

# ALPINE COUNTY NATURAL HAZARD MITIGATION PLAN



## **SECTION I – INTRODUCTION**

Carved out of the beautiful Sierra Nevada, Alpine County was created in response to the discovery of natural riches in the form of silver deposits within the mountains of the area. Beginning in 1858, a steady flow of prospectors raised the region's population to over 11,000 and signaled the formation of Alpine County in 1864. The excitement was short-lived though, and by 1868 fewer than 1200 people called Alpine County home. Ever since, those who have come to live in this most sparsely populated County in California have had to address the various natural hazards inherent to this mountainous landscape.

Today, the population of Alpine County remains low, with less than 1300 residents. Whereas other areas surrounding the County have experienced tremendous levels of population growth, Alpine County has endured as an essentially unchanged hamlet. Too, increasing growth often equates into escalating potential impacts resultant from natural hazards. Regardless, the threat of natural hazards typical to this mountain region is real to the County's residents and the absence of growth does not minimize the potential impact of natural hazards to the population, the business community, or the natural environment of the County.

Alpine County is subject to flooding, wildfires, earthquakes, landslides, avalanches, severe weather, droughts, and dam failure. It is essentially impossible to predict exactly when any of these disasters might occur. It is also impossible to gauge the extent of damage, the extended cost of that damage, or the degree to which the County will be affected. What is certain is that these natural hazards will happen. Natural disasters highlight the County's past and they will continue to occur in the County's future. Nonetheless, with prudent and thorough planning, cooperation among County, state, and federal agencies, partnership with private-sector organizations, and an informed citizenry, losses from natural disasters can be minimized.

Alpine County recently experienced extensive damage resulting from a natural hazard. In January 1997, storms produced record level flood flows on both the West Fork Carson River at Woodfords and the East Fork Carson River near Markleeville. The flow on the west fork at Woodfords peaked at 8100 cubic feet per second (cfs) on January 2, a rate greater than ever recorded before. Similarly, the flow on the east fork at Markleeville was measured at 21,500 cfs, again a record level. Area creeks also exceeded historic flood levels. Flood related damage was inflicted throughout the County. Most notable was damage to the roads of the County. Virtually no road was left without some degree of damage. Substantial damage was suffered by State Routes 4, 88, and 89, including whole sections of roadway being washed away in the East Fork Carson

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River canyon. In total, damaged caused by the January 1997 reached nearly \$8.4 million.

Could damages have been less extensive if a natural hazards mitigation plan was present? Could government more effectively respond to natural hazards when they occur in the future with a natural hazards mitigation plan in place and functioning? Yes. This is the purpose of the following Natural Hazards Mitigation Plan for Alpine County.

### **What is natural hazards mitigation?**

Natural hazards mitigation is the development and implementation of actions intended to diminish or eliminate losses sustained as a result of a natural hazard.

### **Why develop a natural hazards mitigation strategy?**

The importance of having a strategy for responding to emergency incidents was realized almost immediately by the original European settlers of the region. Mountains can be dangerous places in any season. In order for settlers to exist and thrive in Alpine County, the ability to respond to and recover from natural disasters was a prerequisite. That prerequisite continues to be a necessity today.

Today though, there is much more to be lost in the event of a natural disaster. The amount of resources potentially threatened by natural disaster grows annually as citizens make improvements to the land. Naturally, as a result of this growth, the costs associated with recovering from a natural disaster continue to climb.

In 1988, Alpine County released its Alpine County Disaster Plan. Within it are guidelines for appropriate response to emergencies and the effective utilization of County resources in emergency situations with the hope of effectively managing emergency and/or disaster events. In 2004, this Alpine County Natural Hazards Mitigation Plan (NHMP) is developed as a tool for realizing three intertwined goals:

- 1.) identifying natural hazards that potentially threaten the County
- 2.) minimizing or eliminating the effects of these identified natural hazards
- 3.) reducing the prospective costs of reparations before any natural disaster takes place.

### **What are the benefits of hazard mitigation?**

There are many benefits to be realized in the creation and implementation of a natural hazards mitigation plan.

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- ✓ **Save lives and protect property** – The County can save lives and reduce the amount of property damage by mitigating the effects of natural hazards. For example, the County can identify areas with high threat potentials to natural hazards, use zoning ordinances to guide the development of these properties, and subsequently facilitate a safer County for its citizens and their possessions.
- ✓ **Reduce impact of future disaster events** – By identifying natural hazards before they happen, the County can effectively plan for natural hazards and mitigate the damaging influences of natural hazards. Natural disasters are going to occur. This plan's goal is to reduce their effects. In essence, this plan is the modern day equivalent to the old saying that, "An ounce of prevention is worth a pound of cure." Applicable words for the original settlers of the area, words that are still applicable today.
- ✓ **Enable post-disaster funding** – In the past, federal legislation has provided funding for disaster relief, recovery, and some hazard mitigation planning. With the federal Disaster Mitigation Act of 2000, the importance of natural hazards mitigation is reinforced as a primary tool in local and state natural disaster response preparedness. As such, this Act requires that an approved mitigation plan be in place prior to receiving any post-disaster Hazard Mitigation Grant Program funds. Alpine County's NHMP will fulfill this requirement.
- ✓ **Hasten recovery from disasters** – In the development of a hazards mitigation strategy, Alpine County will be better prepared to react, respond, and recover from a future natural disaster by knowing in advance particular mitigation measures appropriate in post-disaster response scenarios.
- ✓ **Demonstrate a dedication to improving the County's safety and wellbeing** – By having a natural hazards mitigation plan in place, the citizens of Alpine County can rest assured that the County is committed to safeguarding the people and their possessions from unforeseen future natural disasters.

### Who does the natural hazards mitigation plan benefit?

The Alpine County NHMP was conceived, developed, written, and adopted as a multi-jurisdictional planning document. In that there are no incorporated cities or towns within Alpine County, the primary recipients of the benefits of this plan are the citizens of Alpine County itself. It is anticipated that various special purpose districts located within the County will also benefit from this plan, the knowledge it provides, and the future natural hazard mitigation funding the plan enables.

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The information within this plan is generally applicable to the entire County. This information provides a framework for natural hazard mitigation within Alpine County and is the primary natural hazard mitigation document for the County, plan participants, and plan stakeholders.

The **Alpine County Natural Hazard Mitigation Plan** satisfies the federal legislation, The Disaster Mitigation Act of 2000, and the requirement for local governments to formulate and enact a pre-disaster mitigation program in order “to identify the natural hazards that impact them, to identify actions and activities to reduce any losses from those hazards, and to establish a coordinated process to take advantage of the plan, taking advantage of a wide range of resources” (44 CFR, sec. 201.1).

Additionally, the Alpine County NHMP is a “commitment to reduce risks from natural hazards and serves as a guide for decision makers as they commit resources to reducing the effects of natural hazard, [acting as a] basis for the State to provide technical assistance and prioritize project funding” (44 CFR, sec. 201.6).

### **Documentation of the Planning Process**

On October 30, 2000, the President of the United States signed into law the Disaster Mitigation Act of 2000 (DMA 2000). The DMA 2000 amended the Robert T. Stafford Disaster Relief and Emergency Assistance Act by adding a new section, 322 – Mitigation Planning. Section 322 placed a new emphasis on the importance of local hazard mitigation planning, and required local government to develop and submit hazard mitigation plans by November 1, 2004.

On December 2, 2003, in response to this requirement, the Alpine County Board of Supervisors designated the Alpine County Planning Department as the lead agency for preparation of the Alpine County NHMP. Planning Technician Christopher Boyle was assigned as the lead staff member for preparing the plan document. On January 15, and March 18, 2004, the Planning Department held two natural hazard mitigation plan workshops to solicit public input, identify plan participants and stakeholders, and develop an approach for researching, writing, and implementing an effective natural hazard mitigation strategy in Alpine County.

During the months of April and May 2004, a series of hazard identification and risk assessment worksheets were circulated amongst plan participants and stakeholders. These worksheets allowed for input by the concerned parties while surveying the plan participants about their specific natural hazard concerns. At this time, the Planning Department also scheduled site visitations with each plan participant to inventory assets and estimate potential losses.

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In June through August 2004, in conjunction with additional site visitations with the individual plan participants, mitigation goals were formulated, and objectives and actions were identified for each natural hazard. Mitigation measures were evaluated and subsequently ranked by priority. Simultaneously, the Alpine County website posted a survey questionnaire ensuring a continual avenue for input from the general public, neighboring communities, or other interested parties.

In September 2004, the information gathered over the prior nine months was assembled into the Alpine County Natural Hazard Mitigation Plan.

The following is a listing of organizations and individuals who were instrumental in the formulation of the Alpine County NHMP.

### **Alpine County Natural Hazard Mitigation Plan Participants**

#### **Alpine County Representatives**

Administration – Judy Molnar, Assistant to the Board

Auditor/Controller – Nani Ellis, Deputy Auditor Controller  
Randi Makley, Risk Manager

Board of Supervisors – Donald M. Jardine, District #1  
Herman Zellmer, District #2  
(vacant), District #3  
Terry Woodrow, District #4, Chairperson  
Chris H. Gansberg, Jr., District #5

Building Department – Randy Gibson, Building Official

County Clerk – Barbara K. Jones, County Clerk

Health and Human Services – Cindy Hannah – Director, Human Services  
Lynn Doyal, EMS Coordinator

Planning Department – Brian Peters, Director  
Eddette Jeffords, Administrative Assistant  
Christopher Boyle, Planning Technician

Public Works Department – Leonard Turnbeaugh, Director  
Sheriff Department – John Crawford, Sheriff

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### **Alpine County Unified School District**

Education Board Members: Beverly Caldera  
Jema Kimmel  
Earl O'Neal  
Tony P. Holdridge  
Mary Wood

James Parsons, Ed.D – Superintendent of Schools

Katherine Hadley – Principal, Diamond Valley School

Bear Valley Water District  
PO Box 5027  
Bear Valley, CA 95223

Kirkwood Meadows Public Utility District  
Tom Henie  
PO Box 247  
Kirkwood, CA 95646

Markleeville Public Utility District  
PO Box 222  
Markleeville, CA 96120

Markleeville Water Company  
PO Box 131  
Markleeville, CA 96120

South Tahoe Public Utility District  
Ross Johnson  
1275 Meadow Crest Dr  
South Lake Tahoe, CA 96150

Washoe Tribe of Nevada and California  
Darrell Cruz  
919 South Highway 395  
Gardnerville, NV 89410

### **Alpine County Natural Hazard Mitigation Plan Stakeholders**

Alpine Fire Safe Council – Clint Celio, Coordinator

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Bear Valley Fire and Rescue – Kathy Snyder  
Bear Valley Mountain Resort – Tim Bottomly

Bear Valley Volunteer Fire Department – Rick Stephens

California Department of Fish and Game – Tuolumne/Calaveras Ranger Unit

California Department of Parks and Recreation – Gary Howard, Grover Hot  
Springs State Park

California Department of Transportation (CalTrans)

California Division of Forestry

California Highway Patrol – Chuck Chellew

Carson Water Subconservancy District – Ed James

East Fork Fire and Paramedic District – Tod Carlini

El Dorado National Forest – Judy Yandoh, Amador Ranger District

Kirkwood Mountain Resort, LLC

Lake Alpine Water Company

Markleeville Volunteer Fire Department – Wayne Thompson

Mountain Utilities

Sierra Pacific Power Company

Stanislaus National Forest – Rod Griffith, Calaveras Ranger District

Toiyabe National Forest – Kelly Martin, Carson Ranger District  
Gary Schiff, Carson Ranger District

U.S. Bureau of Land Management – Mike McQueen, Carson Field Office  
Desna Young, Carson Field Office

U.S. Forest Service – Mike Dondero  
Ed DeCarlo  
Mike Wilde

Verizon Communications – Karen Smith

Woodfords Water Company

Woodfords Volunteer Fire Department – Jason Lyons and Paul Washam

### **Local Capability Assessment**

Alpine County is a rural, sparsely populated County of 1,223 citizens located along the crest of the Sierra Nevada. The County, though, is not without a talented human resources pool of dedicated private citizens, public and private employees, business owners, and organizations. Combined, the people of Alpine County provide a formidable and wide-ranging knowledge base from which a meaningful planning process was developed.

From human resources inside the County came technical expertise appropriately applicable to the interdisciplinary nature of hazard mitigation planning. An immense amount of data was provided by County departments, plan participants, and plan stakeholders throughout the process of developing this plan. Too, essential and significant technical assistance was provided by many agencies and organizations outside the County. Of tremendous assistance were the California Office of Emergency Services, the Department of Water Resources, the Department of Forestry, and the Office of Planning and Research. FEMA technical support was also indispensable in completing the plan.

Although Alpine County's small size and limited funding base is a handicap to aggressive implementation of natural hazard mitigation measures, funding sources are still available to assist the County in accomplishing its natural hazard mitigation goals. Wherever plausible and possible, Alpine County will pursue funding sources in an effort to complete the actions of this plan, the end result being a County made safer from the dangerous consequences related to natural hazard events.

Alpine County already has a meaningful foundation of codes and ordinances in place to use as guidance within implementation of a natural hazard mitigation strategy. Of primary importance is the Alpine County General Plan. Adopted in 1999, the General Plan is the principal guiding document of the County. The plan acts as the template for the future long-term development of Alpine County. The information in the General Plan is the basis for any physical decisions, providing the framework to successfully convert community values and visions into actual realities.

The California Environmental Quality Act (CEQA) ensures those actual realities are in harmony with the environment of the County. CEQA legislation acts as the

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environmental guide to appropriate development, development designed to be in harmony with the natural beauty of the area.

Within the Building Department, all construction within the County must meet or exceed the 2001 edition of the California Building Standards Code, known as the California Code of Regulations, Title 24. Incorporated within this code are the following:

- Uniform Building Code, 1997 Edition
- Uniform Mechanical Code, 2000 Edition
- National Electrical Code, 1999 Edition
- Uniform Plumbing Code, 2000 Edition
- Uniform Fire Code, 2000 Edition
- Uniform Housing Code, 1997 Edition
- Uniform Abatement of Dangerous Buildings Code, 1997 Edition

Also adopted by the County are the 1999 National Electrical Code and references to the 2002 National Fire Code. Combined, these ordinances guide construction of safe natural-hazard-resistant structures within the County.

The County General Plan, CEQA, and County Building Standards, as well as many other local, county, state, and federal ordinances, all act as the platform from which effective natural hazard mitigation planning is orchestrated. This natural hazard mitigation plan will function in conjunction and agreement with these preexisting ordinances.

### **How To Use This Plan**

This plan is divided into three separate sections.

**Section I** – Introduction and Overview

**Section II** – Alpine County Multi-Jurisdictional Risk Assessment

**Section III** – Alpine County Multi-Jurisdictional Natural Hazards Mitigation Strategy

The first section is an introduction to and overview of Alpine County and the natural hazards that affect the County. This section acts as a primer to natural hazards mitigation, providing definition of what natural hazard mitigation is, justification for the creation of a natural hazard mitigation plan, and a set of goals that might be realized as a result of enacting the Alpine County NHMP. Section I also documents the planning process and includes a local capabilities assessment.

Section II is a natural hazards identification and risk assessment for Alpine County and the participating jurisdictions within this multi-jurisdictional planning

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document. Potential losses are analyzed and future development trends examined as part of this section.

Section III is the natural hazard mitigation strategy portion of the plan. This section includes a prioritization process in which natural hazards are rated. From the rating, mitigation measures for Alpine County and all participating jurisdictions within the County are ranked. Implementation of mitigation strategies is discussed, as is the plan maintenance process.

## **Section II – MULTI-JURISDICTIONAL RISK ASSESSMENT**

Alpine County has identified several natural hazards that are examined and addresses within this Natural Hazards Mitigation Plan. These hazards were identified via several avenues of research.

The first method utilized input from community members involved in the plan process. These members included individuals from participating jurisdictions, interested stakeholders, concerned citizens, community groups, and service organizations. Second, a thorough review of applicable literature pertaining to the county historic record of natural hazards was undertaken, incorporating data from numerous local, county, state, and federal organizations. Third, governmental support from the California Governor’s Office of Emergency Services (OES) and the Federal Emergency Management Agency (FEMA) was utilized. Invaluable aide was provided by OES, including information, guidance, and supervision. Written plan guides, on-line support, and personal assistance all helped smooth the plan-writing process. FEMA guides and website support also provided important resources.

In addition, the Alpine County Planning Department is developing a GIS database that will map the County’s infrastructure, critical facilities, and land uses. Initial data from this study was used to determine those hazards that present the greatest risk to the County.

The following is the natural hazards risk assessment for Alpine County.

## **AVALANCHE**

Alpine County is located along the crest of the Sierra Nevada. The county's elevation ranges from a low of about 4800 feet to high elevations in excess of 11,000 feet. With these elevation characteristics, all areas of the county are susceptible to snow storms, even the lowest lying areas of the county. Moreover, the county's topography is high-relief. The Sierra Nevada mountain range, a tilted fault block geologic formation, forms steep mountain slopes. The county's drainage patterns are typically fast-flowing streams and rivers which enunciate the high-relief terrain. The combination of snowfall potential and high relief creates a potential danger for snow avalanches throughout the winter months in Alpine County. An avalanche shall refer to any fall, release, or slide of snow in an amount sufficient enough to cause damage to or threaten the safety of people.

Avalanches are possible when weak layers of snow within the cumulative seasonal snowpack fail to support the weight of the snow above and collapse. The result causes the overlying snow to break free and flow down hill. There are two destructive elements at work within an avalanche. Primarily, the actual impact from the displaced snow and ice is a concern. Embedded within the snow, debris such as broken-off trees and branches are just as dangerous as the snow itself. Secondly, the avalanche wind, caused by air pushed ahead of the moving mass of snow, can cause damage as well.

Areas most susceptible to snow avalanche are typically in sheltered regions of the mountain topography where snow is most prone to accumulate. In general, the most sheltered aspects in the Sierra Nevada, where snow can most greatly accumulate, are upon north and northeast facing slopes. These slope faces must also be situated above 7000 feet where snow is more likely to accumulate over the course of the winter snowfall season.

### **Hazard Assessment**

The effects of an avalanche are for all intents and purposes confined to the areas within and around the avalanche path. In Alpine County's historical past, areas of considerable avalanche danger were an unknown. Today, the areas of substantial avalanche danger are clearly known and usually avoided. Too, avalanche areas in the county's downhill ski resorts and along the county's state highways are administered to drastically reduce the chance for avalanche-causing conditions to develop. Thus, few unplanned or damage-causing avalanches occur in places where people or property might be threatened. Still, avalanches can and do happen in Alpine County and although personal injury or

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property damage is unlikely, these misfortunes are a possibility. Alpine County's avalanche season extends from the first major snowfalls of late fall to whenever the last remnants of snow have melted away. In some of the highest elevation areas of the county, it may be possible during some winter seasons for snow to remain the entire year.

The greatest impact that avalanches have on Alpine County are to transportation infrastructure. Two state highways in the county, Highway 4 over Ebbetts Pass and Highway 89 over Monitor Pass, are closed during the winter months, in part because of avalanche danger. Their closure limits the travel options of county residents and places increased importance on State Route 88 over 8,573-foot Carson Pass, which is maintained as a year-round highway. Highway 88 thus is the county's only east to west travel corridor during the winter months and its importance to transportation cannot be underestimated. Avalanches do impact this and other year-round thoroughfares.

During winter storms, periodic avalanche control must be performed on the highway in order to promote motorist safety over the pass. Avalanche control is also performed on State Route 89 at 7,735-foot Luther Pass along the northern boundary of the county. Without these avalanche control measures being performed by the California Department of Transportation, travel over the county's main highway corridors would be a very treacherous proposition during the winter season. With avalanche control, public safety is improved and avalanche danger is minimized.

The two major ski resorts in the county, Kirkwood and Bear Valley, also employ avalanche control techniques to mitigate avalanche danger. Ski patrollers perform avalanche control every morning that it is required in order to promote safety throughout the mountain for all skiers and riders.

Much of the dangers associated with avalanches are known and efforts are made to lessen the potential for avalanche events in areas frequented by people. Problems can arise in backcountry areas where avalanche control measures are not in place. Here, out-of-bounds downhill skiers, cross country skiers, and snowmobile riders can trigger avalanches. Most recently, in April 2003, two snowmobile riders triggered an avalanche north of Blue Lakes in the Charity Valley area of Alpine County. The snowmobile riders were "highmarking" and set off a 500 foot wide by 1000 foot long avalanche which cost one rider their life. Although both riders were experienced, neither was carrying a beacon, probe, or shovel.

Thus, avalanches are natural hazards that still pose a threat to life and property. Away from areas that have developed and maintain avalanche control methods, Alpine County is still very vulnerable to avalanche danger. As long as individuals

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travel into backcountry regions during the winter, injuries will still be a possibility. Other problems associated with avalanches are loss of electricity due to power lines being disabled by avalanche and localized damage to the environment within the avalanche path.

### **Probability and Risk**

Avalanches are isolated incidences predominantly located in the backcountry areas of the county. Any avalanche would most likely affect individuals in the backcountry during the winter. There is also a lesser degree of avalanche danger within the established ski resorts of the county as well as on the highways that traverse the high-elevation passes in the county. Still, the greatest danger is to the very few who venture into winter backcountry settings. This considered, there is **low probability** and **very low risk** associated with avalanche hazard in Alpine County.

### **Conclusion**

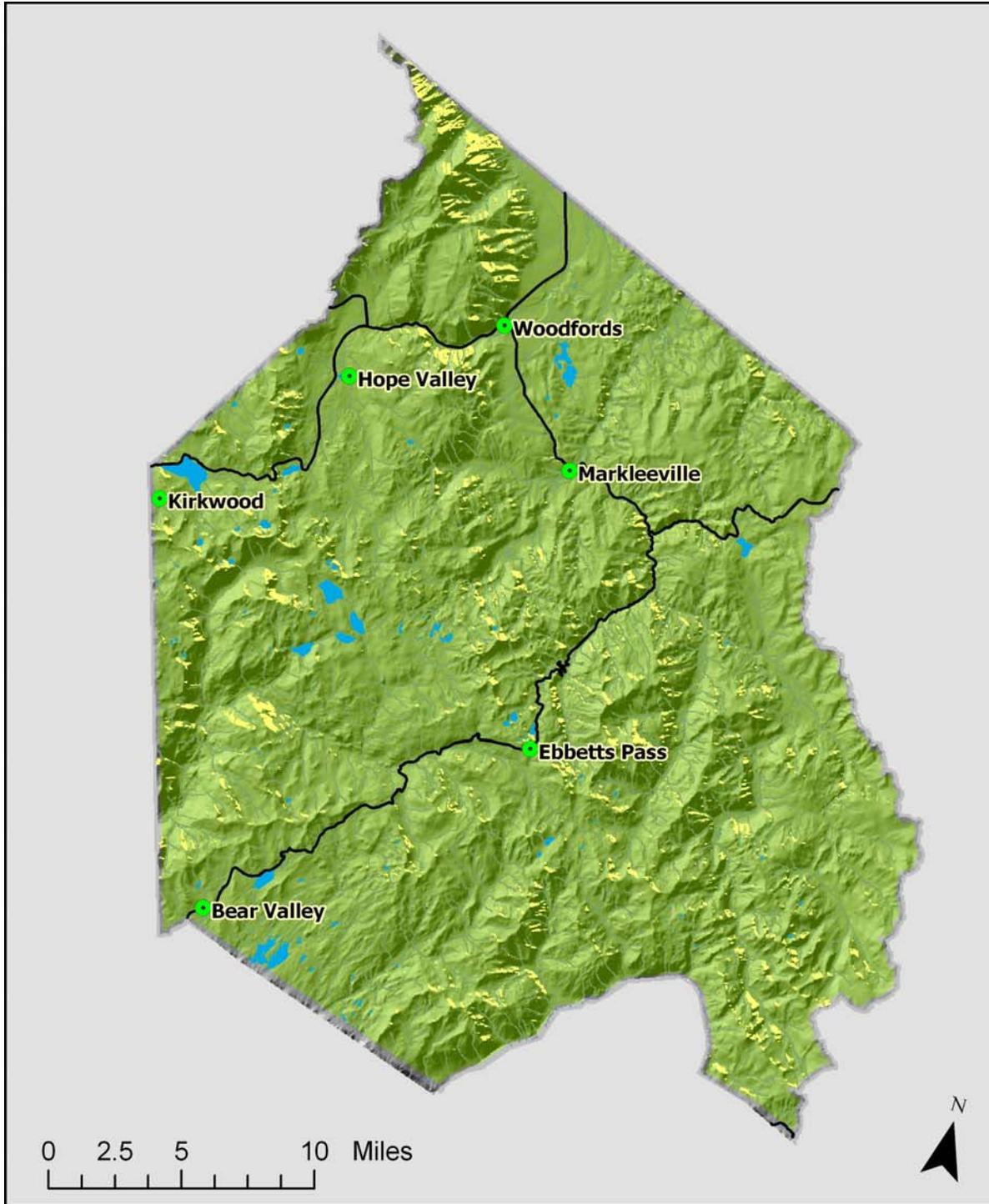
Avalanche hazards in Alpine County are most prevalent during the winter in the backcountry regions of the county. Individuals who venture into the backcountry during the winter need to be aware of the dangers posed by avalanches and take the necessary precautions when the potential for an avalanche is present.

Individuals who frequently snowmobile, ski, cross-country ski, or snowshoe in the backcountry in the winter should educate themselves in avalanche awareness and safety. Many certificate programs are available.

The California Department of Transportation, the United States Forest Service, and the National Weather Service all have avalanche danger forecasting capabilities which they utilize to inform the public of any avalanche hazards. Regardless, no absolutely successful method has been found to keep individuals out of avalanche danger zones, even when it is extremely unwise to be present.

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<ul style="list-style-type: none"><li>● Towns &amp; Places</li><li>— State Highways</li><li>— Lakes</li><li>— Streams</li><li>— High Potential Avalanche Areas</li></ul>	<b>LEGEND</b>
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**Areas of Potential  
Avalanche  
in Alpine County**

## **DAM FAILURE**

Dam failure is a potential “man-made” natural disaster that has the possibility to impact Alpine County. It is man-made in that the dam itself was constructed through human effort. Without man’s effort, no dam would exist and, as such, no dam failure could be contemplated. It is a natural disaster from two perspectives. First, the inundation from released waters resulting from dam failure is related to naturally occurring floodwaters. Second, dam failure would most probably happen in consequence of another natural disaster. An earthquake, severe storm, or flood could trigger dam failure within that larger disaster event.

Many of the water bodies located in Alpine County are man-created reservoirs. Some of the reservoirs only slightly raise the level of the water body behind them. Other dams substantially raise the water level of the lake behind them. Caples Lake, the county’s largest lake in size at over 630 acres, is a good example of a natural lake enhanced in size by dams. A small number of dams within the county harness waters that were created solely by the dam’s construction. As a general rule, reservoirs formed via dam construction hold back the greatest volume of water. Utica and Union Valley Reservoirs are the two best examples of this in Alpine County. Both of these dams create large flat-water lakes behind them that encompass hundreds of acres.

Most dams in this sparsely populated county are removed from the population clusters of the county. The remote location of dams shields residents from the potential hazards associated with dam failure and the resulting inundation. One exception to this fortunate pattern is Bear Lake Dam. Located within and above the community of Bear Valley, Bear Lake and the dam that holds back its waters do form a natural hazard to the community below and within the path of inundation that would occur if a failure occurred.

Thankfully, no dam failure events are found within the historic record of Alpine County.

### **Hazard Assessment**

Dams in Alpine County are closely monitored to ensure dam stability and integrity. The California Department of Water Resources is entrusted with supervision over non-federal dams in the State. Dams under jurisdiction are artificial barriers, together with appurtenant works, which are 25 feet or more in height or have an impounding capacity of 50 acre-feet or more. Any artificial barrier not in excess of 6 feet in height, regardless of storage capacity, or that has a storage capacity not in excess of 15 acre-feet, regardless of height, is not considered jurisdictional. Larger dams in the county are owned by private entities, the El Dorado Irrigation District, and Pacific Gas & Electric Company.

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These dams are monitored by the California Department of Water Resources. Smaller dams that are not within California Department of Water Resources jurisdiction also exist within the county and are inspected and maintained by their owners.

There has never been a dam failure in Alpine County. Retention devices designed to hold back water are described in the historical record as having failed, but these were designed as temporary construction and not to be construed as being true permanent dam structures. Just because the county has never experienced a dam failure does not exclude the county from ever suffering a dam failure. Although a dam could be considered a very small possibility of failing due to poor construction or lack of appropriate maintenance, the possibility for a dam failure increases during other natural hazard events. Dam failure could occur in an earthquake. Dependent upon the seismic epicenter, and the measured magnitude of the quake, it becomes increasingly possible for dam integrity to be compromised and dam failure to occur. Severe storms and floods also heighten the threat to dams within the county. If large amounts of precipitation fall in a very short period of time, dams can be crested, their structure weakened, and supports eroded. Added awareness of dam conditions is critical during these other natural disaster events.

The one dam that is located in close proximity to human population is the aforementioned Bear Lake Dam which holds back Bear Lake. Both lake and dam are located in the Bear Valley planned development in the southwestern corner of the county. The dam was built in 1963 under the direction of the California Department of Water Resources. At high water, the lake encompasses nearly fourteen (14) acres, with a total water capacity of 240 acre-feet of water.

If dam failure occurred at Bear Lake Reservoir, no less than 133 families would be impacted. These families would reside in either single-family residences or condominiums within the path of inundation. Additionally, twenty-four (24) facilities below the dam would be affected. Electricity service would be interrupted as a result of the inundation. Gas and propane services would also be impacted as gas lines might be ruptured or even swept away by floodwaters. Loss of power and gas services would inconvenience and discomfort both citizens inside and outside the path of inundation.

Infrastructure associated with communication and transportation would also be affected in a dam failure. Telephone lines could be washed away, cellular towers might be lost, and cabling related to computer technologies might be damaged, further taxing information exchange options. Roads and other transportation amenities might be made impassible by mud and debris from the dam failure. Emergency personnel response times can be lengthened as a result of dangerous travel conditions. Other impacts of dam failure would be related to and

determined by any natural disaster that could be considered responsible for the dam failure, such as an earthquake or severe storm.

### **Probability and Risk**

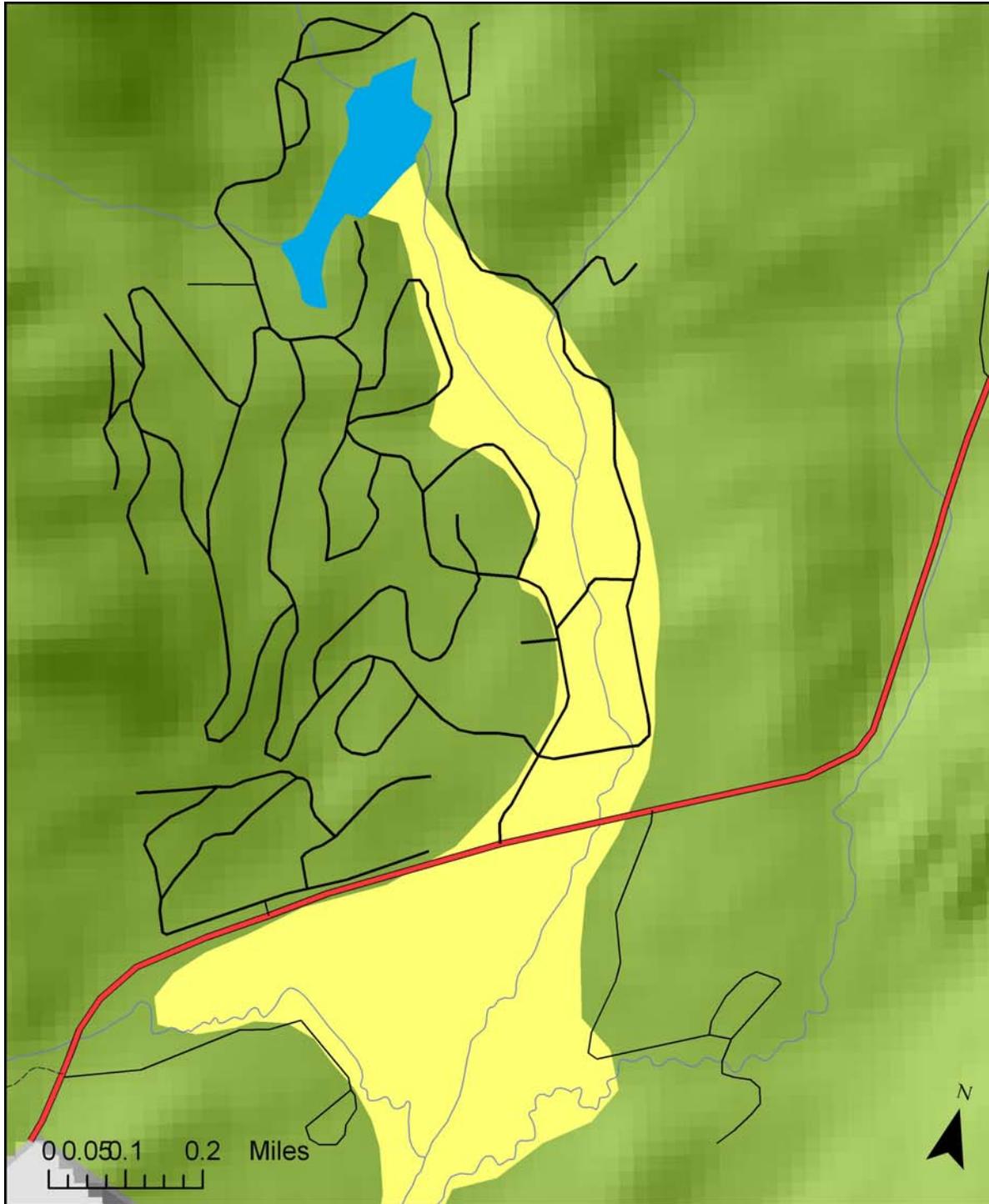
Dam failure is an ever-present threat to the residents of Alpine County who live near or around a dam. Especially impacted are those residents who live below a dam and within the potential path of inundation from water released by a dam failure. Still, very few residents in Alpine County face those circumstances. Most dam sites are located in the predominantly remote regions of the county. Failure of one of these remote dams would cause damage to the landscape in the path of floodwaters, but threat to life and property would be very minimal. Moreover, there has never been a dam failure in Alpine County, further reducing the any present tangible danger of a dam failure materializing. Thus, there is a **very low probability** of a dam failure in Alpine County, and a **very low risk** associated with this natural hazard.

### **Conclusion**

The possibility of a dam failure is an ever-present possibility in Alpine County. Just as one cannot accurately predict the occurrence of an earthquake, such is the case with dam failures as well. Individuals do have an opportunity to plan for a dam failure though, in order to lessen the potential impact of the hazard event and the resulting threat to life and property.

In the areas of Alpine County that are near a dam site or within a dam's potential path of inundation, damage to property and threat to the health of county residents is decreased with their ability to be prepared for dam failure. To be able to most effectively address the threat dam failure poses, citizens, families, and businesses should:

- 1.) Have an escape plan, including a path out of the inundation area.
- 2.) Store extra supplies of food and water.
- 3.) Store other related supplies such as flashlights, batteries, and firewood.
- 4.) Have a battery operated radio within their home or business.
- 5.) Know the locations for turning off all electrical and gas utilities.



<b>Roads</b>	<b>LEGEND</b>	<b>Bear Lake Dam Failure - Approximate Inundation Area in Bear Valley</b>
Highway	Streams	
Improved Road	Lakes	
Unimproved Road	Inundation Zone	
Trail		

## **DROUGHT**

Droughts are a natural disaster that can impact Alpine County. Extended periods of substantially reduced or no precipitation can severely injure the agricultural and recreational industries of the county. Reduction of ground and surface water resources resulting from periods of drought can also threaten residential and commercial water supplies, making drought a very serious matter among residents throughout the county. There is no specific timeframe concerning droughts; a drought can occur at any time and last for wide-ranging periods of time. An exact threshold that indicates precipitation is at drought levels is lacking, subsequently drought measurement levels usually vary from one locale to another. There is no warning as to when a drought will begin either, making the phenomenon of drought a very enigmatic concern.

For Alpine County, drought occurs when winter precipitation fails to materialize. During the winter months, Alpine County experiences the majority of its annual precipitation. Four climatic factors together work to develop this annual season of precipitation: high altitude, orographic (mountain) barriers, prevailing storm tracks, and air masses.

- The county's location along the crest of the Sierra Nevada naturally gives the county a high average elevation. Elevation ranges from about 4800 feet to over 11,400 feet, with the majority of the county being in excess of 7000 feet.
- Alpine County is located along the crest of the Sierra Nevada mountain range. The mountain range acts as a barrier to approaching air masses which approach the mountains from the west. The mountains act as a lifting mechanism as air masses migrate over them, increasing the chance for precipitation.
- The winter storm track for Alpine County funnels storm systems from a semi-permanent low pressure system in the Gulf of Alaska southward to the California coast following the Westerlies, a global atmospheric wind pattern that provides a relatively consistent westerly flow of air throughout most of the year.
- Air masses typical of Alpine County are classified as marine polar. The county's proximity to the Pacific Ocean, in conjunction with the aforementioned storm track, brings cold and moist marine polar air masses over the county throughout much of the year, especially during the winter months.

These climatic variables are the driving factors in analyzing and categorizing the climate of Alpine County, identified as a Csb climate type within the Köppen Geiger climate classification system. The Csb classification signifies that climate within the county can be considered generally temperate, with a warm

## Alpine County Natural Hazard Mitigation Plan

temperature range, and dry summers. Important here is the indication that precipitation predominantly occurs in the winter months. Thus, drought events happen when conditions develop that redirect or hinder the path of the storm track or alter the characteristics of air masses that migrate through the county, or both conditions transpire to concurrently alter or stop the arrival of winter storms in the county. When the winter storms fail to arrive or fail to provide substantial amounts of moisture, then the potential for the development of drought is present.

Alpine County is presently in a period of moderate drought based on the recent series of below-average precipitation winters. In January 2001, the U. S. Department of Agriculture granted a Secretarial disaster designation for all counties in the State of Nevada due to agricultural losses caused by drought that has occurred from January 1, 2001 and continues. Included in the designation is Alpine County as a contiguous county. Following winters have done little to improve drought conditions. In February 2003, the California State Office of Emergency Services requested a Secretarial designation for Alpine County as a direct agricultural disaster area. Subsequent seasonal precipitation totals have done little to mitigate overall drought conditions.

Perhaps the most alarming period of drought in Alpine County's history occurred between 1987 and 1992. Most dramatic during this drought period was the dilemma faced by Markleeville residents. The creek providing water for Markleeville dried up. A pipeline was constructed to a new water source to remedy the problem. Other periods of recorded drought were during the mid-1970s, from 1975 to 1978, and in the early 1980s.

### **Hazard Assessment**

Drought can have extensive, far-reaching effects within Alpine County. Below-average precipitation can have increasingly dire effects as each year of substandard precipitation builds on the years before. As seasons of drought pass, more and more hazards and threats become real dangers to the population.

The greatest effects from drought are economic in nature. Impacts on agricultural operations can be devastating in an extended drought condition. Water is a necessity whether you are a rancher raising beef cattle or a farmer growing alfalfa. Livestock must be supplied with water and crops must be irrigated. The forest products industry also suffers during drought. Trees become weakened without a source of water. Trees can eventually die as a result of an extended period of no water or succumb to insect infestation in consequence of being in a drought-weakened state. Regardless of the agricultural concern, water is an important ingredient. Lack of water equates to economic hardship.

## Alpine County Natural Hazard Mitigation Plan

Drought also impacts recreational concerns and ventures within the county. During the winter, lack of snowfall can keep Bear Valley and Kirkwood ski resorts closed, causing a tremendous fiscal hardship on those resort operators. Other winter resort accommodations suffer in kind, as much of their business is derived from the two aforementioned major winter resorts. Day trips into Alpine County for skiing, cross-county skiing, snowshoeing, and winter play are diminished.

In the summer, camping can be substantially restricted during drought conditions. Dry forest conditions can cause campgrounds to close or to have campfire restrictions. Low stream and reservoir levels reduce or eliminate the potential for water sport activities. Beaches may be closed, recreational quality may be minimized, or the variety of water-related activities may be lessened. Alpine County visitors in the summer can expect numerous aquatic activities, including swimming, beach bathing, boating, sailing, canoeing, and fishing. All of these endeavors can be eliminated or decreased during drought.

The lack of water usually means fewer visitors to Alpine County. Lowered visitation equates to lowered county sales tax revenues. During the winter, lack of snow means a lack of snow enthusiasts. During the summer, lack of water means less campers and fishermen. The effects on county economic infrastructure can be substantial, especially if the drought lasts an extended period of time.

Not to be minimized is the threat to domestic and commercial water supplies that drought introduces. Most of the county's water supplies are drawn from groundwater supplies. In drought conditions, depth to water table increases and well production can decrease. As drought conditions worsen, well production can continue to decrease. In the worst drought conditions, well production can be severely reduced or eliminated. This danger is a real concern of citizens who, for the most part, rely upon well water for their primary water supply. County residents who rely upon reservoir water supplies are no less at risk of reduced water supplies during extended periods of drought. If drought conditions persist long enough, reservoir levels drop and surface water supplies become compromised. As was the case in Markleeville during the 1987 – 1992 drought years, surface water supplies can entirely dry up when drought conditions persist.

Drought also initiates concern for other natural hazards. Wildfire potential grows exponentially as drought conditions lengthen in time. Additionally, to a much lesser extent, drought can be responsible for more landslide events. Lowered moisture content weakens soil structure characteristics and increases landslide potential.

### **Probability and Risk**

Droughts are naturally occurring climatic phenomena that can and do develop in Alpine County. Long periods of drought-free years can allay concerns for drought and the level of preparation for addressing periods of drought. Inevitably though, drought conditions happen and residents learn to live with periods of less than normal precipitation. Thus, there is a **high probability** of a drought developing in Alpine County, but a **low risk** associated with this natural hazard.

### **Conclusion**

The possibility of drought in Alpine County is a constant concern. As with most climatic trends, one cannot accurately predict when or with what severity a drought might materialize. Despite the inability to predict drought, the certainty that a drought will eventually develop and impact Alpine County residents is inarguable. Conservation of water resources should not be a response to drought conditions, but instead it should be a conscious practice at all times. Citizens should always be prepared for the onset of drought conditions.

Drought can be a devastating natural disaster. It can have far reaching economic impacts to the county and its residents. It can cripple agricultural and recreational business concerns, and leave residential and commercial properties without water supplies. It also heightens fear for wildfire events. Learning to conserve water resources is perhaps the most effective way to mitigate drought. The more residents of the county that work to protect the quantity and quality of ground and surface water resources, the more effectively and efficiently the county will be able to address drought situation.

## **EARTHQUAKE**

Earthquakes can occur at any time in Alpine County. There are no precursory events to signal an increased potential for an earthquake, no advanced alarm to warn of impending seismic activity, and no earthquake season per se. Earthquakes are simply a part of living in Alpine County.

It should come as no surprise that such is the case. Alpine County is located along the border of California and Nevada, two of the most geologically active, earthquake prone states in the United States. Here, two of the Earth's tectonic plates collide. The North American plate slowly moves westward, colliding with the Pacific plate. Simultaneously, the Pacific plate migrates north and westward. As it does so, the Pacific plate pulls at the North American plate to follow suit. This tensional force stretches the Earth's crust, causing a system of north-and-south fault structural systems all along the boundary between the two tectonic plates. Also as a result of this tensional stress, ranges of tilted fault block mountain ranges are formed in response to this faulted crustal structure.

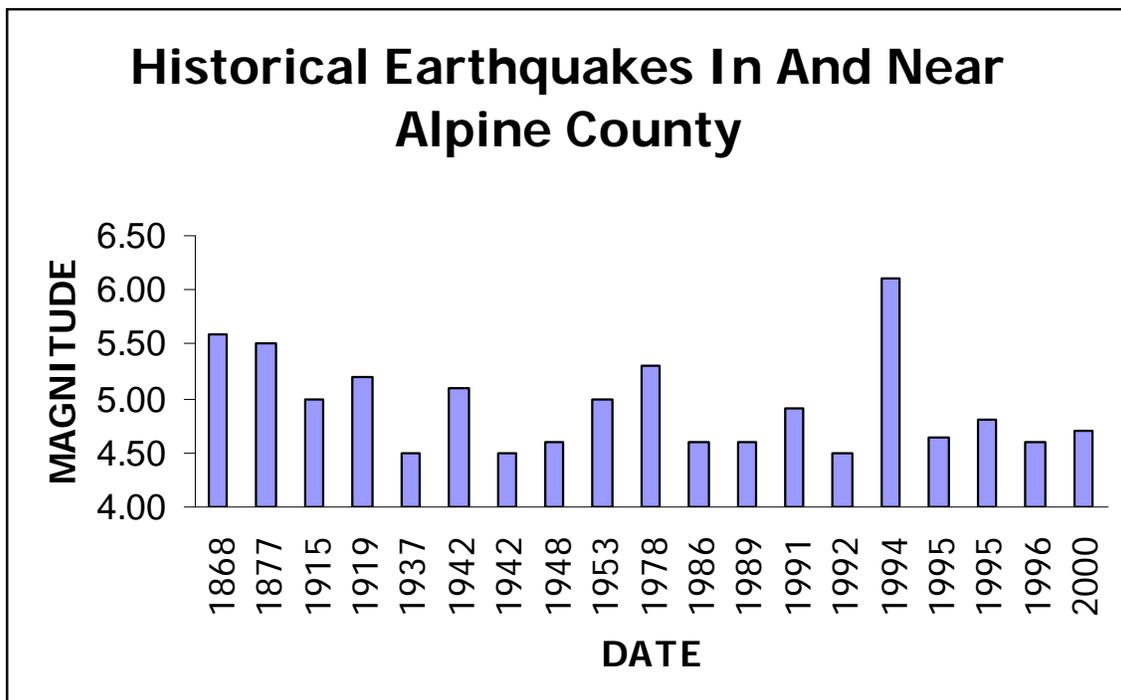
Alpine County's earthquake prone geology is resultant from this tectonic stretching. The county's eastern portion is considered to be part of the Basin and Range province of the western United States. Here the Earth's crust has been stretched up to 100% of its original width. The entire region has been subjected to extension that thinned and cracked the crust as it was pulled apart, creating large faults. Earthquakes occur as part of these huge faulted mountain ranges. Moreover, virtually the entirety of the county lies within the Sierra Nevada range of mountains. This mountain range formed less than five million years ago. Through a combination of uplift of the Sierran block and down-dropping of the area to the east, the Sierra rose upward, rising far more steeply to the east than the west. The entire Sierra Nevada can be thought of as an enormous tilted fault block with a long, gentle slope westward to California's Central Valley and a steep eastern slope. Alpine County sits atop the crest of this gigantic tilted block of granite.

With mountain ranges formed through the stretching and faulting of the Earth's surface, earthquakes occur constantly within and around the county. Thankfully, most are of a magnitude that causes no damage and may not even be felt by the population. Earthquake magnitude is commonly measured using the Richter scale. The Richter magnitude scale was developed in 1935 by Charles F. Richter of the California Institute of Technology as a mathematical device to compare the size of earthquakes. The magnitude of an earthquake is determined from the logarithm of the amplitude of waves recorded by seismographs. Adjustments are included for the variation in the distance between the various seismographs and the epicenter of the earthquakes. On the Richter scale, magnitude is expressed in whole numbers and decimal fractions. For example, a magnitude 5.3 might be

## Alpine County Natural Hazard Mitigation Plan

computed for a moderate earthquake, and a strong earthquake might be rated as magnitude 6.3. Because of the logarithmic basis of the scale, each whole number increase in magnitude represents a tenfold increase in measured amplitude; as an estimate of energy, each whole number step in the magnitude scale corresponds to the release of about 31 times more energy than the amount associated with the preceding whole number value. Thus, a 4.0 earthquake is roughly 31 times stronger than a 3.0 earthquake. Earthquakes with magnitude of about 2.0 or less are usually called microearthquakes; they are not commonly felt by people and are generally recorded only on local seismographs. Events with magnitudes of around 4.5 or greater are strong enough to cause damage to property. As the magnitude increases beyond 5.0, the potential for damage to life and property increases dramatically.

The most recent earthquake to affect Alpine County occurred in 2000. In the early morning of September 26, a magnitude 4.7 earthquake was felt in eastern Alpine County. The trembler was framed by a 3.0 foreshock and a 4.2 aftershock, with the primary 4.7 earthquake lasting nearly thirty (30) seconds. No injuries or damages were reported. The last earthquake to cause damages in Alpine County occurred along the Double Spring Flat fault system just to the east of Alpine County. It struck on September 12, 1994 and measured 6.1 on the Richter scale. Damage was limited to minor cosmetic damage (cracked mortar) at the Alpine County Courthouse. No significant structural damage was reported. The last earthquake of consequence centered within the county's boundaries occurred in 1978. It measured 5.3 on the Richter scale and was centered roughly two miles north of Woodfords.



### **Hazard Assessment**

Earthquakes that occur within Alpine County are unpredictable, and can occur at any time. Their anticipated magnitude is also an unknown, but an earthquake of high magnitude, 7.0 or greater, has occurred in the past and is a probability in the future. The Genoa Fault, which extends along the eastern front of the Carson Range south of Carson City, Nevada into the northern reaches of Alpine County, has been identified as responsible for two large earthquakes measuring in the magnitude seven (7) range during the past 1,000 years.

Earthquakes can also initiate other natural hazard events. An earthquake can be the direct cause of landslides, avalanches, and dam failure due to seismic shaking of the ground and fracturing that might accompany any shaking. The damages wrought within an earthquake event can be the indirect cause of other natural hazard events too. Damages resulting from an earthquake might be responsible for igniting wildland fires if fallen power lines ignite or gas lines are ruptured.

The primary concern in assessing earthquake hazard is structural damage from the earthquake event. High magnitude earthquakes would most probably cause widespread structural damage within the county, especially near the epicenter of the seismic activity. It could be surmised that the closer a locale is to the origination of an earthquake the greater the extent of damage would be. Too, areas more susceptible to ground shaking are at a greater risk of damage from earthquakes. Alpine County does include land with higher probabilities for amplified shaking during an earthquake. Thus, the distance from the epicenter and the potential for ground shaking are the two major indicators of potential damage from an earthquake. In that earthquakes cannot be predicted, all of the structures in Alpine County are at risk of damage to one degree or another.

In conjunction with structural damage, earthquakes also can cause damage to utilities. Electrical lines can be compromised and power lost during an earthquake. Gas and propane lines can be ruptured. Loss of power can complicate recovery efforts. Loss of gas for heating and cooking can additionally exacerbate conditions and further discomfort citizens.

Transportation and communication infrastructure can be damaged in an earthquake. Roads can be closed by landslides or debris. Roads can suffer structural damage from fissuring, subsidence, or upheaval of the paved surface. Bridges can also be structurally compromised. When roads are compromised by earthquake events, safety is threatened, travel time is extended, and emergency personnel response times are lengthened. Telephone and internet communications can be interrupted in an earthquake as well. Telephone poles can be knocked over and telephone service lost. Likewise, internet and

computer capabilities can be interrupted causing difficulties in exchange of information potentially critical in post-disaster response.

In an extreme earthquake, dam failure can become a concern. Alpine County has several small dams that create small to medium-size lakes used for power generation, irrigation, drinking water, and recreation. Most reservoirs within the county are on the seismically stable western slope of the Sierra Nevada and pose no measurable natural hazard threat. There are reservoirs on the eastern side of the county. Although these reservoirs have not been damaged in past earthquakes, it is impossible to measure their success in any future hazard event. If a reservoir were to be compromised as a result of an earthquake, there would be many resulting ramifications to residents in the resulting path of inundation. Fortunately, Alpine County has few residents and threat to life is minimal. Still tremendous property damage could be anticipated in the event of any dam failure resulting from an earthquake.

County residents cannot be expected to be ever vigilant in the anticipation of an earthquake. They can though, know that a future earthquake is a likely if not guaranteed event.

### **Probability and Risk**

Earthquakes are naturally occurring events that will eventually inevitably occur in this region of the world. The combination of plate tectonics and associated mountain building geology, essentially guarantees earthquake as a result of the periodic release of tectonic stresses. Alpine County's mountainous terrain lies in the center of the North American and Pacific tectonic plate activity. There have been earthquakes as a result of this activity in the historic past, and there will continue to be earthquakes in the future of the county. Thus, there is a **moderate to high probability** of an earthquake in Alpine County, but a **moderate to low risk** associated with this natural hazard.

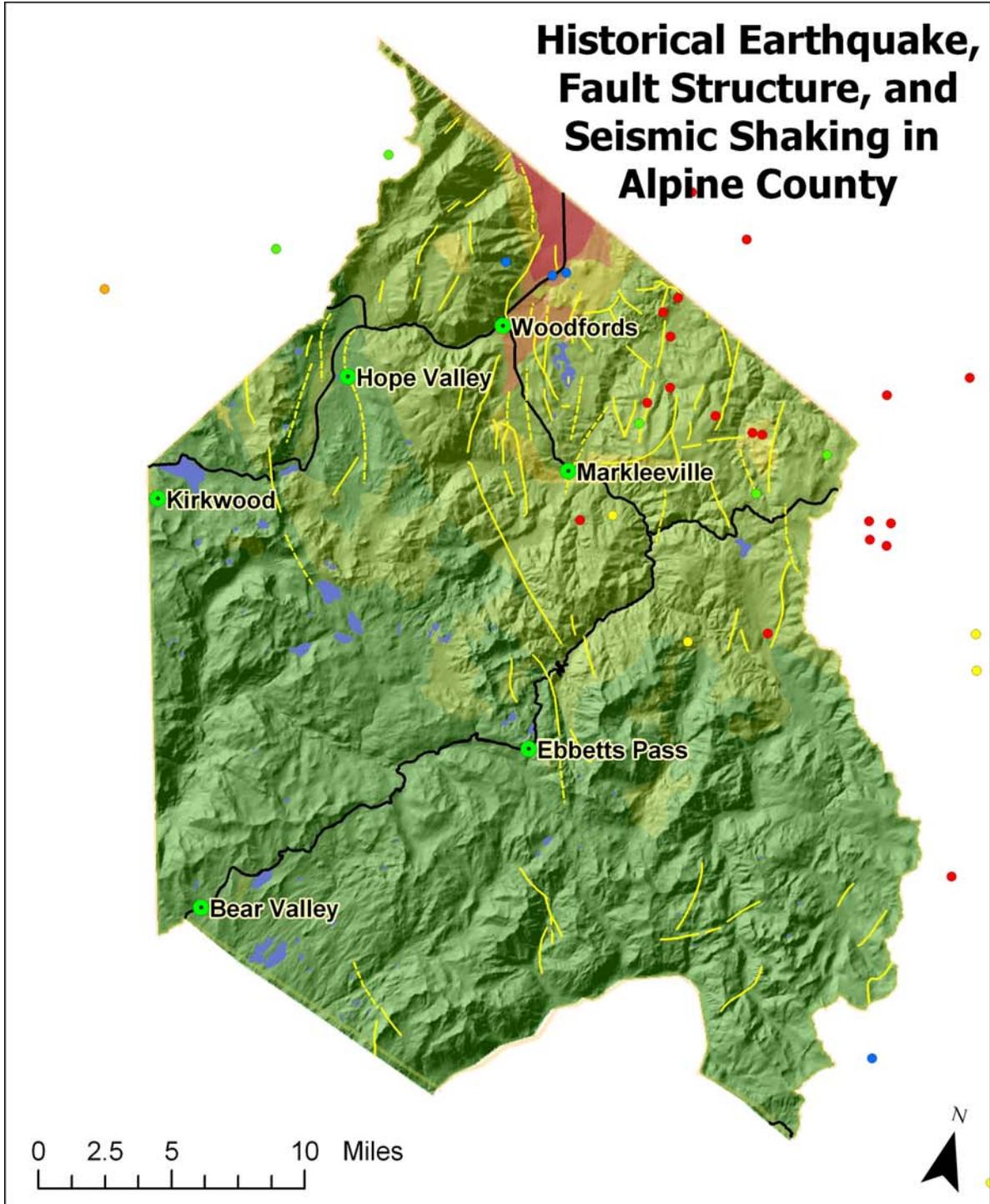
### **Conclusion**

The possibility of an earthquake is an ever-present phenomenon in Alpine County. Although one cannot accurately predict the occurrence of seismic activity, they can be assured that the eventuality of an earthquake is a certainty. Therefore, individuals have an opportunity to plan for an earthquake in order to lessen the potential hazards that result either directly or indirectly from an earthquake event.

With this said, damage to property and threat to the health of county residents is decreased with their ability to be prepared for earthquakes. To be able to most effectively address the threat of earthquakes, and the landslides, avalanches, and other dangers associated with them, citizens, families, and businesses should:

## Alpine County Natural Hazard Mitigation Plan

- 1.) Have a plan, including alternative travel routes.
- 2.) Store extra supplies of food and water.
- 3.) Store other related supplies such as flashlights, batteries, and firewood.
- 4.) Have a battery operated radio within their home or business.
- 5.) Know the locations for turning off electrical and gas utilities.
- 6.) Develop a home escape plan and practice implementing the plan.



LEGEND		Fault Type	Shaking (G)	Epicenter w/ Date	
	State_Routes				1868 - 1920
	Towns & Places				1920 - 1940
	Water Bodies				1940 - 1960
		(Approx. location)			1960 - 1980
					1980 - 2004

## FLOOD

Alpine County is located almost entirely within the mountainous Sierra Nevada. Drainages that course from the Sierra Nevada traverse through high-relief, deeply-cut river canyons with only occasional level areas that might be termed floodplains. Regardless, tremendous amounts of water can be gravitationally fed through these river canyons and Alpine County subsequently has a long history of flood events.

There is over 1600 miles of drainage within Alpine County. On the western slope of the Sierra Nevada, most of these drainages in the county funnel into the Mokelumne or Stanislaus River systems. On the steeper eastern slopes, the entire eastern region of the county is drained by the East and West Fork of the Carson River. Of the county's 729 square miles, 346 square miles are drained by the East Fork Carson River and 107 square miles are drained by the West Fork Carson River. The remaining 276 square miles involve west slope drainages and a small northern section of the county which drains into Lake Tahoe. Thus, the majority of the lands in Alpine County drain easterly from the upper Carson River watershed into central Nevada.

Three types of flood events are typical to Alpine County. Each type of flood event causes associated water, erosion, and sediment damage within the watersheds where the flood event transpires. The three types of flooding are:

- Wet-mantle
- Rain-on-snow
- Dry-mantle

Wet-mantle and rain-on-snow are typically late winter or early spring occurrences and are generally widespread in nature. Characteristically, wet-mantle and rain-on-snow flooding develops when warm rains fall on already saturated ground. Particularly devastating are flood events where heavy snows preclude warmer rain events, causing the mantle of snow to melt and run off in conjunction with the rain. Dry-mantle flood events are a result of violent summer thunderstorms and are much more localized in nature.

Alpine County has a well-chronicled history of flooding dating to the 1850s and the settlement of the areas in and around the county. The earliest flood of record following permanent habitation of the region occurred in December 1852 and was a precursor to the type of flooding characteristic to the Carson River watershed. As described in one historical journal, the storms began "with a heavy wet snow, which lasted for two days and left a three-foot snow depth across Carson Valley. Beginning with the storm's third day, the snow typically turned to a relatively warm rain, which lasted another four days, until December

## Alpine County Natural Hazard Mitigation Plan

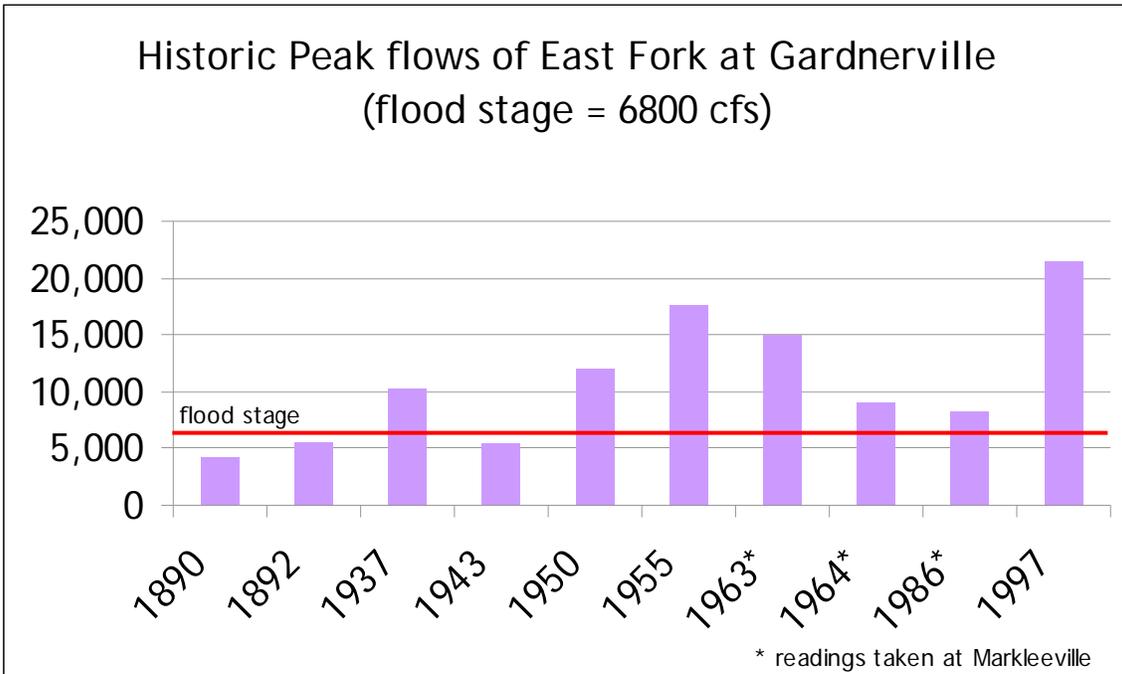
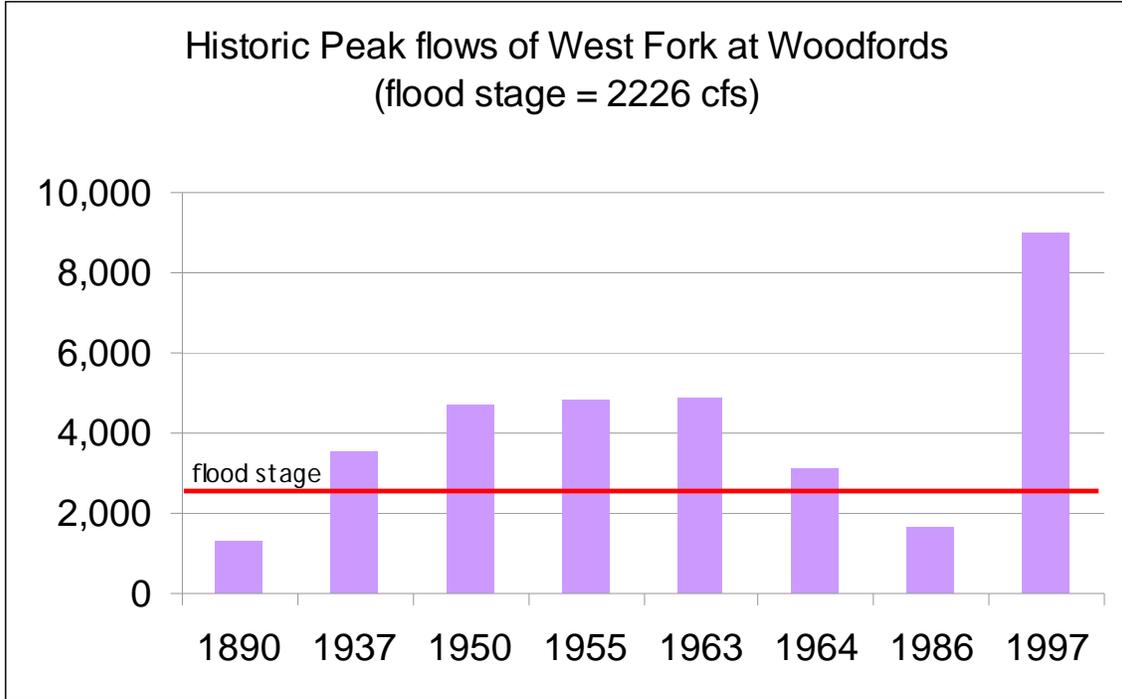
30. By that time, the snow accumulation had completely melted and run off, along with great quantities of rainwater.” Most of the substantial flood events on the historical record occurred in this fashion.

Such was the case in the greatest flood event on record, the record flood on January 1 and 2, 1997. Heavy snows had fallen on the eastern Sierra watershed below Carson Pass in the days prior to Christmas 1996. Then, warm rains began falling shortly after New Year’s Eve and increased in intensity as the hours progressed into January 2. Very heavy storm cells hovered over the Hope Valley area, just north and east of Carson Pass, and began pouring warm rain onto snow resulting in unprecedented amounts of runoff into the West Fork Carson River. The West Carson flows were so high just above and below Woodfords that, for the first time, large, rounded rip-rap boulders placed along the channel banks were mobilized and became part of the sediment load. This created a “thunderous, almost surrealistic, noise” that caused most of the residents around Woodfords to evacuate even though there was no direct danger to their wellbeing.

During the same period, similar storm patterns on the East Fork Carson River upper watershed, near Ebbetts Pass, were just as intense, producing record level runoff into not only the East Fork Carson, but local streams as well. Heavy rains on saturated soil caused mudslides in the upper East Fork drainage and high flows, traveling at high velocities, produced widespread erosion in the East Fork Carson River canyon. State Route 89 was washed out south of Markleeville. In Wolf Creek Canyon, which drains into the East Fork Carson, a U.S. Forest Service road failed and slid several hundred feet down into Wolf Creek. Another tributary of the East Fork, Markleeville Creek, caused heavy damage to the U.S. Forest Service guard station in Markleeville. No road in Alpine County escaped damage, from major bridge damage near Woodfords to widespread shoulder washouts throughout the county.

Dry-mantle flooding is characteristic of localized summer thunderstorm activity. Dry-mantle flooding is not widespread, as in the case of wet-mantle and rain-on-snow events. This thunderstorm related flooding can be a major concern though, as severe local rain and hail can create conditions for flash-flooding and considerable threat to life and property. No historical record is available for dry-mantle flood events.

The following tables chronicle the major flood events in Alpine County’s history. The charts are divided into river flows for the two primary forks of the Carson River. The West Fork Carson River data was measured at Woodfords. The East Fork Carson River data was measured at Gardnerville except where an asterisk appears. In those cases, the measurements were recorded near Markleeville.



**Hazard Assessment**

Because of the predominantly high relief of Alpine County, the effects of flooding are generally confined to areas near the waterways of the county. As waterways grow in size, from local drainages up to the primary rivers of the county, so grows the threat of flood and the dimensions of that threat. The lack of

## Alpine County Natural Hazard Mitigation Plan

floodplain topography severely reduces flood hazards and the scope of flood impact.

The majority of flood related hazards in Alpine County are transportation related. Floods waters do not normally cause road closure due to inundation because of the aforementioned lack of floodplains. Rather, roads are closed due to varying degrees of erosion-related washout. At the most minimal levels, road shoulders are compromised due to high levels of runoff from precipitation. Roads may be reduced to passage in only one direction at a time. At the most severe levels, whole road structures are eroded away from high river discharges for distances in excess of one-hundred yards. In these instances, bridge facilities can be threatened or lost because of debris impacting the bridge structures. In either case, road damage and road closure affects the transportation infrastructure of the county, interrupting the movement of people, supplies, and services while reducing productivity because of increased commute time. The county's public safety response is affected as well, slowing the arrival of sheriff deputies and other emergency response personnel.

Flood related erosion can cause damage to homes, businesses, and government structures, including damage to ancillary structures, utilities, and parking facilities. Structural foundation undercutting is the most prevalent form of damage to structures. Structures can also be damaged from trees falling as a result of water-logged soils.

Electrical power outages happen and the interruption of power causes many problems. The effects of lost electricity are elaborated upon in the severe storm section of this document. Lost power is usually a precursor to the closure of government offices, or the offices may be subject to reduced schedules. Public schools may also be closed or on a delayed start schedule as well.

Dry-mantle flooding, although not as impressive in extent, possesses many hazards as well. Dramatic, localized flash flooding can occur as a result of extreme thunderstorm activity and associated heavy rainfall. Flood damages can be just as substantial in a flash flood/thunderstorm event. The production of lightning and hail stones introduces additional natural hazard. Property damage can include erosion of structural foundations, hail damage to structures and vehicles, and the potential of electrical outages due to lightning strikes.

### **Probability and Risk**

Floods have been a part of Alpine County's historical past and will continue to be so in the county's future. The absence of floodplain within the vast majority of the county though, limits the extent and magnitude of damages directly attributed to any flood event. The geography of the county, namely its steep highly defined river channels, funnels floodwater out of the county and deposits

it on floodplains just outside the county's borders. Winter wet-mantle and rain-on-snow flood events are more widespread and more severe than summer dry-mantle flood events. In the winter, the type of precipitation and the timing of that precipitation are critical in determining the threat of flood, and these characteristics further dictate the potential for widespread damages. Consequently, the winter flood is of most concern to assorted governmental services, including the public works department, volunteer fire departments, emergency medical services, search and rescue units, and the county sheriffs department. Dependent upon the severity of flooding, emergency shelters might occasionally be required.

Based on the history of flooding in Alpine County, there is **High Probability** of a flood event occurring in Alpine County. Although the probability of flooding is high, there is **Low to Moderate Risk** to life and property within the county due to the geography of this mountainous region and the rivers that flow from it.

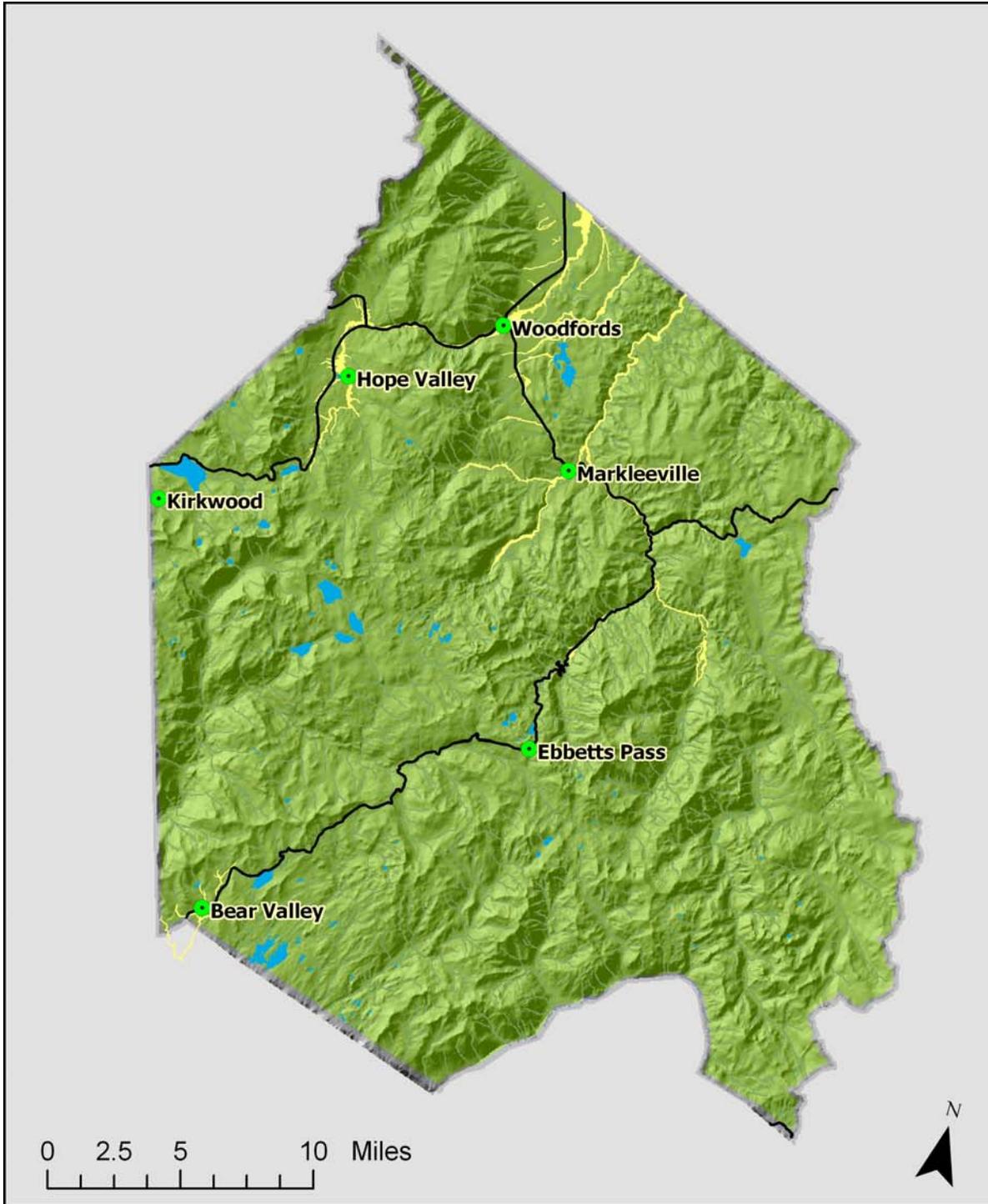
### **Conclusion**

Aside from severe storms, flooding is the most frequent natural hazard event in Alpine County. Floods can cause a tremendous amount of damage within the county, but the overwhelming majority of that damage is generally limited to transportation infrastructure. The lack of floodplains within the county restricts damages to within the narrow river canyons of the county and consequently limits the amount of damages inflicted upon residents and real and personal property to a relatively small area of the county. In contrast though, flash-flooding resultant from summer thunderstorms could happen anywhere within the county, but not nearly at the level of a winter flood event.

Although a flood is not going to occur with the frequency of a severe storm, individual citizens, families, and businesses of the county should to be prepared to address floods when they occur. As in the case of earthquake, fire, and other natural disasters, citizens should prepare themselves before such an event takes place. To be able to effectively address flood problems, citizens, families, and businesses should:

1. Have a plan, including a set of alternate travel routes.
2. Store extra supplies of food and water.
3. Store other related supplies such as flashlights, batteries, firewood, etc.
4. Have a battery-operated radio within their home or business.
5. Stay aware of weather trends, especially after considerable periods of snowfall.

Alpine County Natural Hazard Mitigation Plan



	Towns & Places
	State Highways
	Lakes
	Streams
	Areas of Potential Flooding

**LEGEND**

**Areas of Potential Flooding in Alpine County**

## LANDSLIDE

Alpine County's terrain and climate combine to create conditions conducive to landslide. Where avalanches are a threat isolated primarily to the winter months, the threat of landslides is generally distributed throughout the year. Most landslide events are associated with and resultant from other natural hazards such as seismic activity or floods.

Landslide is a generic term which is defined as the downward sliding of a relatively dry mass of earth and rock. An even more simplistic definition is "slope failure." The primary factor involved in landslides is gravity, but three other factors have varying degrees of influence. They are:

- slope angle
- slope material, and
- amount of water.

Gravity is the constant in any equation trying to quantify the stability or instability of a slope face. Slope angle, slope material, and the amount of water are the variable factors that, combined with gravity, determine slope stability. Other factors that help identify the stability of a slope to a lesser degree are vegetation and climate.

Landslides are categorized into groups using two variables; the type of movement and the type of material that is involved. Type of movement is categorized into three groups:

- falls
- slides, and
- flows.

The amount of water usually is the defining ingredient when classifying the movement. In falls, very little water is present, whereas in flows there is allot of water involved. The type of material involved is broken into three groups: soil (earth), rock, and debris. Thus, one can identify rockfalls, earthflows, or debris slides. Again, each of these events is determined by the composition of materials and the speed of movement. A rockfall is dry and fast while a debris flow is wet and fast. Regardless of the speed of the slide, the materials within the slide, or the amount of water present in the movement, landslides are a serious natural hazard.

Landslides and mudslides cause up to two billion dollars in damage annually in the United States. They are attributed to between 25 and 50 deaths annually. In Alpine County, with the county's high-relief landscape, landslides are a natural hazard concern. Although no lives have been taken as a result of landslides, the threat to life and property is real. In recent history, landslides occurred as a result of the weather associated with the January 1997 flood. A portion of Wolf Creek Road was lost to a large landslide and other smaller landslides endangered

county residents and their property. Other landslide events affected Carson River Road, Diamond Valley Road, and Airport Road in 1986.

Landslides are a natural process and are unavoidable in the long term, being due to the patient nature of gravity and the gradual weathering of the Earth's surface. Although natural disturbances like earthquakes and storms can trigger landslide events, humans can also have a direct effect on and even accelerate landslide occurrence. Any time a slope is graded or cut into, a formerly stable slope can become unstable, eventually seeking a new equilibrium in the form of a landslide.

### **Hazard Assessment**

Landslides that occur within Alpine County are most often experienced as part of a larger, more widespread natural hazard event. Landslides can take place as a result of severe storms, floods, and earthquakes. They can also happen as an aftermath to wildland fires.

In that landslides are ancillary events within larger natural hazard events, the dangers resulting from these parent hazard events are concurrent to landslides. If electrical lines are compromised within the slide, electrical power can be lost. The length of time power is interrupted is a direct result of the size of the slide and its impact upon the power lines and electrical infrastructure. Water lines and other buried facilities can be put in danger or lost to a landslide as well.

Roads and highways are often victimized by landslide events. Excavations into slopes to create roadbed cause a disruption to the natural slope while simultaneously steepening the slope face. These two consequences together weaken slope structure and introduce the potential for landslides. This potential is often realized when severe storms produce increased moisture, the result being slope failure and landslides. When roads are compromised by landslides, motorist safety is threatened and travel time is lengthened. Emergency personnel response time is also affected.

Landslides can threaten the stability and safety of homes in two ways. If the slope fails above a home, the foundation and the structure itself can be threatened. The weight of the slide, the water, earth, and vegetation that has become mobile, can slam into a house, knock the structure from its foundation and perhaps even destroy the house. If the home sits on a bench cut into a hillside, the potential for a landslide is again introduced. Construction of a home on a graded or altered slope can have devastating effects. Changing of the slope face, the additional weight of the home and associated materials, plus the added water of sprinkler systems and septic tanks, make a formerly stable slope unstable. Add a severe storm with substantial rainfall and the home and the artificial slope it sits upon can be victimized by landslides.

Since degree of slope directly affects the gravitational force exerted upon land and its potential to slide, much of Alpine County is potentially impacted by landslides. This potential threat is increased when other natural hazards that trigger landslides occur. In this fact, county residents should be more alert to the potential for landslides whenever natural hazards that generate landslides, such as severe storms or floods, are happening.

### **Probability and Risk**

Landslides are naturally occurring events that will inevitably happen as long as gravity itself is a controlling factor upon the landscape. Since Alpine County's mountainous terrain challenges gravity as it rises to over 11,000 feet, much of the high-relief topography in the county can be identified as land with the potential for landslides. Much of that land though is in remote and undeveloped locales, which reduces the risk of this natural hazard. Thus, there is a **moderate to high probability** of landslide in Alpine County, but a **moderate to low risk** associated with this natural hazard.

### **Conclusion**

Landslide hazard in Alpine County can be considered a year-round phenomenon. The county's high-relief and high-altitude landscape promote the wearing away of the landscape via both physical and chemical weathering mechanisms. In the winter, added moisture in the soil strata can generate landslides, and the varying temperature ranges during the summer months can have a similar effect. In general, higher slopes equate to higher landslide potential. Therefore, individuals should be alert in high-relief areas to the threat to landslides at all times of the year. In flatter, level areas of the county, the threat from landslide is greatly diminished.

Landslides are more prevalent as a result of earthquakes, floods, and severe storms. They are also to be expected after wildland fires. This tendency can act as an early warning to the presence of landslide danger, allowing the public to be appropriately prepared for the possible occurrence of a landslide. With this said, damage to property and threat to the health of county residents is decreased with their ability to be prepared for landslide events during or as part of larger natural hazard events.

To be able to most effectively address the threat of landslides, citizens, families, and businesses should:

- 1.) Have a plan, including alternative travel routes.
- 2.) Store extra supplies of food and water.
- 3.) Store other related supplies such as flashlights, batteries, and firewood.
- 4.) Have a battery operated radio within their home or business.
- 5.) Stay aware of soil conditions, especially during periods of considerable rainfall.

## SEVERE STORMS

The climate of Alpine County is inherently conducive to severe storm weather events and severe weather events can happen at any time of the year. These severe weather events can be broken down into three categories:

- 1.) severe winter storm
- 2.) severe windstorm
- 3.) severe thunderstorm

### Severe Winter Storm

During the winter months, Alpine County can experience strong winter storms. Four climatic factors together work to create a higher than average potential for severe winter storms: high altitude, orographic (mountain) barriers, prevailing storm tracks, and air masses.

- The county's location along the crest of the Sierra Nevada naturally gives the county a high average elevation. Elevation ranges from about 4800 feet to over 11,400 feet, with the majority of the county being in excess of 7000 feet.
- Alpine County is located along the crest of the Sierra Nevada mountain range. The mountain range acts as a barrier to approaching air masses which approach the mountains from the west. The mountains act as a lifting mechanism as air masses migrate over them, increasing the chance for precipitation.
- The winter storm track for Alpine County funnels storm systems from a semi-permanent low pressure system in the Gulf of Alaska southward to the California coast following the Westerlies, a global atmospheric wind pattern that provides a relatively consistent westerly flow of air throughout most of the year.
- Air masses typical of Alpine County are classified as marine polar. The county's proximity to the Pacific Ocean, in conjunction with the aforementioned storm track, brings cold and moist marine polar air masses over the county throughout much of the year, especially during the winter months.

Putting all four of these climatic variables together equals a higher than average potential for severe winter weather events. Cold moisture-laden air masses are carried from the Gulf of Alaska southward with the Westerlies. Following the storm track, this moist air encounters the Sierra Nevada, becomes unstable as it is forced over this natural barrier, and provides large amounts of precipitation before migrating eastward. In the winter months, heavy snows might be the result, with extremely strong winds accompanying the precipitation.

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An example of a severe winter weather event in Alpine County is the winter storm of December, 2002. In a three day span, two to as much as three feet of snow fell in the Woodfords and Markleeville area accompanied by "ferocious" winds. At higher elevations in the county, as much as ten feet of snow was reported to have fallen. The combination of heavy snows and strong winds knocked out power to the county for as long as two weeks, while Woodfords and Markleeville went without power for a full week. County offices and local schools were shut down for an entire week. Many roofs in the Mesa Vista area of the county were damaged. In summary, every resident of the county was in some way adversely affected by this severe weather event.

### **Severe Windstorm**

In any season, the mountainous Alpine County landscape promotes the formation of wind, often winds at very high speed. Windstorms can affect all areas of the county during any month of the year.

### **Severe Thunderstorm**

During the summer months, climatic factors combine to promote the development of thunderstorms. As heated air from lower elevations rises and rapidly cools, intense thunderstorm cells can develop in Alpine County's high elevation landscape.

### **Hazard Assessment**

The effects of severe weather events such as snowstorms, thunderstorms, and windstorms on Alpine County are likely to exhibit certain similarities. Downed trees and fallen power lines might occur. Transportation around the county can be affected too, with road closures interrupting movement. Damages to homes, businesses, and government buildings are a possibility. Fatalities as a result of severe weather events are uncommon, but can occur on occasion.

Electrical power outages happen with most extreme weather event. The interruption of power causes many problems. Loss of electricity affects heating of homes, heating of water, pumping of water, refrigeration, lighting, computing, and loss of communication systems like television and the internet. Additionally, businesses lose the use of cash registers, gasoline pumps, restaurant kitchen appliances, and the like.

Severe winter storms produce snow and ice. The majority of problems associated with severe winter storms are transportation related. Roads are closed or are open only to vehicles that are properly equipped. Productivity is lost due to the increased time it takes to go from one point in the county to another. When roads are closed for avalanche prevention or snow removal, drivers who must wait by the roadside are put at an increased risk because being stranded in route. Electrical power might be lost. Government offices may be closed or

## Alpine County Natural Hazard Mitigation Plan

subject to reduced schedules. Public schools also may be closed or on a delayed start schedule. Structures are put at an increased risk due to increased snow loads on roofs, and the increased threat of falling trees or power lines.

Severe windstorms pose potential hazards. Power and phone lines may be knocked over and electrical power might be lost. Downed power lines pose a fire and/or electrocution threat. Uprooted trees and fallen limbs pose possible hazards to roadways, structures, vehicles, and people. Extremely violent windstorms might also damage large tracts of commercial forest causing economic losses to the forest products industry and to recreation.

Severe thunderstorms introduce natural hazards of lightning, hail stones, and flash flood. Electricity can be interrupted by lightning strikes, property damage can occur if hail stones reach a larger diameter, and flooding can occur with particularly intense or prolonged rain events associated with the thunderhead. Recreational activities can also be interrupted. Playing field and pools and beaches may be temporarily evacuated, and hot springs facilities may close for safety reasons.

### **Probability and Risk**

Severe storm events happen in all parts of Alpine County at all times of the year. The degree of regularity is greater during various seasons for the different storm types, but the overall threat of a severe storm event is a relative constant over the calendar year.

Some storms are more severe than others. When this is the case, assorted governmental services might be activated. These might include the public works department, volunteer fire departments, emergency medical services, search and rescue units, and the county sheriffs department. The length of time electrical power is interrupted is often the leading indicator of a storm's severity, and also dictates the level of response from the indicated agencies. If a storm causes an extended period of power interruption, emergency shelter might be required, especially during the cold winter months.

Based on the history of severe storms in Alpine County, there is a **High Probability** of a severe storm event occurring in Alpine County. Although the probability of a severe storm is high, there is a **Low to Moderate Risk** to life and property within the county due to the overall preparedness of this mountainous region in addressing, managing, and acclimating to severe weather events.

### **Conclusion**

Of all natural hazards, the severe storm event has the greatest probability of occurrence in Alpine County. Severe storms of any type can cause a great

## Alpine County Natural Hazard Mitigation Plan

amount of damage and can affect the lives of Alpine County citizens in a meaningful way. All of Alpine County is subject to severe storm events, and these events can occur during any time of the year.

Alpine County experiences all types of severe weather during all seasons of the year. Severe weather events can take the form of wind storms, rain storms, snow storms, hail and thunderstorms. When severe storm events do occur, they have the potential to significantly impact Alpine County, presenting a genuine threat to the lives of Alpine County residents and the personal and real property of citizens, triggering the prospect for considerable economic loss.

Due to the possible frequency of severe storm events, individual citizens, families, and businesses of the county need to be prepared to address severe storms when they occur. As in the case of earthquake, fire, and other natural disasters, citizens should prepare themselves before such events take place. To be able to effectively “weather the storm,” citizens, families, and businesses should:

1. Have a plan.
2. Store extra supplies of food and water.
3. Store other related supplies such as flashlights, batteries, firewood, etc.
4. Have a battery-operated radio within their home or business.
5. Trim all tree limbs away from buildings.
6. Secure all potentially wind-blown possessions when not in use.

## **WILDLAND FIRE**

Wildland fire is perhaps the most dangerous natural disaster threat in Alpine County. Annually, as winter precipitation diminishes and the seasonal snowpack melts, the possibility of fire concurrently increases. Generally, the wetter the winter, the lower the wildfire threat during the following dry summer months. Other climatic variables can, and often do, skew that simplified statement though. When the precipitation fell, whether the precipitation was snow or rain, when the moisture melted, how fast the melt-off occurred, and wind characteristics; all of these considerations as well as others are seasonal indicators as to the potential severity of wildland fires during the dry summer season.

Regardless of the seasonal environmental variables that act as indicators of wildland fire potential, most wildland fire events are caused by human actions. Whether the ignition source is a discarded cigarette, an unattended campfire, or an act of arson, it is people who have the greatest impact on and control over the number of wildland fires in a fire season. Mother Nature can also be responsible for igniting wildland fires. Lightning is an especially dangerous element during the dry summer season.

Wildland fires also tend to originate in lesser developed areas. These natural lands pose a difficult problem for fire suppression personnel. First, natural lands tend to contain a denser variety of vegetation, providing more fuels to ignite and spread a fire. Fires can grow rapidly in these denser fuel environments. Second, fire fighting personnel are usually located farther from these lesser developed areas. The extended time it takes for fire suppression personnel to reach and react to a wildland fire further complicates the effort to contain and extinguish a newly ignited wildland fire.

There have been three major wildland fires in Alpine County in the last twenty (20) years. In June 1984, the Indian Creek Fire burned approximately 6000 acres of forest in Alpine County (17,000 acres in total) near Indian Creek on the east slope of the Sierra Nevada east of Woodfords. In July 1986, a fire burned 2000 to 3000 acres of wildland plus two structures near Fredericksburg to the north of the Indian Creek Fire. One year later, in late July 1987, the Acorn Fire burned 6000 acres and destroyed 26 structures near Woodfords in what many consider the most destructive fire in Alpine County history. All three of the fires started in the dry summer months and all three of the fires were caused by human activity.

### **Hazard Assessment**

Wildland fire danger is a seasonal hazard and provides some measure of awareness and predictability to the hazard. The threat of wildland fire increases

## Alpine County Natural Hazard Mitigation Plan

as winter snowpack melts, summer temperatures rise, and forest fuels become dry and susceptible to fire. The summer months of June, July, August, and September are traditionally the wildland fire season in Alpine County. Fire season can extend later into the year until precipitation arrives in the fall.

The California Department of Forestry (CDF) is responsible for providing wildland fire protection on all State and private timberlands, watersheds, and rangelands in Alpine County. The CDF contracts out this responsibility to the United States Forest Service (USFS). While, in general, the USFS is adequately prepared to protect developed areas in the instance of wildland fire, Forest Service fire fighters are not equipped, trained, or legally permitted to fight structural fires. The County is served by volunteer fire departments located in the population centers of the county for structural fire protection. With only approximately 1200 year-round residents, structural fire protection has been adequate.

According to the National Fire Danger Rating System wildland fire severity classifications for Alpine County, many areas of the county that presently contain or are planned to contain residential development have moderate or high wildland fire hazard ratings. The CDF also has a fire rating system called the Fire Hazard Severity Classification System which considers quantity of flammable vegetation within a critical fire area, weather, and slope. This system rates the entire county as "high hazard."

The Insurance Services Office of California has given Alpine County communities low fire insurance ratings that indicate a high potential for fire occurrence. The ratings are on a scale of one (1) to ten (10) with ten being the worst fire potential rating possible. The Markleeville area is rated 8, the Bear Valley area is rated 7 and Kirkwood is rated at 6 for areas within 100 feet of a fire hydrant. The remainder of the county is given a rating of 9. These ratings only substantiate the high potential for wildland fire throughout Alpine County.

Of greatest concern in assessing wildland fire hazard is the threat to human life that wildland fire poses. Alpine County's geography promotes swift movement of fire once one has been ignited. Combined with possibly high fuel loading and dry summer conditions, the county's high-relief landscape and strong localized wind patterns only enhance the rapid spread of fire. Population clusters in the county are predominantly located in areas less vulnerable to wildland fire, but the hazard is obviously still a very prevalent one as indicated in the previous rating scales. Three variables dictate the level of hazard a wildland fire potentially presents:

- The location of the fire's origin.
- The weather at the time of the fire.
- The time of year the fire ignited.

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The further the fire's point of ignition is to the primary responder to the fire, the greater the opportunity for the fire to grow and establish itself. The longer it takes a fire fighting team to arrive on scene, the greater the potential for a wildland fire to spread. The weather at the time the fire starts weighs tremendously into how the fire might spread. If the fire starts during a period of high humidity or cooler temperatures, again the potential for rapid spread is lessened. If the fire starts during low humidity and high temperatures, the potential growth of the fire is substantially increased. The time of year when the fire starts is critical as well. If a fire ignites early in the summer when fuels are still relatively wet, the growth of the fire is hampered. But if the fire is ignited late in the summer when fuels are tinder-dry, then the potential for a large wildland fire grows exponentially. The three previous variables together act as indicators of the potential size of a wildland fire. The presence of wind equates to additional growth of the fire.

Wildland fires can have devastating effects that are essentially measured in terms of how much area is burned in the fire. The more area that burns, the greater the impact to the following. Loss of forest can have a serious impact on wildlife and wildlife habitat. Restoration of wildlife habitat could take decades to evolve back into pre-fire habitat conditions. Loss of timber in a wildland fire event could impact the economic health of the county for decades. Timber production could be drastically reduced as a result of a wildfire event. Recreational opportunities could be deteriorated or reduced as a result of fire. Campgrounds and other recreational features could be destroyed or damaged.

Just as important are the environmental hazards created in the aftermath of wildland fire. Burnt slopes could become unstable without vegetation. Steep slopes could suffer landslides and mudslides when winter precipitation arrives. Mud and debris could choke streams and rivers, diminishing water quality and endangering fish habitat. Recreational access roads could be damaged or washed away, reducing or eliminating recreational opportunities in the county.

In turn, the economic health of the county could be jeopardized by a large-scale wildland fire event. Loss of revenue from the tourism and recreation industry might impact county revenues and consequently lower the level of county services. The recreational industry might see a reduction in camping, fishing, hiking, biking, sight-seeing, and other recreational activities, lowering sales and transient occupancy tax revenues to the county. The timber products industry could be impacted as well.

Depending on the size and location of the fire, transportation and communication infrastructure could be seriously affected. Electrical power poles and transmission lines could be lost to flames. Underground utilities could be damaged, including transmission cables, gas pipelines, and water delivery

systems. Roads could be closed for an extended length of time, or open on a reduced access schedule.

Loss of power also complicates daily routines. Lack of electricity and/or natural gas can make cooking, cleaning, and heating impossible for many. More catastrophic is the potential loss of homes, structures, and lives if a wildland fire enters a home site. This becomes more and more a possibility as homes are built in the rural locations of Alpine County.

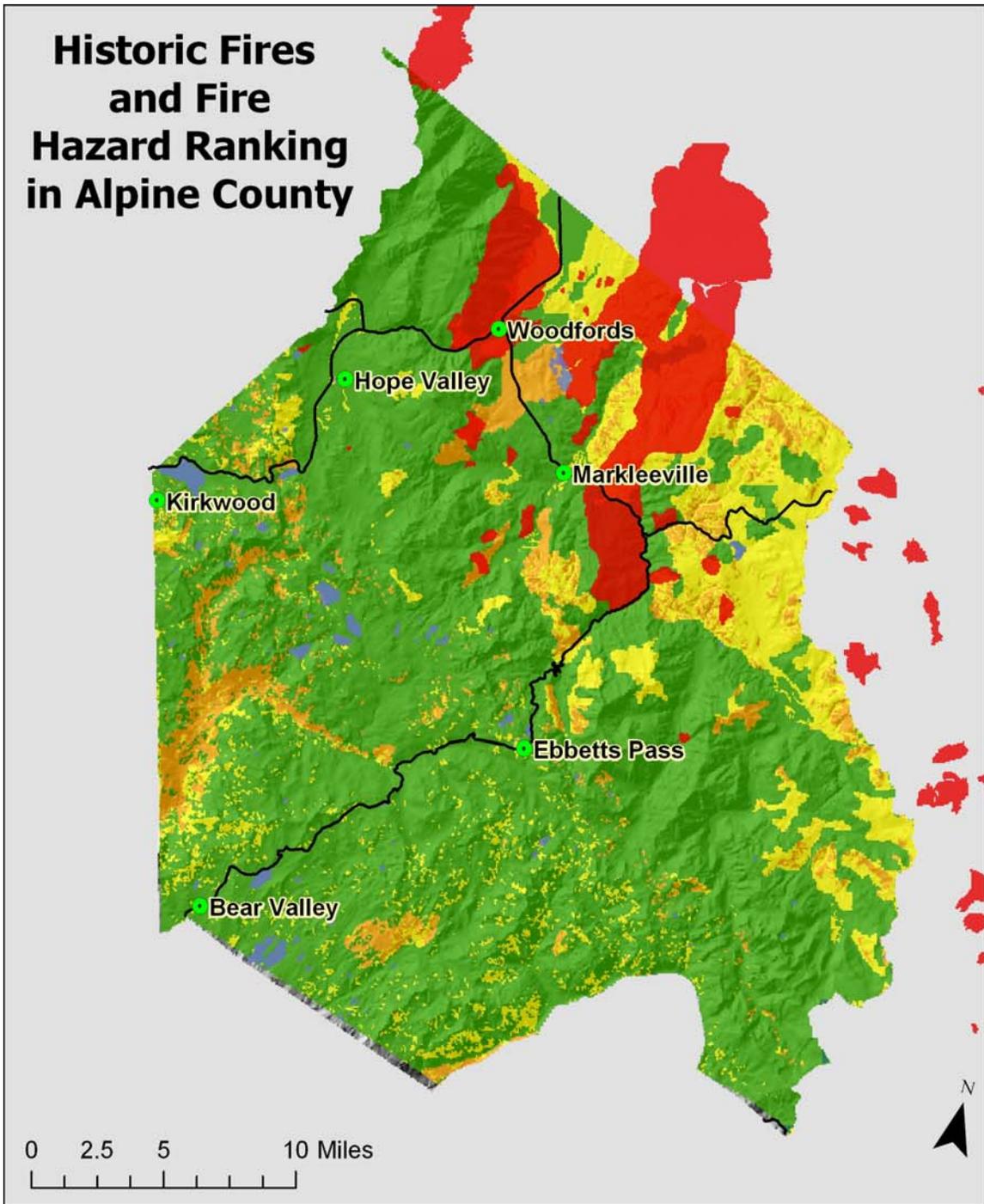
### **Probability and Risk**

Wildland fires are naturally occurring hazard events that have and will happen in Alpine County. The probability and risk of a wildland fire is seasonal in nature, with the greatest potential for a wildland fire being during the dry months of summer and early fall. Many variables combine to dictate the severity of risk for wildland fire occurrence. These considered, there is a **moderate to high probability** of a wildland fire in Alpine County, and a **moderate to high risk** associated with this natural hazard.

### **Conclusion**

Wildland fires have happened in Alpine County in the past and will inevitably happen in the future. Alpine County's dry summer climate enables an annual seasonal threat to wildland fire, a threat that is periodically realized in potentially devastating fashion. Citizens have an opportunity to minimize the threat of wildland fire by creating defensible space around structures, which includes appropriate landscaping. Use of fire resistant roofing assists in protecting structures from wildland fire. Because of residents ability to be prepared for the possibility of wildland fire, damage to property and the threat to human life is decreased. To be able to most effectively address the threat of wildland fires, citizens, families, and businesses should:

- 1.) Have an escape plan, including alternative travel routes.
- 2.) Store extra water for use against wildland fire.
- 3.) Have a battery operated radio within their home or business.
- 4.) Know the locations for turning off electrical and gas utilities.
- 5.) Develop defensible spaces around all structures on their property.
- 6.) Consult with fire officials for specific advice and guidelines to protect both their lives and their property.



LEGEND		Historical Fires	Fuel Hazard Rankings
●	Towns & Places	1900-2000	Moderate
—	State Highways	Lakes	High
			Very High

## **IDENTIFIED ASSETS AND POTENTIAL LOSSES**

The Alpine County Natural Hazard Mitigation Plan identifies critical facilities located in the County and the hazards to which these facilities are susceptible. A critical facility is defined as a facility in either the public or private sector that provides essential products and services to the general public, is otherwise necessary to preserve the welfare and quality of life in Alpine County, or fulfills important public safety, emergency response, and/or disaster recovery functions.

The table on the following pages identifies critical facilities in the County, specific natural hazards that might affect each individual facility, and the potential losses that might occur. In order to compile this data, the County held two planning workshops, organized a survey mailer sent to all participants and stakeholders, provided follow up instruction to accurately guide survey recipients, and investigated insurance industry records. Additionally, historical records were researched, citizens interviewed, and the County GIS was employed as an analysis tool to define hazards and gauge levels of vulnerability.

Alpine County is a predominantly rural, mountainous area of the Sierra Nevada in central eastern California. The majority of the land in the County, roughly ninety-six (96) percent, is publicly held, most of this in the federal trust. On the remaining four (4) percent of privately held lands, agricultural uses have dominated. As of 2003, the County's population was 1223 residents, with an anticipated growth rate of less than five (5) percent projected for 2008.

Nonetheless, Alpine County is surrounded by areas that are experiencing high levels of development. In Douglas County, Nevada to the east, there has been record growth in the past decade. To the north and west in El Dorado, Amador, and Calaveras Counties in California, a similar although not quite as dramatic development trend has occurred. Surely, Alpine County will experience development pressure at some point in the future, but the location and extent of that development can only be speculated upon. One can expect the greatest development pressure to occur on the east slope of the County in the Markleeville and Woodfords areas. The remaining areas of the county should not anticipate any significant changes in present land uses. Improvements to community road and utility infrastructure might certainly be initiated within or apart from any development proposal.

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE LANDSLIDE FLOOD	SEVERE STORM		
<b>Alpine County</b>							
(Markleeville)	County Courthouse			X X	X X	( \$ )	746,893.00
	Library			X X	X X		796,445.00
	Annex			X X	X X		95,618.00
	Chamber of Commerce Building			X X	X X		113,878.00
	Administrative Building			X X	X X		767,587.00
	Museum			X X	X X		432,939.00
	Historic Jail			X X	X X		91,739.00
	Historic Schoolhouse			X X	X X		91,638.00
	Old Firehouse			X X	X X		77,757.00
	Firehouse		X	X X	X X		292,920.00
	Auditor's Office			X X	X X		45,000.00
(Turtle Rock Park)	Community Center			X X	X X		495,748.00
(Woodfords)	Woodfords Firehouse		X	X X	X X		321,661.00
(Diamond Valley)	Road Quonset Hut			X X	X X		39,090.00
	Road House Dwelling			X X	X X		108,360.00
	Road House Garage			X X	X X		25,028.00
	Road Department Office			X X	X X		227,404.00
	Road Storage Building			X X	X X		1,108.00
	Road Equipment Storage Shed			X X	X X		246,748.00
	Recycle Building			X X	X X		20,879.00
	Storage Shed			X X	X X		10,180.00
	Sand Shed			X X	X X		147,871.00
	Oil Recycling Shed			X X	X X		40,661.00
	Road Shop			X X	X X		272,222.00
	Social Services & Public Health			X X	X X		954,744.00
	Public Health Clinic			X X	X X	( \$ )	2,846,155.00

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD	LANDSLIDE	SEVERE STORM	WILDLAND FIRE				
(Bear Valley)	Perry Walther Community Center		X		X	X		X	X	( \$ )	507,678.00
	Community Building		X		X	X		X	X		346,080.00
	Fire House		X	X	X	X		X	X		296,472.00
(Miscellaneous)	Contractors Equipment	X	X		X	X	X	X	X		1,370,000.00
	Vehicles	X	X		X	X	X	X	X		4,345,000.00
	Ambulances	X	X		X	X	X	X	X		50,000.00
<b>Alpine County Unified School District</b>											
	Diamond Valley School				X	X		X	X		2,896,201.00
	Bear Valley School		X		X	X		X	X		2,137,007.00
	Alpine County Learning Center				X	X		X	X		3,176,000.00
	Alpine County Opportunity Class				X	X		X	X		54,785.00
<b>Bear Valley Water District</b>											
	Lake Alpine Station		X		X	X		X	X		300,000.00
	Main Pumping Station		X		X	X		X	X		405,000.00
	Equipment House		X		X	X		X	X		230,000.00
	Collection System		X		X	X		X	X		1,500,000.00
	Storage Ponds		X		X	X	X	X	X		1,500,000.00
	Reservoir		X		X	X	X	X	X		2,000,000.00
	Other Buildings		X		X	X		X	X		1,320,000.00
	Vehicles	X	X		X	X	X	X	X		100,000.00
<b>Kirkwood Meadows Public Utility District</b>											
	Buildings				X	X		X	X		4,774,739.00
	Fixed Equipment				X	X		X	X		1,264,957.00
	Vehicles	X	X	X	X	X	X	X	X	( \$ )	349,491.00

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE SEVERE STORM LANDSLIDE FLOOD						
<b>Markleeville Public Utility District</b>										
	Collection System			X	X		X	X	( \$ )	1,500,000.00
	Pump Houses			X	X		X	X		400,000.00
	Lift Station			X	X		X	X		250,000.00
	Storage Pond			X	X	X	X	X		750,000.00
	Equipment Building			X	X	X	X	X		200,000.00
<b>Markleeville Water Company</b>										
	Main Water Lines			X	X	X	X	X		2,500,000.00
	Water Plant			X	X		X	X		500,000.00
	Pump Houses			X	X		X	X		15,000.00
	Water Tanks			X	X		X	X		20,000.00
	Collection Gallery Facility		X	X	X	X	X	X		20,000.00
<b>South Tahoe Public Utility District</b>										
Harvey Place Dam Facility	Harvey Place Dam			X	X	X	X	X		50,000,000.00
	Compound			X	X		X	X		750,000.00
	Diversion Structure			X	X	X	X	X		388,000.00
	Compressor Building			X	X		X	X		34,000.00
Indian Creek Dam Facility	Indian Creek Dam			X	X	X	X	X		15,000,000.00
	Compressor Building			X	X		X	X		18,000.00
	Export Pipeline			X	X	X	X			30,000,000.00
	Diamond Ditch Siphons			X	X	X	X			1,500,000.00
	West Fork Diversion Structure			X	X	X	X	X		100,000.00
	Snowshoe Thompson Ditch #1			X	X	X	X	X		750,000.00
	Mullich Ditch			X	X	X	X	X		750,000.00
	Diamond Ditch			X	X	X	X	X	( \$ )	4,500,000.00

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD LANDSLIDE	SEVERE STORM	WILDLAND FIRE		
<b>South Tahoe Public Utility District (cont.)</b>								
	Fredericksburg Ditch			X	X	X	X	( \$ ) 500,000.00
	Harvey Ditch			X	X	X	X	300,000.00
<b>Washoe Tribe of Nevada and California</b>								
	160 Homes (\$100,000 each)			X	X		X	16,000,000.00
	Community Building			X	X		X	250,000.00
	Community Office Building			X	X		X	250,000.00
	Gymnasium			X	X		X	500,000.00
	Community Well / Plumbing System			X	X		X	15,000.00
	Water/Utility Delivery System			X	X		X	1,000,000.00

## **Section III – Alpine County Natural Hazards Mitigation Strategy**

### **Mitigation Goals**

The Alpine County Natural Hazard Mitigation Plan has identified the natural hazards that could impact the residents and property in Alpine County and assessed the risks inherent to each hazard.

Mitigating the effects of these natural hazards has long been a goal of County residents. Throughout the history of the County, residents have looked for and implemented measures designed to lessen the effects of natural hazards. As an example, the Alpine Fire Safe Council recently completed a hazardous fuels reduction program in the Manzanita Lane neighborhood near Woodfords. Here, a grant program was utilized to facilitate community-based wildland fire prevention activities, including a fuel break around the neighborhood and fuel reduction treatments on individual lots.

The goals identified in the Alpine County Natural Hazard Mitigation Plan are multi-jurisdictional in their scope and intent. As indicated in the introduction of this document, the goals of creating and implementing the Alpine County Natural Hazard Mitigation Plan are to:

- Save lives and protect property.
- Reduce impact of future disaster events.
- Enable post-disaster funding.
- Hasten recovery from disasters.
- Demonstrate a dedication to improving the county's safety and wellbeing.

These goals are applicable to all natural hazards identified in this plan. Although the plan goals might appear overly broad in scope, their intent, namely to reduce the threat of natural hazards through mitigation approaches, is still quite clear in definition and vision. From these goals come the objectives of the Alpine County Natural Hazard Mitigation Plan. The objectives are arranged in a manner that addresses each natural hazard individually. From the goals, objectives are derived, and from the objectives, actions are formulated.

A final set of objectives addresses mitigation measures that are applicable to all natural hazards identified within the plan.

### **Prioritizing Mitigation Measures**

In order to identify which natural hazards pose the greatest threat to the County and plan participants, a multi-faceted and multi-tiered approach was utilized. First, the probability and risk assessments from Section II of this plan were scaled and quantified in order to provide an overall County-wide assessment of where the greatest threats from natural hazards lie. From this probability and

## Alpine County Natural Hazard Mitigation Plan

risk matrix, an initial measure of the identified natural hazards was calculated. Although basic in nature, the Natural Hazard Probability/Risk Assessment Scoring Matrix provides a fundamentally sound, broad-based foundation from which to build more refined comprehension of natural hazard threats in the County.

### Natural Hazard Probability/Risk Assessment Scoring Matrix

SCALING		NATURAL HAZARD	PROB.	RISK	TOTAL	LOW THREAT High
Very Low	1	Dam Failure	1	1	2	
Low	2	Avalanche	2	1	3	
Moderate/Low	3	Drought	6	2	8	
Moderate	4	Earthquake	5	3	8	
Moderate/High	5	Landslide	5	3	8	
High	6	Flood	6	3	9	
Very High	7	Severe Storm	6	3	9	
		Wildland Fire	5	5	10	

Second, County departments and plan participants responded to an individually scored, jurisdictionally specific risk assessment worksheet which allowed individual participants to rate hazards as they expressly related to their locale. This allowed for a more refined rating of natural hazards in relation to the various jurisdictions participating in the plan. The following Natural Hazard Rating Table is the assemblage of all worksheet responses, providing a much clearer perspective of the variability of hazard threats experienced within Alpine County.

### Natural Hazard Rating Table

Jurisdiction	Avalanche	Dam Failure	Drought	Earthquake	Flood	Landslide	Severe Storm	Wildland Fire	TOTAL
County of Alpine, California	6	5	10	17	16	9	14	20	<b>97</b>
Alpine County Unified School District	0	5	4	18	12	0	12	21	<b>72</b>
Bear Valley Water Company	6	14	3	18	12	8	16	20	<b>97</b>
Kirkwood Meadows Public Utility District	12	0	1	18	9	11	16	20	<b>87</b>
Markleeville Public Utility District	0	0	5	16	15	10	17	21	<b>84</b>
Markleeville Water Company	0	0	11	16	11	8	14	21	<b>81</b>
South Tahoe Public Utility District	3	13	6	16	14	12	15	21	<b>100</b>
Washoe Tribe of Nevada and California	0	0	7	18	11	6	14	21	<b>77</b>
<b>TOTAL</b>	<b>27</b>	<b>37</b>	<b>47</b>	<b>137</b>	<b>100</b>	<b>64</b>	<b>118</b>	<b>165</b>	

The dual approach provides information that is not only County-wide in scope but also allows for each plan participant to make jurisdictionally explicit measurements. Combined, these two natural hazard rating mechanisms provide a solid foundation from which prioritization of natural hazard mitigation measures can be initiated. In both cases, the higher the score, the higher the priority for implementing natural hazard mitigation measures.

### **Mitigation Objectives**

The following is a list of objectives developed in conjunction with the overall goals of this plan. These objectives are multi-jurisdictional in their intent and scope. Within each objective, one or more actions designed to facilitate the realization of the objective are identified. The objectives are sorted by specific natural hazards and are arranged in the order of priority identified in the Natural Hazard Rating Table. The highest priority objectives and actions are listed first, with the lowest priority objectives and actions listed last.

### **WILDLAND FIRE**

#### **Objective #1: Minimize the threat to lives and property posed by the possibility of wildland fire within the county.**

Action 1.1: Review and update County ordinance to ensure the construction of fire-resistant homes in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.2: Enforce County ordinance relating to road construction to facilitate emergency vehicle ingress and egress.

Timeframe: Ongoing

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.3: Identify wildland interface buffer areas surrounding established communities in the county.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.4: Reduce fuel loading within identified wildland interface buffer areas.

Timeframe: On-going.

Funding: Unknown funding source.

Staff: Individual property owners, Alpine Fire Safe Council, the California Conservation Corp, and affected government agencies.

## Alpine County Natural Hazard Mitigation Plan

Action 1.5: Promote improved forest health within the National Forests of the County to reduce fuel loading in the forests of the County.

Timeframe: 5 year plan.

Funding: No additional funding required.

Staff: United States Forest Service.

Action 1.6: Endorse “firewood sales” by the Forest Service as a method of fuel load reduction in the National Forests of the County.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Forest Service personnel.

Action 1.7: Sponsor a community “burn pile” to promote the removal of refuse from private parcels.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department.

Action 1.8: Develop a homeowner guide for reducing the threat of wildland fire to private homes.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.9: Develop partnerships with concerned citizen groups to identify and implement neighborhood-specific fire safety programs.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Citizens and the Planning Department.

## **EARTHQUAKE**

### **Objective #2: Minimize the threat to lives and property as a result of a possible earthquake within the Alpine County region.**

Action 2.1: Review and update the County Building Code to ensure the construction of seismically safe buildings in Alpine County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Building Department.

Action 2.2: Develop a homeowner’s guide to earthquake preparedness techniques to educate homeowners on earthquake preparedness.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 2.3: Retrofit all County buildings to withstand earthquake events.

Timeframe: 5 years.

Funding: Unsecured grant funding.

Staff: Building Department.

## SEVERE STORM

### **Objective #3: Lessen storm related damages for all types of severe storms that impact the County.**

Action 3.1: Review and update County ordinance to facilitate adequate snow storage and drainage easements.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 3.2: Dedicate snow storage and drainage easements within all new development.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

## FLOOD

### **Objective #4: Minimize the threat to lives and property posed by the possibility of flood within the County.**

Action 4.1: Review and update County ordinance to ensure no construction takes place in recognized flood-prone areas in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

Action 4.2: Ensure that all bridges within Alpine County are structurally safe from failure during peak flow scenarios by inspecting the bridges in the County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department, California Department of Transportation.

Action 4.3: Relocate the United States Forest Service Guard Station to rehabilitate the section of constricted flow on Hot Springs/Markleeville Creek.

Timeframe: 5 years.

Funding: United States Forest Service.

Staff: Public Works Department, United States Forest Service.

Action 4.4: Stockpile sandbags in order to ensure an adequate supply to combat erosion during flood events.

Timeframe: 6 months.

Funding: Unknown funding source.

Staff: Public Works Department.

## LANDSLIDE

### **Objective #5: Reduce landslide events and overall soil erosion in the County.**

Action 5.1: As part of road maintenance, inspect road cuts and fills for signs of slope failure. Stabilize slopes as necessary.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department and the California Department of Transportation.

Action 5.2: Draft and adopt a County grading ordinance.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.3: Within a County grading ordinance, ensure cut and fill techniques provide for finished slopes at the angle of repose.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.4: Within a County grading ordinance, ensure that all disturbed slopes are revegetated after grading to reduce erosion potential while promoting slope stabilization.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.5: Within County zoning ordinance, draft and adopt measures that limit construction on steep slopes where extensive cut and fill would be necessary.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

## DROUGHT

### **Objective #6: Minimize the threat to property posed by the possibility of drought within the County.**

Action 6.1: Develop a homeowner's guide to water conservation techniques.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 6.2: Review and update County ordinance concerning septic system installation and maintenance to protect County groundwater reserves from potential septic system contamination.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

## **AVALANCHE**

### **Objective #7: Improve techniques of informing the public on the level of avalanche danger in the County's backcountry regions in order to diminish the threat to lives and property posed by the potential for avalanche.**

Action 7.1: Initiate an avalanche warning information system to inform and warn backcountry users of the current level of avalanche danger.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Sheriff's Office.

Action 7.2: Work with the ski resorts of the County on educating skiers on avalanche hazards.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Ski resort personnel.

Action 7.3: Develop and expand a backcountry patrol to enforce and fine snowmobile out-of-bounds violations to reduce backcountry avalanche potential.

Timeframe: On-going.

Funding: Additional United States Forest Service funding required.

Staff: United States Forest Service.

## **DAM FAILURE**

### **Objective #8: Improve dam inspection policy and procedure in order to minimize the threat to lives and property posed by the possibility of dam failure within the County.**

Action 8.1: Improve communication with the California Department of Water Resources to ensure that the larger dams in the County have been and continue to be inspected per law.

Timeframe: On-going.

Funding: No additional funding required.

Staff: County staff.

Action 8.2: Develop a "Living with Dams" pamphlet to inform potentially affected citizens about dam safety and being prepared in the event of a dam emergency.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: County staff.

## **JURISDICTION-SPECIFIC**

### **Alpine County Unified School District**

#### **Objective #1: Reduce the threat from wildfire to Alpine County Unified School District campuses.**

Action 1.1: Develop a fuels reduction program around school campuses to include removal of dead and dying trees and vegetation.

Timeframe: 3 months.

Funding: Unknown funding source.

Staff: School District Buildings and Grounds staff.

#### **Objective #2: Reduce the threat from earthquakes to Alpine County Unified School District campuses.**

Action 2.1: Have all school buildings in the district surveyed by a structural engineer to make certain that all structures meet state earthquake standards.

Timeframe: 6 months.

Funding: District general funds.

Staff: Structural engineer.

#### **Objective #3: Reduce the threat from flooding to Alpine County Unified School District campuses.**

Action 3.1: Increase the capacity of the drainage systems servicing district campuses.

Timeframe: Ongoing.

Funding: District general funds.

Staff: School District Buildings and Grounds staff.

### **Bear Valley Water Company**

#### **Objective #1: Reduce the threat from flooding to all infrastructural installations of the water company.**

Action 1.1: Protect main pump station equipment from flood damage by elevating the equipment and/or providing a perimeter barrier to hold back flood water from intruding into the pump station building.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Bear Valley Water Company staff.

Action 1.2: Retrofit district manholes to be water-tight.

Timeframe: Ongoing.

Funding: Bear Valley Water Company funds.

Staff: Bear Valley Water Company staff.

## **Kirkwood Meadows Public Utility District**

### **Objective #1: Reduce the threat from wildland fire within Kirkwood Meadows Public Utility District service area.**

Action 1.1: Construct a water line and hydrants to provide fire protection to the Kirkwood Inn area of the Kirkwood valley.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

Action 1.2: Replace old fire hydrants and associated pipe within the Kirkwood valley to assure reliable and adequate firefighting water supply to the Kirkwood service area.

Timeframe: 2 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

### **Objective #2: Reduce the threat from flooding to Kirkwood Meadows Public Utility District infrastructure.**

Action 2.1: Replace old manholes with water-tight products.

Timeframe: Ongoing.

Funding: Kirkwood Meadows Public Utility District funds.

Staff: Kirkwood Meadows Public Utility District staff.

## **Markleeville Public Utility District**

### **Objective #1: Reduce the threat from wildland fire to public utility district facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Upgrade the fire resistance of the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

Action 1.2: Relocate the lift station controls to the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

### **Objective #2: Reduce the threat from earthquake to public utility district facilities in order to ensure uninterrupted service during an earthquake event.**

Action 2.1: Strengthen the earthen walls of the evaporation ponds to make them more earthquake resistant.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Objective #3: Reduce the threat from flooding and washout to public utility district facilities in order to ensure uninterrupted service during a severe storm or flood event.**

Action 3.1: Remove 1300 feet of existing sewer main lying along Markleeville Creek and connect customers to an existing main located outside of the stream channel.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Markleeville Water Company**

**Objective #1: Reduce the threat from wildland fire to water company facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Install a sprinkler system on the water company treatment plant roof to protect it from fire.

Timeframe: 2 years

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.2: Retrofit water treatment plant house and pump houses with fire-resistant exterior siding.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.3: Procure a generator to allow for service during power-outage conditions.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #2: Provide for an alternative intake source when the threat from wildland fire does not allow for water collection from the surface collection point.**

Action 2.1: Drill one or more back-up wells to provide alternative water sources if the current surface water collection system is rendered unusable due to fire.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #3: Protect the water system infrastructure from becoming unusable in the event of an earthquake.**

Action 3.1: Replace old World War II surplus pipeline with new piping designed to withstand earthquake stresses.

Timeframe: 5 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 3.2: Install flexible connectors between water tanks and water lines to provide a measure of elasticity between infrastructural elements in the water delivery system.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #4: Minimize the potential for stoppage of service due to severe storm and flood events in the County.**

Action 4.1: Protect the collection gallery and the supply line from the gallery to the water treatment facility from potential flood damages by reinforcing the collection gallery and relocating the supply line out of the stream channel.

Timeframe: 3 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 4.2: Drill one or more back-up wells to ensure a reliable source of water during severe storm and flood events.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Providing a reliable updated infrastructure has far-reaching impacts that help mitigate other natural hazard threats to Markleeville Water Company beyond the scope of wildland fire, earthquake, severe storm, and flood. Additional wells and new underground piping mitigate the effects of drought by increasing the reliability of a water source and reducing the amount of in-system loss. Drought conditions are also mitigated by improvements at the collection gallery, where enhancements might improve the reliability of the surface delivery system.

**South Tahoe Public Utility District**

**Objective #1: Reduce the threat of wildland fire to the residents and property in and around South Tahoe Public Utility District installations.**

Action 1.1: Control vegetation growth within and around STPUD facilities.

Timeframe: Ongoing.

Funding: Land Application Operations and Maintenance budget

Staff: STPUD Maintenance staff.

## Alpine County Natural Hazard Mitigation Plan

Action 1.2: Provide reclaimed water for use in fire fighting.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

### **Objective #2: Ensure that no effluent is released during flooding events.**

Action 2.1: Construct a facility to provide emergency effluent storage.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

Action 2.2: Convert/replace network of ditches with pipeline.

Timeframe: 10 years

Funding: Unknown funding source.

Staff: STPUD Engineering.

NOTE: Conversion to pipeline would also mitigate the effects of earthquakes, landslides, and severe storms.

## **Washoe Tribe of Nevada and California**

### **Objective #1: Reduce the threat of wildland fire to the residents and property located in the Washoe tribe's Woodfords community.**

Action: Implement a fuels reduction program to provide for defensible space against any potential wildland fire.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Washoe Tribe staff.

## **Implementing Mitigation Strategies**

Many mitigation measures are preexisting functional strategies. These actions are included as a means of reinforcing those current hazard mitigation efforts. Many are linked to County and jurisdictionally specific codes and ordinances or to existing plans such as the Alpine County General Plan. In all cases, the Alpine County Natural Hazard Mitigation Plan seeks to function in harmony with and as an enhancement to preexisting plans, ordinance, rules and regulations.

Other mitigation actions are new and not a part of any preexisting governmental or organizational decree. In this case, the implementation of these action strategies will be contingent upon the necessary approvals from the appropriate governmental bodies and the securing of necessary funding from yet to be determined sources. Generally speaking, the County has little or no funding earmarked for natural hazard mitigation. Thus, the County and plan participants will look to secure federal and state natural hazard mitigation grant funding in an

## Alpine County Natural Hazard Mitigation Plan

effort toward implementing mitigation strategies. A comprehensive list of federal mitigation programs, activities, and initiatives is available online through the Federal Emergency Management Agency's website. This information can be accessed at <http://www.fema.gov/doc/fima/fmpai>.

A primary emphasis will be placed upon implementing actions that provide the highest cost-to-benefit ratio. Knowing that funding is an ever-present issue, all effort will be given to identify actions most beneficial to the citizens and property within the County. The greatest natural hazard threat to lives and property is wildland fire. Wildland fire is the highest-scoring natural hazard threat in the Natural Hazard Probability / Risk Assessment Scoring Matrix and also is identified as the greatest natural hazard threat in the Natural Hazard Rating Table by every participant of the Alpine County NHMP. Therefore, it is clearly indicated that mitigation actions focused toward reducing the threat of wildland fire in the County have the greatest cost-to-benefits ratios and will provide the greatest mitigative relief for the residents of the County.

### **Plan Maintenance**

The Alpine County Natural Hazard Mitigation Plan will be evaluated every year to ascertain the effectiveness of the plan. As part of this evaluation, the overall effectiveness of the plan will be considered in context to:

- ✓ the number of natural hazard mitigation projects effectively completed
- ✓ the number of mitigation projects in progress, and
- ✓ the success of related programs and activities associated with the plan.

Additionally within these annual evaluations, natural hazard mitigation strategies will be examined for a continued level of appropriateness in relationship to any changes in land uses or the level of intensity associated with prevailing land uses. Participants of the plan will be asked to provide an annual evaluation report of the status of natural hazard mitigation efforts within their respective jurisdictions.

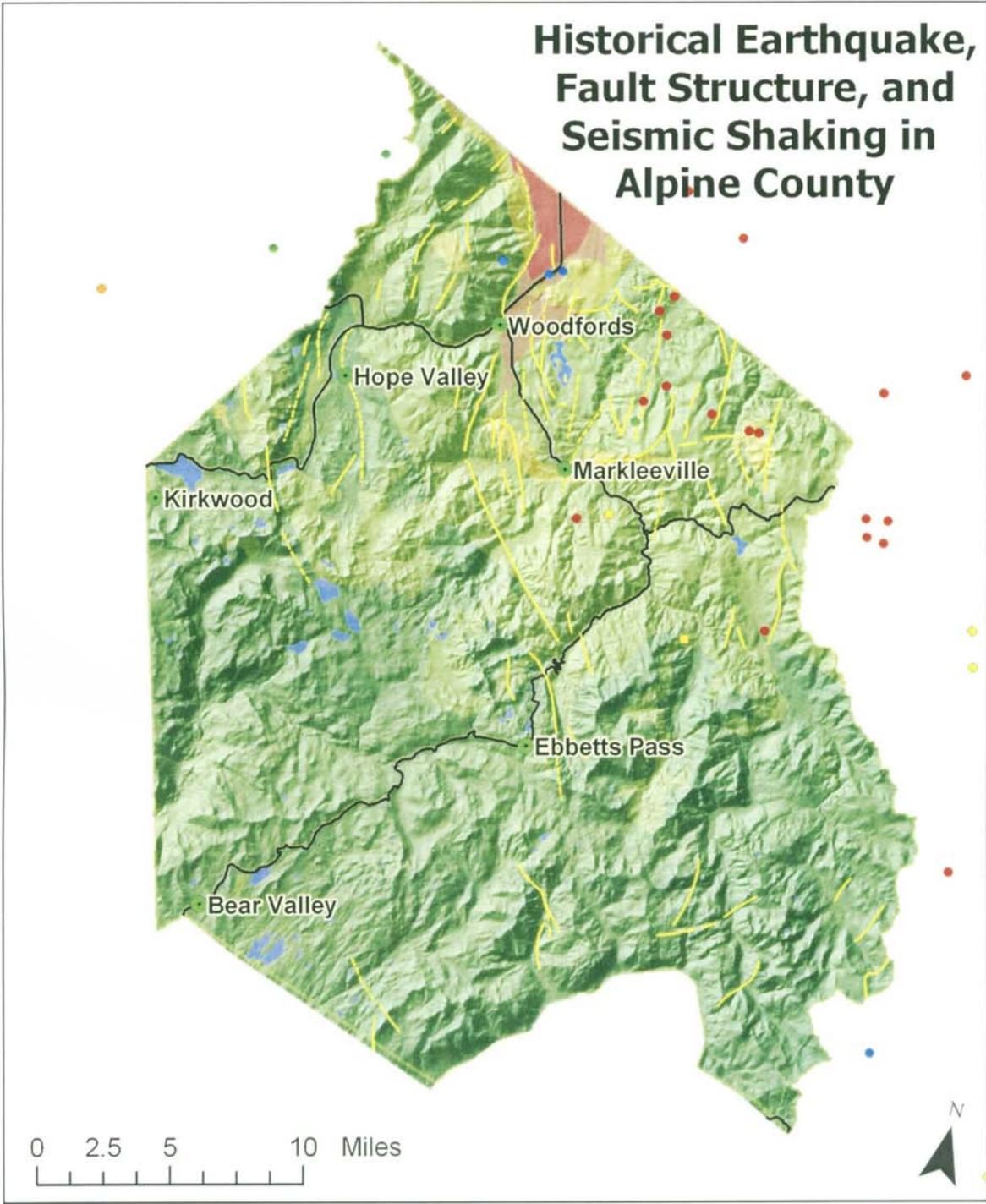
Whenever the annual evaluation indicates a necessity to update the plan, an update of the plan will be initiated. Regardless of the plan's status, a mandatory update to the Alpine County NHMP will occur every five years in conjunction with the annual plan evaluation process.

The Alpine County Planning Department will be the responsible organizing agency for both the annual evaluative efforts as well as any plan update initiated by the County. The Alpine County Planning Commission will be the determining body when assessing the need for any plan update in excess of the fixed five-year update period. At all times, opportunities for the incorporation of the Alpine County NHMP into other appropriate County plans will be developed and utilized.

## Alpine County Natural Hazard Mitigation Plan

Alpine County is committed to public involvement within this hazard mitigation plan. For both the plan evaluation and update, a public hearing will be held at a regularly scheduled Planning Commission meeting. The hearing will be publicized and the public will be asked for comment concerning the plan.

With constant and concerned review, the Alpine County Natural Hazard Mitigation Plan will continue to develop as an outstanding planning tool, helping the citizens of Alpine County to create a safer place to live, work, and play.



LEGEND		Fault Type	Shaking (G)	Epicenter w/ Date
	State_Routes			
	Towns & Places			
	Water Bodies			

## FLOOD

Alpine County is located almost entirely within the mountainous Sierra Nevada. Drainages that course from the Sierra Nevada traverse through high-relief, deeply-cut river canyons with only occasional level areas that might be termed floodplains. Regardless, tremendous amounts of water can be gravitationally fed through these river canyons and Alpine County subsequently has a long history of flood events.

There is over 1600 miles of drainage within Alpine County. On the western slope of the Sierra Nevada, most of these drainages in the county funnel into the Mokelumne or Stanislaus River systems. On the steeper eastern slopes, the entire eastern region of the county is drained by the East and West Fork of the Carson River. Of the county's 729 square miles, 346 square miles are drained by the East Fork Carson River and 107 square miles are drained by the West Fork Carson River. The remaining 276 square miles involve west slope drainages and a small northern section of the county which drains into Lake Tahoe. Thus, the majority of the lands in Alpine County drain easterly from the upper Carson River watershed into central Nevada.

Three types of flood events are typical to Alpine County. Each type of flood event causes associated water, erosion, and sediment damage within the watersheds where the flood event transpires. The three types of flooding are:

- Wet-mantle
- Rain-on-snow
- Dry-mantle

Wet-mantle and rain-on-snow are typically late winter or early spring occurrences and are generally widespread in nature. Characteristically, wet-mantle and rain-on-snow flooding develops when warm rains fall on already saturated ground. Particularly devastating are flood events where heavy snows preclude warmer rain events, causing the mantle of snow to melt and run off in conjunction with the rain. Dry-mantle flood events are a result of violent summer thunderstorms and are much more localized in nature.

Alpine County has a well-chronicled history of flooding dating to the 1850s and the settlement of the areas in and around the county. The earliest flood of record following permanent habitation of the region occurred in December 1852 and was a precursor to the type of flooding characteristic to the Carson River watershed. As described in one historical journal, the storms began "with a heavy wet snow, which lasted for two days and left a three-foot snow depth across Carson Valley. Beginning with the storm's third day, the snow typically turned to a relatively warm rain, which lasted another four days, until December 30. By that time, the snow accumulation had completely melted and run off, along with great quantities of rainwater." Most of the substantial flood events on the historical record occurred in this fashion.

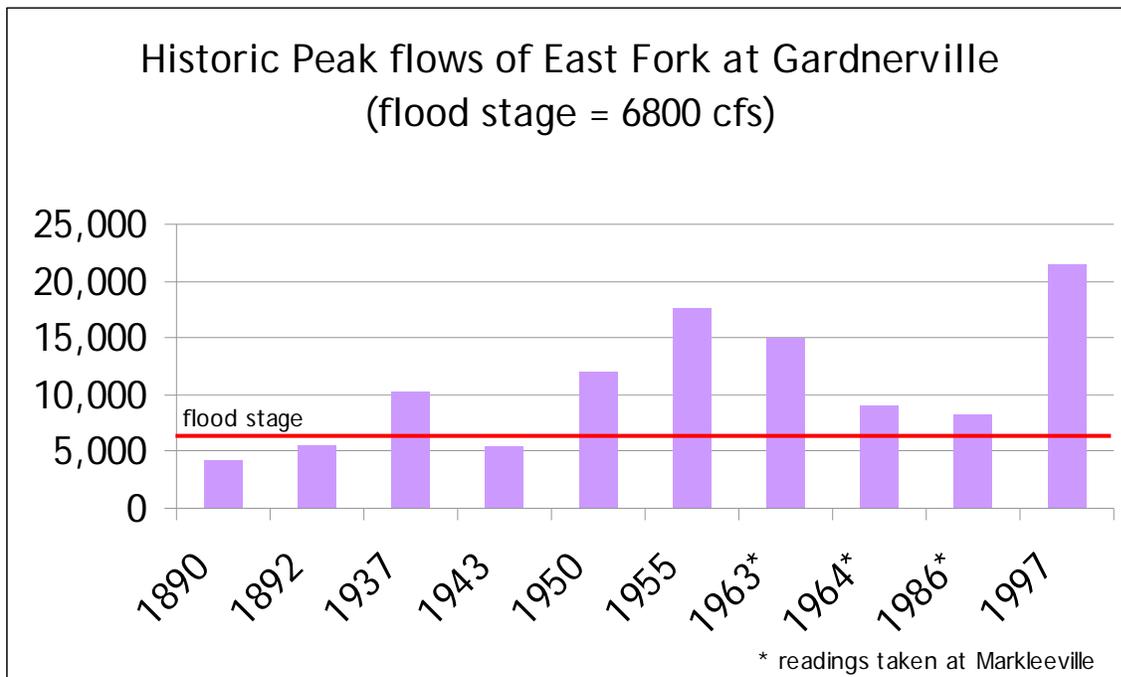
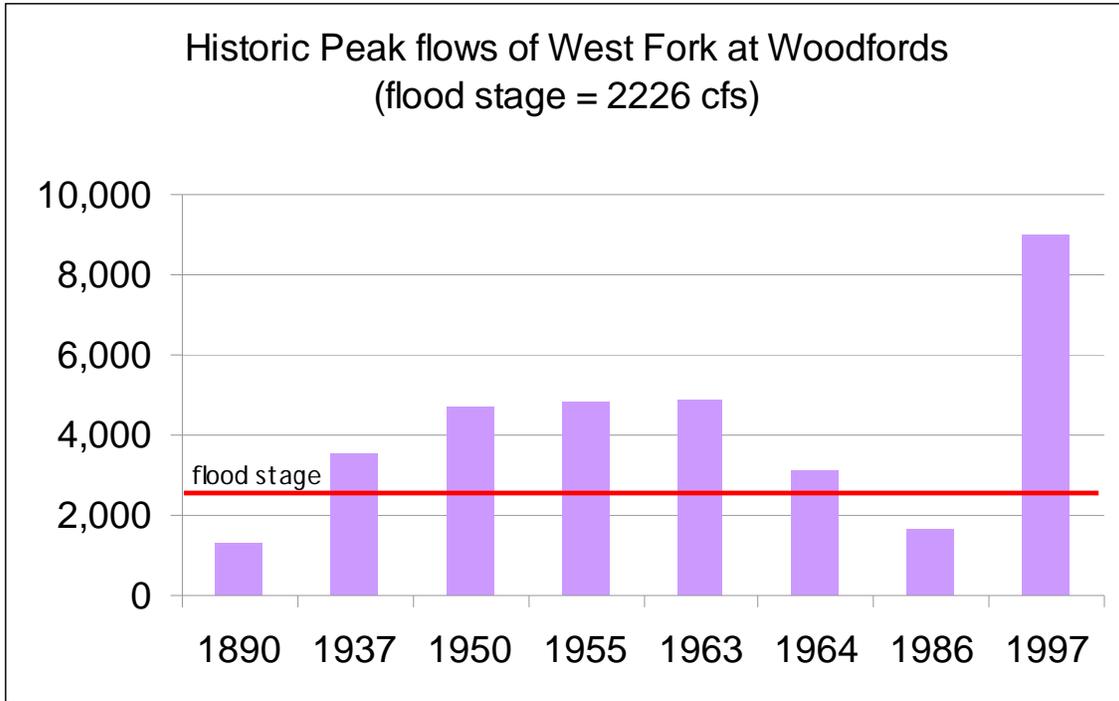
## Alpine County Natural Hazards Mitigation Plan

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During the same period, similar storm patterns on the East Fork Carson River upper watershed, near Ebbetts Pass, were just as intense, producing record level runoff into not only the East Fork Carson, but local streams as well. Heavy rains on saturated soil caused mudslides in the upper East Fork drainage and high flows, traveling at high velocities, produced widespread erosion in the East Fork Carson River canyon. State Route 89 was washed out south of Markleeville. In Wolf Creek Canyon, which drains into the East Fork Carson, a U.S. Forest Service road failed and slid several hundred feet down into Wolf Creek. Another tributary of the East Fork, Markleeville Creek, caused heavy damage to the U.S. Forest Service guard station in Markleeville. No road in Alpine County escaped damage, from major bridge damage near Woodfords to widespread shoulder washouts throughout the county.

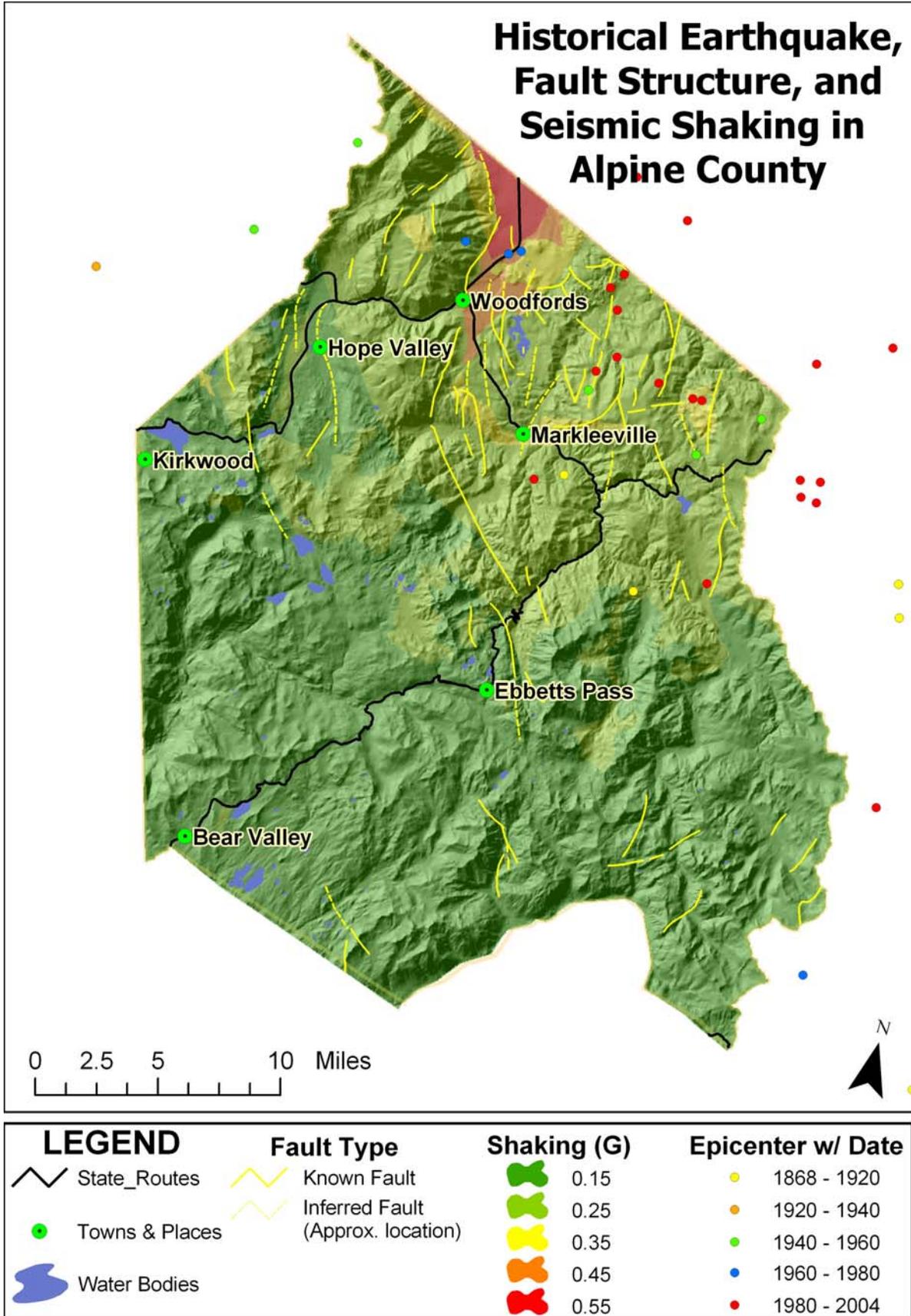
Dry-mantle flooding is characteristic of localized summer thunderstorm activity. Dry-mantle flooding is not widespread, as in the case of wet-mantle and rain-on-snow events. This thunderstorm related flooding can be a major concern though, as severe local rain and hail can create conditions for flash-flooding and considerable threat to life and property. No historical record is available for dry-mantle flood events.

The following tables chronicle the major flood events in Alpine County's history. The charts are divided into river flows for the two primary forks of the Carson River. The West Fork Carson River data was measured at Woodfords. The East Fork Carson River data was measured at Gardnerville except where an asterisk appears. In those cases, the measurements were recorded near Markleeville.



**Hazard Assessment**

Because of the predominantly high relief of Alpine County, the effects of flooding are generally confined to areas near the waterways of the county. As waterways grow in size, from local drainages up to the primary rivers of the county, so grows the threat of flood and the dimensions of that threat. The lack of



## FLOOD

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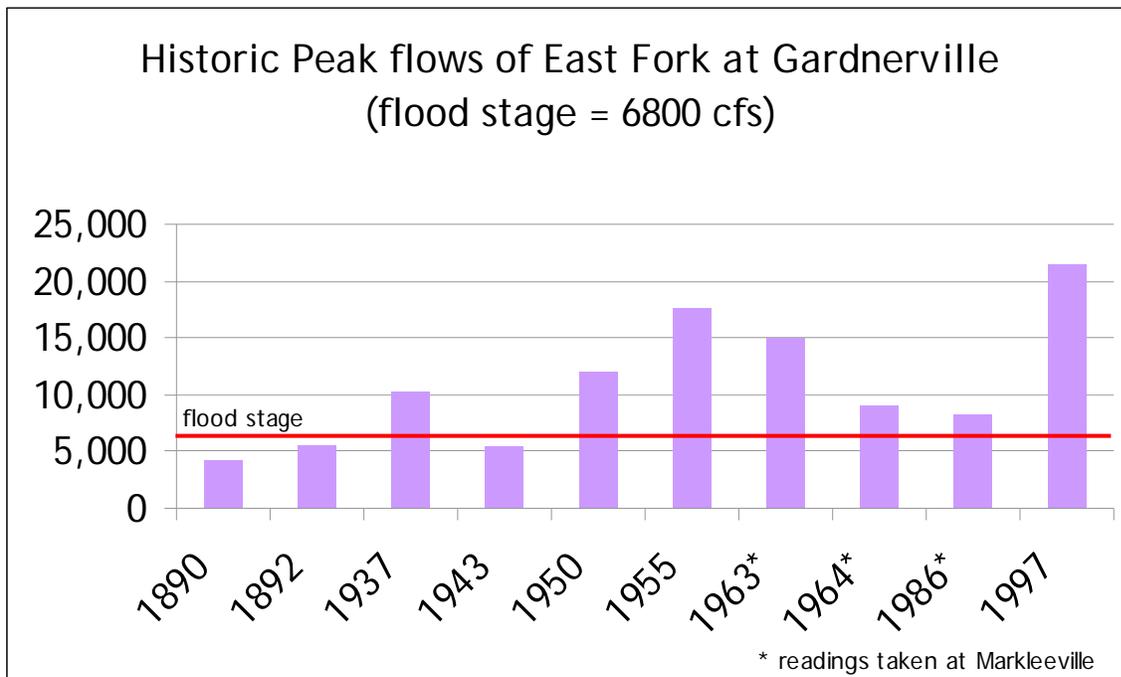
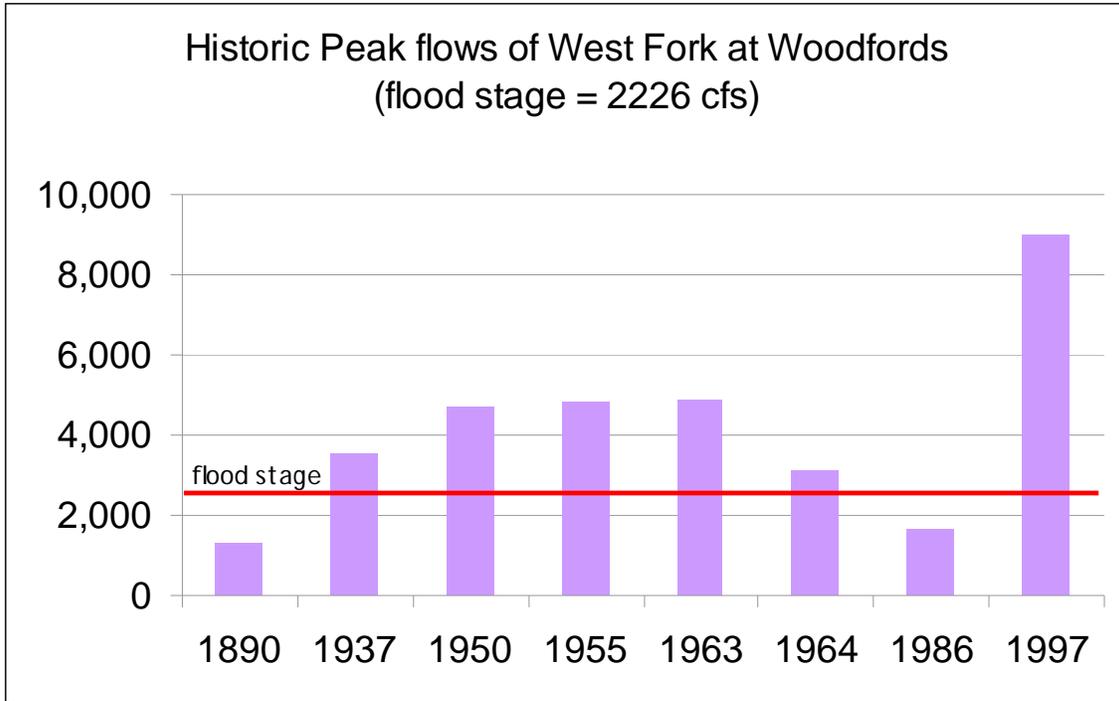
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Such was the case in the greatest flood event on record, the record flood on January 1 and 2, 1997. Heavy snows had fallen on the eastern Sierra watershed below Carson Pass in the days prior to Christmas 1996. Then, warm rains began falling shortly after New Year's Eve and increased in intensity as the hours progressed into January 2. Very heavy storm cells hovered over the Hope Valley area, just north and east of Carson Pass, and began pouring warm rain onto snow resulting in unprecedented amounts of runoff into the West Fork Carson River. The West Carson flows were so high just above and below Woodfords that, for the first time, large, rounded rip-rap boulders placed along the channel banks were mobilized and became part of the sediment load. This created a "thunderous, almost surrealistic, noise" that caused most of the residents around Woodfords to evacuate even though there was no direct danger to their wellbeing.

During the same period, similar storm patterns on the East Fork Carson River upper watershed, near Ebbetts Pass, were just as intense, producing record level runoff into not only the East Fork Carson, but local streams as well. Heavy rains on saturated soil caused mudslides in the upper East Fork drainage and high flows, traveling at high velocities, produced widespread erosion in the East Fork Carson River canyon. State Route 89 was washed out south of Markleeville. In Wolf Creek Canyon, which drains into the East Fork Carson, a U.S. Forest Service road failed and slid several hundred feet down into Wolf Creek. Another tributary of the East Fork, Markleeville Creek, caused heavy damage to the U.S. Forest Service guard station in Markleeville. No road in Alpine County escaped damage, from major bridge damage near Woodfords to widespread shoulder washouts throughout the county.

Dry-mantle flooding is characteristic of localized summer thunderstorm activity. Dry-mantle flooding is not widespread, as in the case of wet-mantle and rain-on-snow events. This thunderstorm related flooding can be a major concern though, as severe local rain and hail can create conditions for flash-flooding and considerable threat to life and property. No historical record is available for dry-mantle flood events.

The following tables chronicle the major flood events in Alpine County's history. The charts are divided into river flows for the two primary forks of the Carson River. The West Fork Carson River data was measured at Woodfords. The East Fork Carson River data was measured at Gardnerville except where an asterisk appears. In those cases, the measurements were recorded near Markleeville.



**Hazard Assessment**

Because of the predominantly high relief of Alpine County, the effects of flooding are generally confined to areas near the waterways of the county. As waterways grow in size, from local drainages up to the primary rivers of the county, so grows the threat of flood and the dimensions of that threat. The lack of

floodplain topography severely reduces flood hazards and the scope of flood impact.

The majority of flood related hazards in Alpine County are transportation related. Floods waters do not normally cause road closure due to inundation because of the aforementioned lack of floodplains. Rather, roads are closed due to varying degrees of erosion-related washout. At the most minimal levels, road shoulders are compromised due to high levels of runoff from precipitation. Roads may be reduced to passage in only one direction at a time. At the most severe levels, whole road structures are eroded away from high river discharges for distances in excess of one-hundred yards. In these instances, bridge facilities can be threatened or lost because of debris impacting the bridge structures. In either case, road damage and road closure affects the transportation infrastructure of the county, interrupting the movement of people, supplies, and services while reducing productivity because of increased commute time. The county's public safety response is affected as well, slowing the arrival of sheriff deputies and other emergency response personnel.

Flood related erosion can cause damage to homes, businesses, and government structures, including damage to ancillary structures, utilities, and parking facilities. Structural foundation undercutting is the most prevalent form of damage to structures. Structures can also be damaged from trees falling as a result of water-logged soils.

Electrical power outages happen and the interruption of power causes many problems. The effects of lost electricity are elaborated upon in the severe storm section of this document. Lost power is usually a precursor to the closure of government offices, or the offices may be subject to reduced schedules. Public schools may also be closed or on a delayed start schedule as well.

Dry-mantle flooding, although not as impressive in extent, possesses many hazards as well. Dramatic, localized flash flooding can occur as a result of extreme thunderstorm activity and associated heavy rainfall. Flood damages can be just as substantial in a flash flood/thunderstorm event. The production of lightning and hail stones introduces additional natural hazard. Property damage can include erosion of structural foundations, hail damage to structures and vehicles, and the potential of electrical outages due to lightning strikes.

### **Probability and Risk**

Floods have been a part of Alpine County's historical past and will continue to be so in the county's future. The absence of floodplain within the vast majority of the county though, limits the extent and magnitude of damages directly attributed to any flood event. The geography of the county, namely its steep highly defined river channels, funnels floodwater out of the county and deposits it on floodplains just outside the county's borders. Winter wet-mantle and rain-on-snow flood events are more widespread and more severe than summer dry-mantle flood events. In the winter, the type of precipitation and the timing of that precipitation are critical in determining the

threat of flood, and these characteristics further dictate the potential for widespread damages. Consequently, the winter flood is of most concern to assorted governmental services, including the public works department, volunteer fire departments, emergency medical services, search and rescue units, and the county sheriffs department. Dependent upon the severity of flooding, emergency shelters might occasionally be required.

Based on the history of flooding in Alpine County, there is **High Probability** of a flood event occurring in Alpine County. Although the probability of flooding is high, there is **Low to Moderate Risk** to life and property within the county due to the geography of this mountainous region and the rivers that flow from it.

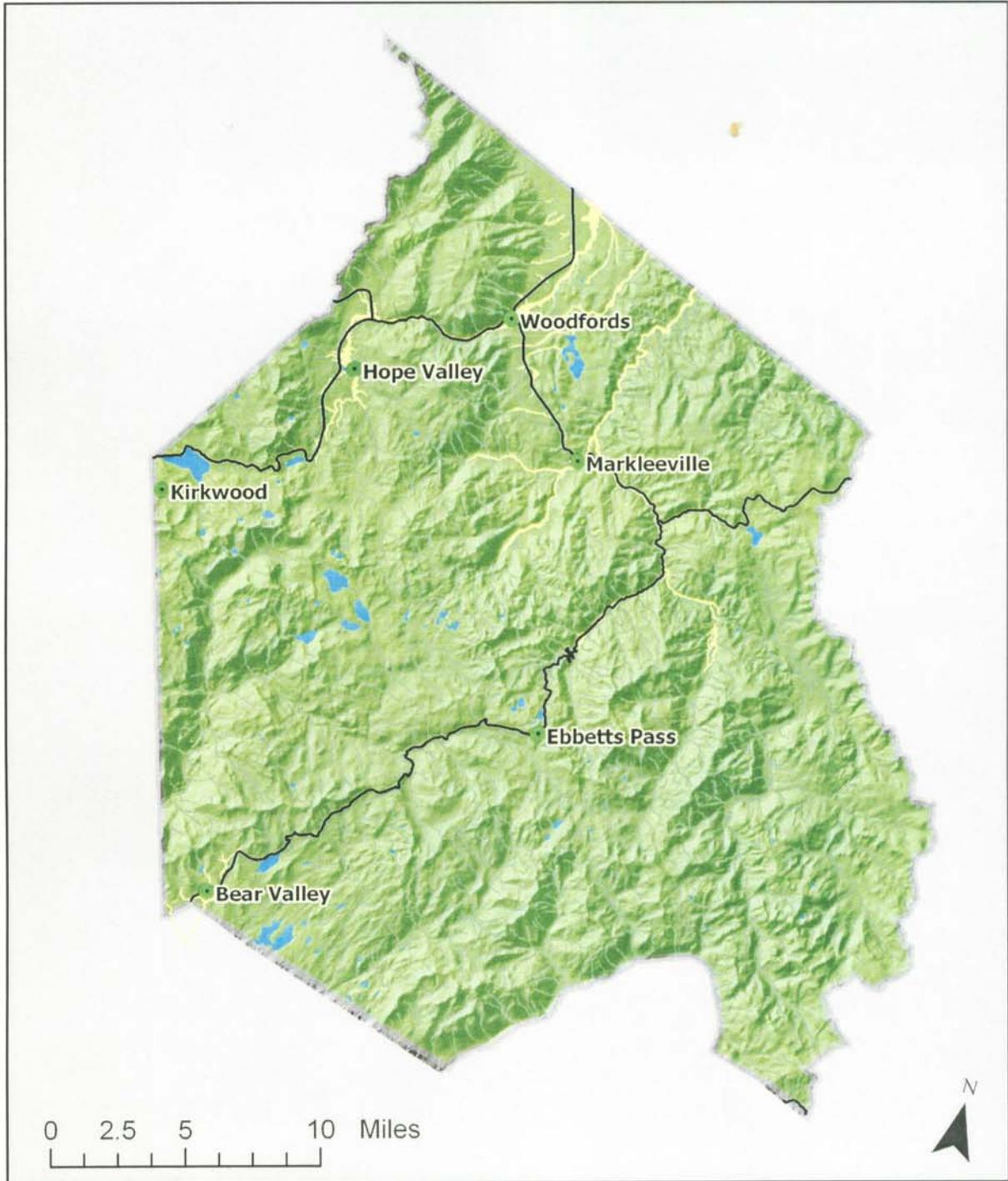
### **Conclusion**

Aside from severe storms, flooding is the most frequent natural hazard event in Alpine County. Floods can cause a tremendous amount of damage within the county, but the overwhelming majority of that damage is generally limited to transportation infrastructure. The lack of floodplains within the county restricts damages to within the narrow river canyons of the county and consequently limits the amount of damages inflicted upon residents and real and personal property to a relatively small area of the county. In contrast though, flash-flooding resultant from summer thunderstorms could happen anywhere within the county, but not nearly at the level of a winter flood event.

Although a flood is not going to occur with the frequency of a severe storm, individual citizens, families, and businesses of the county should to be prepared to address floods when they occur. As in the case of earthquake, fire, and other natural disasters, citizens should prepare themselves before such an event takes place. To be able to effectively address flood problems, citizens, families, and businesses should:

1. Have a plan, including a set of alternate travel routes.
2. Store extra supplies of food and water.
3. Store other related supplies such as flashlights, batteries, firewood, etc.
4. Have a battery-operated radio within their home or business.
5. Stay aware of weather trends, especially after considerable periods of snowfall.

Alpine County Natural Hazards Mitigation Plan



 Towns & Places	<b>LEGEND</b>
 State Highways	
 Lakes	
 Streams	
 Areas of Potential Flooding	

**Areas of Potential Flooding in Alpine County**

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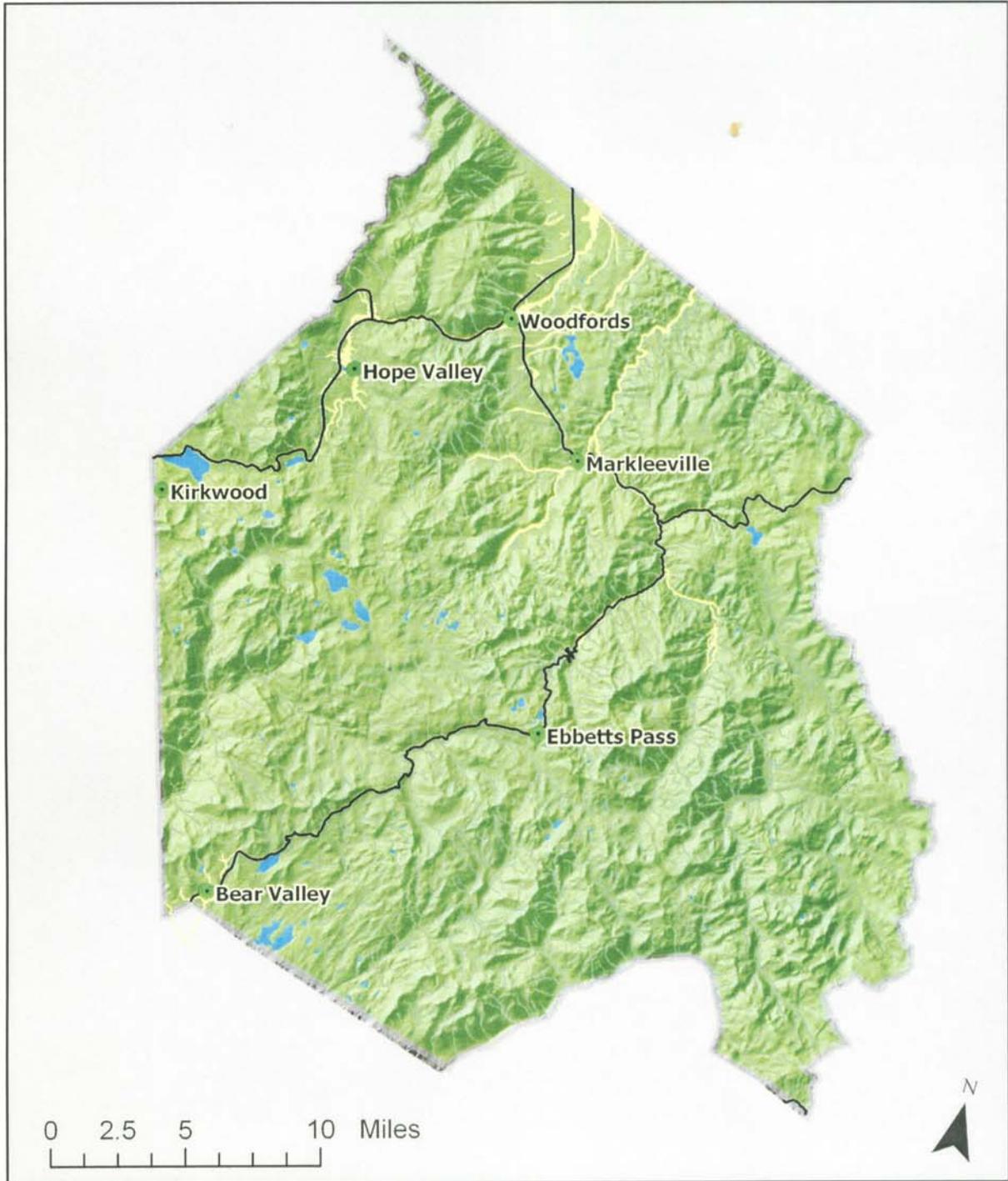
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**LEGEND**

- Towns & Places
- State Highways
- Lakes
- Streams
- Areas of Potential Flooding

**Areas of Potential Flooding in Alpine County**

## LANDSLIDE

Alpine County's terrain and climate combine to create conditions conducive to landslide. Where avalanches are a threat isolated primarily to the winter months, the threat of landslides is generally distributed throughout the year. Most landslide events are associated with and resultant from other natural hazards such as seismic activity or floods.

Landslide is a generic term which is defined as the downward sliding of a relatively dry mass of earth and rock. An even more simplistic definition is "slope failure." The primary factor involved in landslides is gravity, but three other factors have varying degrees of influence. They are:

- slope angle
- slope material, and
- amount of water.

Gravity is the constant in any equation trying to quantify the stability or instability of a slope face. Slope angle, slope material, and the amount of water are the variable factors that, combined with gravity, determine slope stability. Other factors that help identify the stability of a slope to a lesser degree are vegetation and climate.

Landslides are categorized into groups using two variables; the type of movement and the type of material that is involved. Type of movement is categorized into three groups:

- falls
- slides, and
- flows.

The amount of water usually is the defining ingredient when classifying the movement. In falls, very little water is present, whereas in flows there is allot of water involved. The type of material involved is broken into three groups: soil (earth), rock, and debris. Thus, one can identify rockfalls, earthflows, or debris slides. Again, each of these events is determined by the composition of materials and the speed of movement. A rockfall is dry and fast while a debris flow is wet and fast. Regardless of the speed of the slide, the materials within the slide, or the amount of water present in the movement, landslides are a serious natural hazard.

Landslides and mudslides cause up to two billion dollars in damage annually in the United States. They are attributed to between 25 and 50 deaths annually. In Alpine County, with the county's high-relief landscape, landslides are a natural hazard concern. Although no lives have been taken as a result of landslides, the threat to life and property is real. In recent history, landslides occurred as a result of the weather associated with the January 1997 flood. A portion of Wolf Creek Road was lost to a large landslide and other smaller landslides endangered

county residents and their property. Other landslide events affected Carson River Road, Diamond Valley Road, and Airport Road in 1986.

Landslides are a natural process and are unavoidable in the long term, being due to the patient nature of gravity and the gradual weathering of the Earth's surface. Although natural disturbances like earthquakes and storms can trigger landslide events, humans can also have a direct effect on and even accelerate landslide occurrence. Any time a slope is graded or cut into, a formerly stable slope can become unstable, eventually seeking a new equilibrium in the form of a landslide.

### **Hazard Assessment**

Landslides that occur within Alpine County are most often experienced as part of a larger, more widespread natural hazard event. Landslides can take place as a result of severe storms, floods, and earthquakes. They can also happen as an aftermath to wildland fires.

In that landslides are ancillary events within larger natural hazard events, the dangers resulting from these parent hazard events are concurrent to landslides. If electrical lines are compromised within the slide, electrical power can be lost. The length of time power is interrupted is a direct result of the size of the slide and its impact upon the power lines and electrical infrastructure. Water lines and other buried facilities can be put in danger or lost to a landslide as well.

Roads and highways are often victimized by landslide events. Excavations into slopes to create roadbed cause a disruption to the natural slope while simultaneously steepening the slope face. These two consequences together weaken slope structure and introduce the potential for landslides. This potential is often realized when severe storms produce increased moisture, the result being slope failure and landslides. When roads are compromised by landslides, motorist safety is threatened and travel time is lengthened. Emergency personnel response time is also affected.

Landslides can threaten the stability and safety of homes in two ways. If the slope fails above a home, the foundation and the structure itself can be threatened. The weight of the slide, the water, earth, and vegetation that has become mobile, can slam into a house, knock the structure from its foundation and perhaps even destroy the house. If the home sits on a bench cut into a hillside, the potential for a landslide is again introduced. Construction of a home on a graded or altered slope can have devastating effects. Changing of the slope face, the additional weight of the home and associated materials, plus the added water of sprinkler systems and septic tanks, make a formerly stable slope unstable. Add a severe storm with substantial rainfall and the home and the artificial slope it sits upon can be victimized by landslides.

Since degree of slope directly affects the gravitational force exerted upon land and its potential to slide, much of Alpine County is potentially impacted by landslides. This potential threat is increased when other natural hazards that trigger landslides occur. In this fact, county residents should be more alert to the potential for landslides whenever natural hazards that generate landslides, such as severe storms or floods, are happening.

### **Probability and Risk**

Landslides are naturally occurring events that will inevitably happen as long as gravity itself is a controlling factor upon the landscape. Since Alpine County's mountainous terrain challenges gravity as it rises to over 11,000 feet, much of the high-relief topography in the county can be identified as land with the potential for landslides. Much of that land though is in remote and undeveloped locales, which reduces the risk of this natural hazard. Thus, there is a **moderate to high probability** of landslide in Alpine County, but a **moderate to low risk** associated with this natural hazard.

### **Conclusion**

Landslide hazard in Alpine County can be considered a year-round phenomenon. The county's high-relief and high-altitude landscape promote the wearing away of the landscape via both physical and chemical weathering mechanisms. In the winter, added moisture in the soil strata can generate landslides, and the varying temperature ranges during the summer months can have a similar effect. In general, higher slopes equate to higher landslide potential. Therefore, individuals should be alert in high-relief areas to the threat to landslides at all times of the year. In flatter, level areas of the county, the threat from landslide is greatly diminished.

Landslides are more prevalent as a result of earthquakes, floods, and severe storms. They are also to be expected after wildland fires. This tendency can act as an early warning to the presence of landslide danger, allowing the public to be appropriately prepared for the possible occurrence of a landslide. With this said, damage to property and threat to the health of county residents is decreased with their ability to be prepared for landslide events during or as part of larger natural hazard events.

To be able to most effectively address the threat of landslides, citizens, families, and businesses should:

- 1.) Have a plan, including alternative travel routes.
- 2.) Store extra supplies of food and water.
- 3.) Store other related supplies such as flashlights, batteries, and firewood.
- 4.) Have a battery operated radio within their home or business.
- 5.) Stay aware of soil conditions, especially during periods of considerable rainfall.

## SEVERE STORMS

The climate of Alpine County is inherently conducive to severe storm weather events and severe weather events can happen at any time of the year. These severe weather events can be broken down into three categories:

- 1.) severe winter storm
- 2.) severe windstorm
- 3.) severe thunderstorm

### Severe Winter Storm

During the winter months, Alpine County can experience strong winter storms. Four climatic factors together work to create a higher than average potential for severe winter storms: high altitude, orographic (mountain) barriers, prevailing storm tracks, and air masses.

- The county's location along the crest of the Sierra Nevada naturally gives the county a high average elevation. Elevation ranges from about 4800 feet to over 11,400 feet, with the majority of the county being in excess of 7000 feet.
- Alpine County is located along the crest of the Sierra Nevada mountain range. The mountain range acts as a barrier to approaching air masses which approach the mountains from the west. The mountains act as a lifting mechanism as air masses migrate over them, increasing the chance for precipitation.
- The winter storm track for Alpine County funnels storm systems from a semi-permanent low pressure system in the Gulf of Alaska southward to the California coast following the Westerlies, a global atmospheric wind pattern that provides a relatively consistent westerly flow of air throughout most of the year.
- Air masses typical of Alpine County are classified as marine polar. The county's proximity to the Pacific Ocean, in conjunction with the aforementioned storm track, brings cold and moist marine polar air masses over the county throughout much of the year, especially during the winter months.

Putting all four of these climatic variables together equals a higher than average potential for severe winter weather events. Cold moisture-laden air masses are carried from the Gulf of Alaska southward with the Westerlies. Following the storm track, this moist air encounters the Sierra Nevada, becomes unstable as it is forced over this natural barrier, and provides large amounts of precipitation before migrating eastward. In the winter months, heavy snows might be the result, with extremely strong winds accompanying the precipitation.

## Alpine County Natural Hazard Mitigation Plan

An example of a severe winter weather event in Alpine County is the winter storm of December, 2002. In a three day span, two to as much as three feet of snow fell in the Woodfords and Markleeville area accompanied by “ferocious” winds. At higher elevations in the county, as much as ten feet of snow was reported to have fallen. The combination of heavy snows and strong winds knocked out power to the county for as long as two weeks, while Woodfords and Markleeville went without power for a full week. County offices and local schools were shut down for an entire week. Many roofs in the Mesa Vista area of the county were damaged. In summary, every resident of the county was in some way adversely affected by this severe weather event.

### **Severe Windstorm**

In any season, the mountainous Alpine County landscape promotes the formation of wind, often winds at very high speed. Windstorms can affect all areas of the county during any month of the year.

### **Severe Thunderstorm**

During the summer months, climatic factors combine to promote the development of thunderstorms. As heated air from lower elevations rises and rapidly cools, intense thunderstorm cells can develop in Alpine County's high elevation landscape.

### **Hazard Assessment**

The effects of severe weather events such as snowstorms, thunderstorms, and windstorms on Alpine County are likely to exhibit certain similarities. Downed trees and fallen power lines might occur. Transportation around the county can be affected too, with road closures interrupting movement. Damages to homes, businesses, and government buildings are a possibility. Fatalities as a result of severe weather events are uncommon, but can occur on occasion.

Electrical power outages happen with most extreme weather event. The interruption of power causes many problems. Loss of electricity affects heating of homes, heating of water, pumping of water, refrigeration, lighting, computing, and loss of communication systems like television and the internet. Additionally, businesses lose the use of cash registers, gasoline pumps, restaurant kitchen appliances, and the like.

Severe winter storms produce snow and ice. The majority of problems associated with severe winter storms are transportation related. Roads are closed or are open only to vehicles that are properly equipped. Productivity is lost due to the increased time it takes to go from one point in the county to another. When roads are closed for avalanche prevention or snow removal, drivers who must wait by the roadside are put at an increased risk because being stranded in route. Electrical power might be lost. Government offices may be closed or

## Alpine County Natural Hazard Mitigation Plan

subject to reduced schedules. Public schools also may be closed or on a delayed start schedule. Structures are put at an increased risk due to increased snow loads on roofs, and the increased threat of falling trees or power lines.

Severe windstorms pose potential hazards. Power and phone lines may be knocked over and electrical power might be lost. Downed power lines pose a fire and/or electrocution threat. Uprooted trees and fallen limbs pose possible hazards to roadways, structures, vehicles, and people. Extremely violent windstorms might also damage large tracts of commercial forest causing economic losses to the forest products industry and to recreation.

Severe thunderstorms introduce natural hazards of lightning, hail stones, and flash flood. Electricity can be interrupted by lightning strikes, property damage can occur if hail stones reach a larger diameter, and flooding can occur with particularly intense or prolonged rain events associated with the thunderhead. Recreational activities can also be interrupted. Playing field and pools and beaches may be temporarily evacuated, and hot springs facilities may close for safety reasons.

### **Probability and Risk**

Severe storm events happen in all parts of Alpine County at all times of the year. The degree of regularity is greater during various seasons for the different storm types, but the overall threat of a severe storm event is a relative constant over the calendar year.

Some storms are more severe than others. When this is the case, assorted governmental services might be activated. These might include the public works department, volunteer fire departments, emergency medical services, search and rescue units, and the county sheriffs department. The length of time electrical power is interrupted is often the leading indicator of a storm's severity, and also dictates the level of response from the indicated agencies. If a storm causes an extended period of power interruption, emergency shelter might be required, especially during the cold winter months.

Based on the history of severe storms in Alpine County, there is a **High Probability** of a severe storm event occurring in Alpine County. Although the probability of a severe storm is high, there is a **Low to Moderate Risk** to life and property within the county due to the overall preparedness of this mountainous region in addressing, managing, and acclimating to severe weather events.

### **Conclusion**

Of all natural hazards, the severe storm event has the greatest probability of occurrence in Alpine County. Severe storms of any type can cause a great

## Alpine County Natural Hazard Mitigation Plan

amount of damage and can affect the lives of Alpine County citizens in a meaningful way. All of Alpine County is subject to severe storm events, and these events can occur during any time of the year.

Alpine County experiences all types of severe weather during all seasons of the year. Severe weather events can take the form of wind storms, rain storms, snow storms, hail and thunderstorms. When severe storm events do occur, they have the potential to significantly impact Alpine County, presenting a genuine threat to the lives of Alpine County residents and the personal and real property of citizens, triggering the prospect for considerable economic loss.

Due to the possible frequency of severe storm events, individual citizens, families, and businesses of the county need to be prepared to address severe storms when they occur. As in the case of earthquake, fire, and other natural disasters, citizens should prepare themselves before such events take place. To be able to effectively “weather the storm,” citizens, families, and businesses should:

1. Have a plan.
2. Store extra supplies of food and water.
3. Store other related supplies such as flashlights, batteries, firewood, etc.
4. Have a battery-operated radio within their home or business.
5. Trim all tree limbs away from buildings.
6. Secure all potentially wind-blown possessions when not in use.

## **WILDLAND FIRE**

Wildland fire is perhaps the most dangerous natural disaster threat in Alpine County. Annually, as winter precipitation diminishes and the seasonal snowpack melts, the possibility of fire concurrently increases. Generally, the wetter the winter, the lower the wildfire threat during the following dry summer months. Other climatic variables can, and often do, skew that simplified statement though. When the precipitation fell, whether the precipitation was snow or rain, when the moisture melted, how fast the melt-off occurred, and wind characteristics; all of these considerations as well as others are seasonal indicators as to the potential severity of wildland fires during the dry summer season.

Regardless of the seasonal environmental variables that act as indicators of wildland fire potential, most wildland fire events are caused by human actions. Whether the ignition source is a discarded cigarette, an unattended campfire, or an act of arson, it is people who have the greatest impact on and control over the number of wildland fires in a fire season. Mother Nature can also be responsible for igniting wildland fires. Lightning is an especially dangerous element during the dry summer season.

Wildland fires also tend to originate in lesser developed areas. These natural lands pose a difficult problem for fire suppression personnel. First, natural lands tend to contain a denser variety of vegetation, providing more fuels to ignite and spread a fire. Fires can grow rapidly in these denser fuel environments. Second, fire fighting personnel are usually located farther from these lesser developed areas. The extended time it takes for fire suppression personnel to reach and react to a wildland fire further complicates the effort to contain and extinguish a newly ignited wildland fire.

There have been three major wildland fires in Alpine County in the last twenty (20) years. In June 1984, the Indian Creek Fire burned approximately 6000 acres of forest in Alpine County (17,000 acres in total) near Indian Creek on the east slope of the Sierra Nevada east of Woodfords. In July 1986, a fire burned 2000 to 3000 acres of wildland plus two structures near Fredericksburg to the north of the Indian Creek Fire. One year later, in late July 1987, the Acorn Fire burned 6000 acres and destroyed 26 structures near Woodfords in what many consider the most destructive fire in Alpine County history. All three of the fires started in the dry summer months and all three of the fires were caused by human activity.

### **Hazard Assessment**

Wildland fire danger is a seasonal hazard and provides some measure of awareness and predictability to the hazard. The threat of wildland fire increases

## Alpine County Natural Hazard Mitigation Plan

as winter snowpack melts, summer temperatures rise, and forest fuels become dry and susceptible to fire. The summer months of June, July, August, and September are traditionally the wildland fire season in Alpine County. Fire season can extend later into the year until precipitation arrives in the fall.

The California Department of Forestry (CDF) is responsible for providing wildland fire protection on all State and private timberlands, watersheds, and rangelands in Alpine County. The CDF contracts out this responsibility to the United States Forest Service (USFS). While, in general, the USFS is adequately prepared to protect developed areas in the instance of wildland fire, Forest Service fire fighters are not equipped, trained, or legally permitted to fight structural fires. The County is served by volunteer fire departments located in the population centers of the county for structural fire protection. With only approximately 1200 year-round residents, structural fire protection has been adequate.

According to the National Fire Danger Rating System wildland fire severity classifications for Alpine County, many areas of the county that presently contain or are planned to contain residential development have moderate or high wildland fire hazard ratings. The CDF also has a fire rating system called the Fire Hazard Severity Classification System which considers quantity of flammable vegetation within a critical fire area, weather, and slope. This system rates the entire county as "high hazard."

The Insurance Services Office of California has given Alpine County communities low fire insurance ratings that indicate a high potential for fire occurrence. The ratings are on a scale of one (1) to ten (10) with ten being the worst fire potential rating possible. The Markleeville area is rated 8, the Bear Valley area is rated 7 and Kirkwood is rated at 6 for areas within 100 feet of a fire hydrant. The remainder of the county is given a rating of 9. These ratings only substantiate the high potential for wildland fire throughout Alpine County.

Of greatest concern in assessing wildland fire hazard is the threat to human life that wildland fire poses. Alpine County's geography promotes swift movement of fire once one has been ignited. Combined with possibly high fuel loading and dry summer conditions, the county's high-relief landscape and strong localized wind patterns only enhance the rapid spread of fire. Population clusters in the county are predominantly located in areas less vulnerable to wildland fire, but the hazard is obviously still a very prevalent one as indicated in the previous rating scales. Three variables dictate the level of hazard a wildland fire potentially presents:

- The location of the fire's origin.
- The weather at the time of the fire.
- The time of year the fire ignited.

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The further the fire's point of ignition is to the primary responder to the fire, the greater the opportunity for the fire to grow and establish itself. The longer it takes a fire fighting team to arrive on scene, the greater the potential for a wildland fire to spread. The weather at the time the fire starts weighs tremendously into how the fire might spread. If the fire starts during a period of high humidity or cooler temperatures, again the potential for rapid spread is lessened. If the fire starts during low humidity and high temperatures, the potential growth of the fire is substantially increased. The time of year when the fire starts is critical as well. If a fire ignites early in the summer when fuels are still relatively wet, the growth of the fire is hampered. But if the fire is ignited late in the summer when fuels are tinder-dry, then the potential for a large wildland fire grows exponentially. The three previous variables together act as indicators of the potential size of a wildland fire. The presence of wind equates to additional growth of the fire.

Wildland fires can have devastating effects that are essentially measured in terms of how much area is burned in the fire. The more area that burns, the greater the impact to the following. Loss of forest can have a serious impact on wildlife and wildlife habitat. Restoration of wildlife habitat could take decades to evolve back into pre-fire habitat conditions. Loss of timber in a wildland fire event could impact the economic health of the county for decades. Timber production could be drastically reduced as a result of a wildfire event. Recreational opportunities could be deteriorated or reduced as a result of fire. Campgrounds and other recreational features could be destroyed or damaged.

Just as important are the environmental hazards created in the aftermath of wildland fire. Burnt slopes could become unstable without vegetation. Steep slopes could suffer landslides and mudslides when winter precipitation arrives. Mud and debris could choke streams and rivers, diminishing water quality and endangering fish habitat. Recreational access roads could be damaged or washed away, reducing or eliminating recreational opportunities in the county.

In turn, the economic health of the county could be jeopardized by a large-scale wildland fire event. Loss of revenue from the tourism and recreation industry might impact county revenues and consequently lower the level of county services. The recreational industry might see a reduction in camping, fishing, hiking, biking, sight-seeing, and other recreational activities, lowering sales and transient occupancy tax revenues to the county. The timber products industry could be impacted as well.

Depending on the size and location of the fire, transportation and communication infrastructure could be seriously affected. Electrical power poles and transmission lines could be lost to flames. Underground utilities could be damaged, including transmission cables, gas pipelines, and water delivery

systems. Roads could be closed for an extended length of time, or open on a reduced access schedule.

Loss of power also complicates daily routines. Lack of electricity and/or natural gas can make cooking, cleaning, and heating impossible for many. More catastrophic is the potential loss of homes, structures, and lives if a wildland fire enters a home site. This becomes more and more a possibility as homes are built in the rural locations of Alpine County.

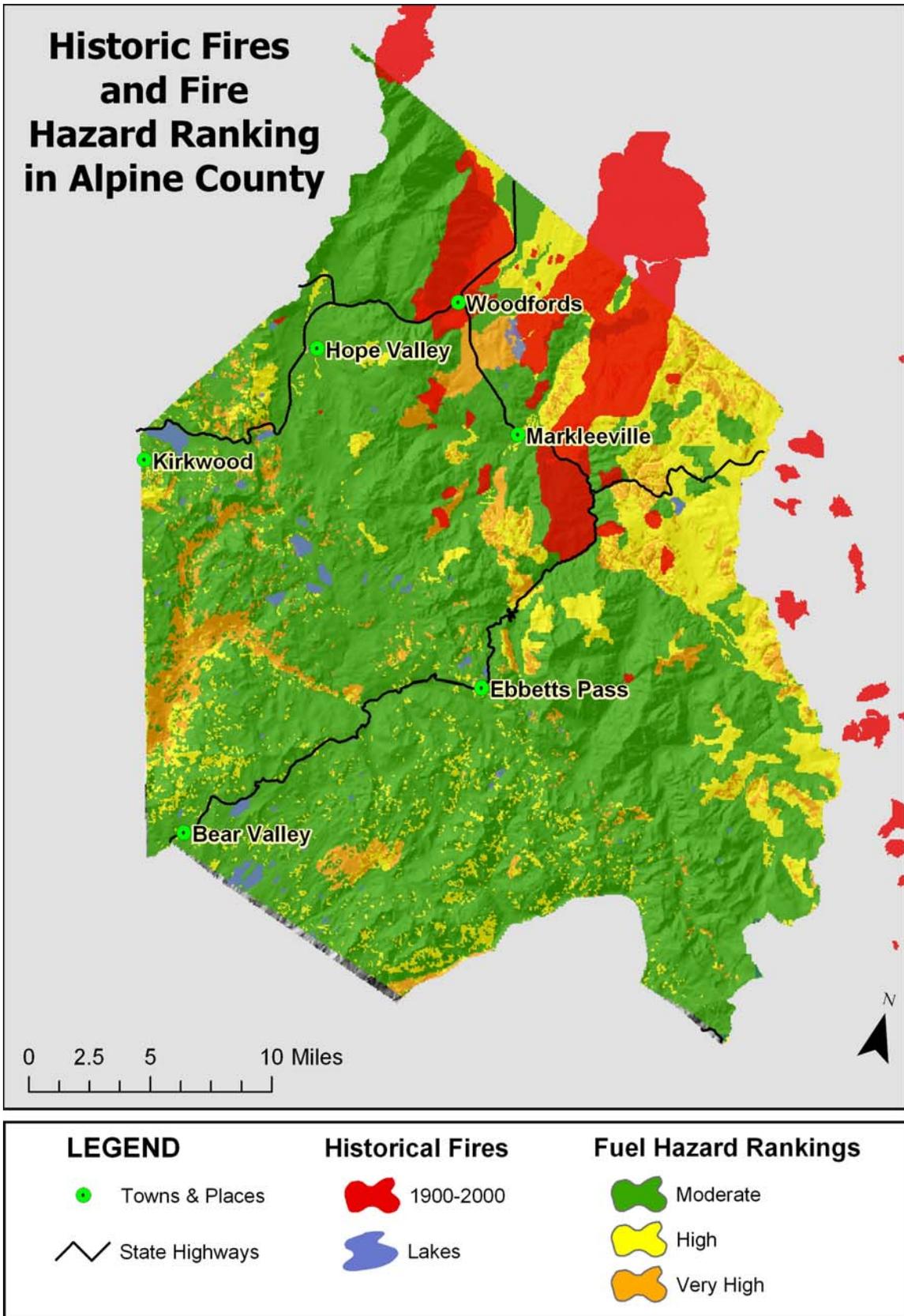
### **Probability and Risk**

Wildland fires are naturally occurring hazard events that have and will happen in Alpine County. The probability and risk of a wildland fire is seasonal in nature, with the greatest potential for a wildland fire being during the dry months of summer and early fall. Many variables combine to dictate the severity of risk for wildland fire occurrence. These considered, there is a **moderate to high probability** of a wildland fire in Alpine County, and a **moderate to high risk** associated with this natural hazard.

### **Conclusion**

Wildland fires have happened in Alpine County in the past and will inevitably happen in the future. Alpine County's dry summer climate enables an annual seasonal threat to wildland fire, a threat that is periodically realized in potentially devastating fashion. Citizens have an opportunity to minimize the threat of wildland fire by creating defensible space around structures, which includes appropriate landscaping. Use of fire resistant roofing assists in protecting structures from wildland fire. Because of residents ability to be prepared for the possibility of wildland fire, damage to property and the threat to human life is decreased. To be able to most effectively address the threat of wildland fires, citizens, families, and businesses should:

- 1.) Have an escape plan, including alternative travel routes.
- 2.) Store extra water for use against wildland fire.
- 3.) Have a battery operated radio within their home or business.
- 4.) Know the locations for turning off electrical and gas utilities.
- 5.) Develop defensible spaces around all structures on their property.
- 6.) Consult with fire officials for specific advice and guidelines to protect both their lives and their property.



## **IDENTIFIED ASSETS AND POTENTIAL LOSSES**

The Alpine County Natural Hazard Mitigation Plan identifies critical facilities located in the County and the hazards to which these facilities are susceptible. A critical facility is defined as a facility in either the public or private sector that provides essential products and services to the general public, is otherwise necessary to preserve the welfare and quality of life in Alpine County, or fulfills important public safety, emergency response, and/or disaster recovery functions.

The table on the following pages identifies critical facilities in the County, specific natural hazards that might affect each individual facility, and the potential losses that might occur. In order to compile this data, the County held two planning workshops, organized a survey mailer sent to all participants and stakeholders, provided follow up instruction to accurately guide survey recipients, and investigated insurance industry records. Additionally, historical records were researched, citizens interviewed, and the County GIS was employed as an analysis tool to define hazards and gauge levels of vulnerability.

Alpine County is a predominantly rural, mountainous area of the Sierra Nevada in central eastern California. The majority of the land in the County, roughly ninety-six (96) percent, is publicly held, most of this in the federal trust. On the remaining four (4) percent of privately held lands, agricultural uses have dominated. As of 2003, the County's population was 1223 residents, with an anticipated growth rate of less than five (5) percent projected for 2008.

Nonetheless, Alpine County is surrounded by areas that are experiencing high levels of development. In Douglas County, Nevada to the east, there has been record growth in the past decade. To the north and west in El Dorado, Amador, and Calaveras Counties in California, a similar although not quite as dramatic development trend has occurred. Surely, Alpine County will experience development pressure at some point in the future, but the location and extent of that development can only be speculated upon. One can expect the greatest development pressure to occur on the east slope of the County in the Markleeville and Woodfords areas. The remaining areas of the county should not anticipate any significant changes in present land uses. Improvements to community road and utility infrastructure might certainly be initiated within or apart from any development proposal.

Alpine County Natural Hazard Mitigation Plan

ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE LANDSLIDE FLOOD	SEVERE STORM		
<b>Alpine County</b>							
(Markleeville)	County Courthouse			X X	X X	( \$ )	746,893.00
	Library			X X	X X		796,445.00
	Annex			X X	X X		95,618.00
	Chamber of Commerce Building			X X	X X		113,878.00
	Administrative Building			X X	X X		767,587.00
	Museum			X X	X X		432,939.00
	Historic Jail			X X	X X		91,739.00
	Historic Schoolhouse			X X	X X		91,638.00
	Old Firehouse			X X	X X		77,757.00
	Firehouse		X	X X	X X		292,920.00
	Auditor's Office			X X	X X		45,000.00
(Turtle Rock Park)	Community Center			X X	X X		495,748.00
(Woodfords)	Woodfords Firehouse		X	X X	X X		321,661.00
(Diamond Valley)	Road Quonset Hut			X X	X X		39,090.00
	Road House Dwelling			X X	X X		108,360.00
	Road House Garage			X X	X X		25,028.00
	Road Department Office			X X	X X		227,404.00
	Road Storage Building			X X	X X		1,108.00
	Road Equipment Storage Shed			X X	X X		246,748.00
	Recycle Building			X X	X X		20,879.00
	Storage Shed			X X	X X		10,180.00
	Sand Shed			X X	X X		147,871.00
	Oil Recycling Shed			X X	X X		40,661.00
	Road Shop			X X	X X		272,222.00
	Social Services & Public Health			X X	X X		954,744.00
	Public Health Clinic			X X	X X	( \$ )	2,846,155.00

Alpine County Natural Hazard Mitigation Plan

ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD	LANDSLIDE	SEVERE STORM	WILDLAND FIRE				
(Bear Valley)	Perry Walther Community Center		X		X	X		X	X	( \$ )	507,678.00
	Community Building		X		X	X		X	X		346,080.00
	Fire House		X	X	X	X		X	X		296,472.00
(Miscellaneous)	Contractors Equipment	X	X		X	X	X	X	X		1,370,000.00
	Vehicles	X	X		X	X	X	X	X		4,345,000.00
	Ambulances	X	X		X	X	X	X	X		50,000.00
<b>Alpine County Unified School District</b>											
	Diamond Valley School				X	X		X	X		2,896,201.00
	Bear Valley School		X		X	X		X	X		2,137,007.00
	Alpine County Learning Center				X	X		X	X		3,176,000.00
	Alpine County Opportunity Class				X	X		X	X		54,785.00
<b>Bear Valley Water District</b>											
	Lake Alpine Station		X		X	X		X	X		300,000.00
	Main Pumping Station		X		X	X		X	X		405,000.00
	Equipment House		X		X	X		X	X		230,000.00
	Collection System		X		X	X		X	X		1,500,000.00
	Storage Ponds		X		X	X	X	X	X		1,500,000.00
	Reservoir		X		X	X	X	X	X		2,000,000.00
	Other Buildings		X		X	X		X	X		1,320,000.00
	Vehicles	X	X		X	X	X	X	X		100,000.00
<b>Kirkwood Meadows Public Utility District</b>											
	Buildings				X	X		X	X		4,774,739.00
	Fixed Equipment				X	X		X	X		1,264,957.00
	Vehicles	X	X	X	X	X	X	X	X	( \$ )	349,491.00

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE SEVERE STORM LANDSLIDE FLOOD						
<b>Markleeville Public Utility District</b>										
	Collection System			X	X		X	X	( \$ )	1,500,000.00
	Pump Houses			X	X		X	X		400,000.00
	Lift Station			X	X		X	X		250,000.00
	Storage Pond			X	X	X	X	X		750,000.00
	Equipment Building			X	X	X	X	X		200,000.00
<b>Markleeville Water Company</b>										
	Main Water Lines			X	X	X	X	X		2,500,000.00
	Water Plant			X	X		X	X		500,000.00
	Pump Houses			X	X		X	X		15,000.00
	Water Tanks			X	X		X	X		20,000.00
	Collection Gallery Facility		X	X	X	X	X	X		20,000.00
<b>South Tahoe Public Utility District</b>										
Harvey Place Dam Facility	Harvey Place Dam			X	X	X	X	X		50,000,000.00
	Compound			X	X		X	X		750,000.00
	Diversion Structure			X	X	X	X	X		388,000.00
	Compressor Building			X	X		X	X		34,000.00
Indian Creek Dam Facility	Indian Creek Dam			X	X	X	X	X		15,000,000.00
	Compressor Building			X	X		X	X		18,000.00
	Export Pipeline			X	X	X	X			30,000,000.00
	Diamond Ditch Siphons			X	X	X	X			1,500,000.00
	West Fork Diversion Structure			X	X	X	X	X		100,000.00
	Snowshoe Thompson Ditch #1			X	X	X	X	X		750,000.00
	Mullich Ditch			X	X	X	X	X		750,000.00
	Diamond Ditch			X	X	X	X	X	( \$ )	4,500,000.00

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD LANDSLIDE	SEVERE STORM	WILDLAND FIRE		
<b>South Tahoe Public Utility District (cont.)</b>								
	Fredericksburg Ditch			X	X	X	X	( \$ ) 500,000.00
	Harvey Ditch			X	X	X	X	300,000.00
<b>Washoe Tribe of Nevada and California</b>								
	160 Homes (\$100,000 each)			X	X		X	16,000,000.00
	Community Building			X	X		X	250,000.00
	Community Office Building			X	X		X	250,000.00
	Gymnasium			X	X		X	500,000.00
	Community Well / Plumbing System			X	X		X	15,000.00
	Water/Utility Delivery System			X	X		X	1,000,000.00

## **Section III – Alpine County Natural Hazards Mitigation Strategy**

### **Mitigation Goals**

The Alpine County Natural Hazard Mitigation Plan has identified the natural hazards that could impact the residents and property in Alpine County and assessed the risks inherent to each hazard.

Mitigating the effects of these natural hazards has long been a goal of County residents. Throughout the history of the County, residents have looked for and implemented measures designed to lessen the effects of natural hazards. As an example, the Alpine Fire Safe Council recently completed a hazardous fuels reduction program in the Manzanita Lane neighborhood near Woodfords. Here, a grant program was utilized to facilitate community-based wildland fire prevention activities, including a fuel break around the neighborhood and fuel reduction treatments on individual lots.

The goals identified in the Alpine County Natural Hazard Mitigation Plan are multi-jurisdictional in their scope and intent. As indicated in the introduction of this document, the goals of creating and implementing the Alpine County Natural Hazard Mitigation Plan are to:

- Save lives and protect property.
- Reduce impact of future disaster events.
- Enable post-disaster funding.
- Hasten recovery from disasters.
- Demonstrate a dedication to improving the county's safety and wellbeing.

These goals are applicable to all natural hazards identified in this plan. Although the plan goals might appear overly broad in scope, their intent, namely to reduce the threat of natural hazards through mitigation approaches, is still quite clear in definition and vision. From these goals come the objectives of the Alpine County Natural Hazard Mitigation Plan. The objectives are arranged in a manner that addresses each natural hazard individually. From the goals, objectives are derived, and from the objectives, actions are formulated.

A final set of objectives addresses mitigation measures that are applicable to all natural hazards identified within the plan.

### **Prioritizing Mitigation Measures**

In order to identify which natural hazards pose the greatest threat to the County and plan participants, a multi-faceted and multi-tiered approach was utilized. First, the probability and risk assessments from Section II of this plan were scaled and quantified in order to provide an overall County-wide assessment of where the greatest threats from natural hazards lie. From this probability and

## Alpine County Natural Hazard Mitigation Plan

risk matrix, an initial measure of the identified natural hazards was calculated. Although basic in nature, the Natural Hazard Probability/Risk Assessment Scoring Matrix provides a fundamentally sound, broad-based foundation from which to build more refined comprehension of natural hazard threats in the County.

### Natural Hazard Probability/Risk Assessment Scoring Matrix

SCALING		NATURAL HAZARD	PROB.	RISK	TOTAL	LOW THREAT High
Very Low	1	Dam Failure	1	1	2	
Low	2	Avalanche	2	1	3	
Moderate/Low	3	Drought	6	2	8	
Moderate	4	Earthquake	5	3	8	
Moderate/High	5	Landslide	5	3	8	
High	6	Flood	6	3	9	
Very High	7	Severe Storm	6	3	9	
		Wildland Fire	5	5	10	

Second, County departments and plan participants responded to an individually scored, jurisdictionally specific risk assessment worksheet which allowed individual participants to rate hazards as they expressly related to their locale. This allowed for a more refined rating of natural hazards in relation to the various jurisdictions participating in the plan. The following Natural Hazard Rating Table is the assemblage of all worksheet responses, providing a much clearer perspective of the variability of hazard threats experienced within Alpine County.

### Natural Hazard Rating Table

Jurisdiction	Avalanche	Dam Failure	Drought	Earthquake	Flood	Landslide	Severe Storm	Wildland Fire	TOTAL
County of Alpine, California	6	5	10	17	16	9	14	20	<b>97</b>
Alpine County Unified School District	0	5	4	18	12	0	12	21	<b>72</b>
Bear Valley Water Company	6	14	3	18	12	8	16	20	<b>97</b>
Kirkwood Meadows Public Utility District	12	0	1	18	9	11	16	20	<b>87</b>
Markleeville Public Utility District	0	0	5	16	15	10	17	21	<b>84</b>
Markleeville Water Company	0	0	11	16	11	8	14	21	<b>81</b>
South Tahoe Public Utility District	3	13	6	16	14	12	15	21	<b>100</b>
Washoe Tribe of Nevada and California	0	0	7	18	11	6	14	21	<b>77</b>
<b>TOTAL</b>	<b>27</b>	<b>37</b>	<b>47</b>	<b>137</b>	<b>100</b>	<b>64</b>	<b>118</b>	<b>165</b>	

The dual approach provides information that is not only County-wide in scope but also allows for each plan participant to make jurisdictionally explicit measurements. Combined, these two natural hazard rating mechanisms provide a solid foundation from which prioritization of natural hazard mitigation measures can be initiated. In both cases, the higher the score, the higher the priority for implementing natural hazard mitigation measures.

### **Mitigation Objectives**

The following is a list of objectives developed in conjunction with the overall goals of this plan. These objectives are multi-jurisdictional in their intent and scope. Within each objective, one or more actions designed to facilitate the realization of the objective are identified. The objectives are sorted by specific natural hazards and are arranged in the order of priority identified in the Natural Hazard Rating Table. The highest priority objectives and actions are listed first, with the lowest priority objectives and actions listed last.

### **WILDLAND FIRE**

#### **Objective #1: Minimize the threat to lives and property posed by the possibility of wildland fire within the county.**

Action 1.1: Review and update County ordinance to ensure the construction of fire-resistant homes in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.2: Enforce County ordinance relating to road construction to facilitate emergency vehicle ingress and egress.

Timeframe: Ongoing

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.3: Identify wildland interface buffer areas surrounding established communities in the county.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.4: Reduce fuel loading within identified wildland interface buffer areas.

Timeframe: On-going.

Funding: Unknown funding source.

Staff: Individual property owners, Alpine Fire Safe Council, the California Conservation Corp, and affected government agencies.

## Alpine County Natural Hazard Mitigation Plan

Action 1.5: Promote improved forest health within the National Forests of the County to reduce fuel loading in the forests of the County.

Timeframe: 5 year plan.

Funding: No additional funding required.

Staff: United States Forest Service.

Action 1.6: Endorse “firewood sales” by the Forest Service as a method of fuel load reduction in the National Forests of the County.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Forest Service personnel.

Action 1.7: Sponsor a community “burn pile” to promote the removal of refuse from private parcels.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department.

Action 1.8: Develop a homeowner guide for reducing the threat of wildland fire to private homes.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.9: Develop partnerships with concerned citizen groups to identify and implement neighborhood-specific fire safety programs.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Citizens and the Planning Department.

## **EARTHQUAKE**

### **Objective #2: Minimize the threat to lives and property as a result of a possible earthquake within the Alpine County region.**

Action 2.1: Review and update the County Building Code to ensure the construction of seismically safe buildings in Alpine County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Building Department.

Action 2.2: Develop a homeowner’s guide to earthquake preparedness techniques to educate homeowners on earthquake preparedness.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 2.3: Retrofit all County buildings to withstand earthquake events.

Timeframe: 5 years.

Funding: Unsecured grant funding.

Staff: Building Department.

## SEVERE STORM

### **Objective #3: Lessen storm related damages for all types of severe storms that impact the County.**

Action 3.1: Review and update County ordinance to facilitate adequate snow storage and drainage easements.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 3.2: Dedicate snow storage and drainage easements within all new development.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

## FLOOD

### **Objective #4: Minimize the threat to lives and property posed by the possibility of flood within the County.**

Action 4.1: Review and update County ordinance to ensure no construction takes place in recognized flood-prone areas in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

Action 4.2: Ensure that all bridges within Alpine County are structurally safe from failure during peak flow scenarios by inspecting the bridges in the County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department, California Department of Transportation.

Action 4.3: Relocate the United States Forest Service Guard Station to rehabilitate the section of constricted flow on Hot Springs/Markleeville Creek.

Timeframe: 5 years.

Funding: United States Forest Service.

Staff: Public Works Department, United States Forest Service.

Action 4.4: Stockpile sandbags in order to ensure an adequate supply to combat erosion during flood events.

Timeframe: 6 months.

Funding: Unknown funding source.

Staff: Public Works Department.

## LANDSLIDE

### **Objective #5: Reduce landslide events and overall soil erosion in the County.**

Action 5.1: As part of road maintenance, inspect road cuts and fills for signs of slope failure. Stabilize slopes as necessary.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department and the California Department of Transportation.

Action 5.2: Draft and adopt a County grading ordinance.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.3: Within a County grading ordinance, ensure cut and fill techniques provide for finished slopes at the angle of repose.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.4: Within a County grading ordinance, ensure that all disturbed slopes are revegetated after grading to reduce erosion potential while promoting slope stabilization.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.5: Within County zoning ordinance, draft and adopt measures that limit construction on steep slopes where extensive cut and fill would be necessary.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

## DROUGHT

### **Objective #6: Minimize the threat to property posed by the possibility of drought within the County.**

Action 6.1: Develop a homeowner's guide to water conservation techniques.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 6.2: Review and update County ordinance concerning septic system installation and maintenance to protect County groundwater reserves from potential septic system contamination.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

## AVALANCHE

**Objective #7: Improve techniques of informing the public on the level of avalanche danger in the County's backcountry regions in order to diminish the threat to lives and property posed by the potential for avalanche.**

Action 7.1: Initiate an avalanche warning information system to inform and warn backcountry users of the current level of avalanche danger.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Sheriff's Office.

Action 7.2: Work with the ski resorts of the County on educating skiers on avalanche hazards.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Ski resort personnel.

Action 7.3: Develop and expand a backcountry patrol to enforce and fine snowmobile out-of-bounds violations to reduce backcountry avalanche potential.

Timeframe: On-going.

Funding: Additional United States Forest Service funding required.

Staff: United States Forest Service.

## DAM FAILURE

**Objective #8: Improve dam inspection policy and procedure in order to minimize the threat to lives and property posed by the possibility of dam failure within the County.**

Action 8.1: Improve communication with the California Department of Water Resources to ensure that the larger dams in the County have been and continue to be inspected per law.

Timeframe: On-going.

Funding: No additional funding required.

Staff: County staff.

Action 8.2: Develop a "Living with Dams" pamphlet to inform potentially affected citizens about dam safety and being prepared in the event of a dam emergency.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: County staff.

## **JURISDICTION-SPECIFIC**

### **Alpine County Unified School District**

#### **Objective #1: Reduce the threat from wildfire to Alpine County Unified School District campuses.**

Action 1.1: Develop a fuels reduction program around school campuses to include removal of dead and dying trees and vegetation.

Timeframe: 3 months.

Funding: Unknown funding source.

Staff: School District Buildings and Grounds staff.

#### **Objective #2: Reduce the threat from earthquakes to Alpine County Unified School District campuses.**

Action 2.1: Have all school buildings in the district surveyed by a structural engineer to make certain that all structures meet state earthquake standards.

Timeframe: 6 months.

Funding: District general funds.

Staff: Structural engineer.

#### **Objective #3: Reduce the threat from flooding to Alpine County Unified School District campuses.**

Action 3.1: Increase the capacity of the drainage systems servicing district campuses.

Timeframe: Ongoing.

Funding: District general funds.

Staff: School District Buildings and Grounds staff.

### **Bear Valley Water Company**

#### **Objective #1: Reduce the threat from flooding to all infrastructural installations of the water company.**

Action 1.1: Protect main pump station equipment from flood damage by elevating the equipment and/or providing a perimeter barrier to hold back flood water from intruding into the pump station building.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Bear Valley Water Company staff.

Action 1.2: Retrofit district manholes to be water-tight.

Timeframe: Ongoing.

Funding: Bear Valley Water Company funds.

Staff: Bear Valley Water Company staff.

## **Kirkwood Meadows Public Utility District**

### **Objective #1: Reduce the threat from wildland fire within Kirkwood Meadows Public Utility District service area.**

Action 1.1: Construct a water line and hydrants to provide fire protection to the Kirkwood Inn area of the Kirkwood valley.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

Action 1.2: Replace old fire hydrants and associated pipe within the Kirkwood valley to assure reliable and adequate firefighting water supply to the Kirkwood service area.

Timeframe: 2 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

### **Objective #2: Reduce the threat from flooding to Kirkwood Meadows Public Utility District infrastructure.**

Action 2.1: Replace old manholes with water-tight products.

Timeframe: Ongoing.

Funding: Kirkwood Meadows Public Utility District funds.

Staff: Kirkwood Meadows Public Utility District staff.

## **Markleeville Public Utility District**

### **Objective #1: Reduce the threat from wildland fire to public utility district facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Upgrade the fire resistance of the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

Action 1.2: Relocate the lift station controls to the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

### **Objective #2: Reduce the threat from earthquake to public utility district facilities in order to ensure uninterrupted service during an earthquake event.**

Action 2.1: Strengthen the earthen walls of the evaporation ponds to make them more earthquake resistant.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Objective #3: Reduce the threat from flooding and washout to public utility district facilities in order to ensure uninterrupted service during a severe storm or flood event.**

Action 3.1: Remove 1300 feet of existing sewer main lying along Markleeville Creek and connect customers to an existing main located outside of the stream channel.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Markleeville Water Company**

**Objective #1: Reduce the threat from wildland fire to water company facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Install a sprinkler system on the water company treatment plant roof to protect it from fire.

Timeframe: 2 years

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.2: Retrofit water treatment plant house and pump houses with fire-resistant exterior siding.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.3: Procure a generator to allow for service during power-outage conditions.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #2: Provide for an alternative intake source when the threat from wildland fire does not allow for water collection from the surface collection point.**

Action 2.1: Drill one or more back-up wells to provide alternative water sources if the current surface water collection system is rendered unusable due to fire.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #3: Protect the water system infrastructure from becoming unusable in the event of an earthquake.**

Action 3.1: Replace old World War II surplus pipeline with new piping designed to withstand earthquake stresses.

Timeframe: 5 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 3.2: Install flexible connectors between water tanks and water lines to provide a measure of elasticity between infrastructural elements in the water delivery system.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #4: Minimize the potential for stoppage of service due to severe storm and flood events in the County.**

Action 4.1: Protect the collection gallery and the supply line from the gallery to the water treatment facility from potential flood damages by reinforcing the collection gallery and relocating the supply line out of the stream channel.

Timeframe: 3 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 4.2: Drill one or more back-up wells to ensure a reliable source of water during severe storm and flood events.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Providing a reliable updated infrastructure has far-reaching impacts that help mitigate other natural hazard threats to Markleeville Water Company beyond the scope of wildland fire, earthquake, severe storm, and flood. Additional wells and new underground piping mitigate the effects of drought by increasing the reliability of a water source and reducing the amount of in-system loss. Drought conditions are also mitigated by improvements at the collection gallery, where enhancements might improve the reliability of the surface delivery system.

**South Tahoe Public Utility District**

**Objective #1: Reduce the threat of wildland fire to the residents and property in and around South Tahoe Public Utility District installations.**

Action 1.1: Control vegetation growth within and around STPUD facilities.

Timeframe: Ongoing.

Funding: Land Application Operations and Maintenance budget

Staff: STPUD Maintenance staff.

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Action 1.2: Provide reclaimed water for use in fire fighting.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

### **Objective #2: Ensure that no effluent is released during flooding events.**

Action 2.1: Construct a facility to provide emergency effluent storage.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

Action 2.2: Convert/replace network of ditches with pipeline.

Timeframe: 10 years

Funding: Unknown funding source.

Staff: STPUD Engineering.

NOTE: Conversion to pipeline would also mitigate the effects of earthquakes, landslides, and severe storms.

## **Washoe Tribe of Nevada and California**

### **Objective #1: Reduce the threat of wildland fire to the residents and property located in the Washoe tribe's Woodfords community.**

Action: Implement a fuels reduction program to provide for defensible space against any potential wildland fire.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Washoe Tribe staff.

## **Implementing Mitigation Strategies**

Many mitigation measures are preexisting functional strategies. These actions are included as a means of reinforcing those current hazard mitigation efforts. Many are linked to County and jurisdictionally specific codes and ordinances or to existing plans such as the Alpine County General Plan. In all cases, the Alpine County Natural Hazard Mitigation Plan seeks to function in harmony with and as an enhancement to preexisting plans, ordinance, rules and regulations.

Other mitigation actions are new and not a part of any preexisting governmental or organizational decree. In this case, the implementation of these action strategies will be contingent upon the necessary approvals from the appropriate governmental bodies and the securing of necessary funding from yet to be determined sources. Generally speaking, the County has little or no funding earmarked for natural hazard mitigation. Thus, the County and plan participants will look to secure federal and state natural hazard mitigation grant funding in an

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effort toward implementing mitigation strategies. A comprehensive list of federal mitigation programs, activities, and initiatives is available online through the Federal Emergency Management Agency's website. This information can be accessed at <http://www.fema.gov/doc/fima/fmpai>.

A primary emphasis will be placed upon implementing actions that provide the highest cost-to-benefit ratio. Knowing that funding is an ever-present issue, all effort will be given to identify actions most beneficial to the citizens and property within the County. The greatest natural hazard threat to lives and property is wildland fire. Wildland fire is the highest-scoring natural hazard threat in the Natural Hazard Probability / Risk Assessment Scoring Matrix and also is identified as the greatest natural hazard threat in the Natural Hazard Rating Table by every participant of the Alpine County NHMP. Therefore, it is clearly indicated that mitigation actions focused toward reducing the threat of wildland fire in the County have the greatest cost-to-benefits ratios and will provide the greatest mitigative relief for the residents of the County.

### **Plan Maintenance**

The Alpine County Natural Hazard Mitigation Plan will be evaluated every year to ascertain the effectiveness of the plan. As part of this evaluation, the overall effectiveness of the plan will be considered in context to:

- ✓ the number of natural hazard mitigation projects effectively completed
- ✓ the number of mitigation projects in progress, and
- ✓ the success of related programs and activities associated with the plan.

Additionally within these annual evaluations, natural hazard mitigation strategies will be examined for a continued level of appropriateness in relationship to any changes in land uses or the level of intensity associated with prevailing land uses. Participants of the plan will be asked to provide an annual evaluation report of the status of natural hazard mitigation efforts within their respective jurisdictions.

Whenever the annual evaluation indicates a necessity to update the plan, an update of the plan will be initiated. Regardless of the plan's status, a mandatory update to the Alpine County NHMP will occur every five years in conjunction with the annual plan evaluation process.

The Alpine County Planning Department will be the responsible organizing agency for both the annual evaluative efforts as well as any plan update initiated by the County. The Alpine County Planning Commission will be the determining body when assessing the need for any plan update in excess of the fixed five-year update period. At all times, opportunities for the incorporation of the Alpine County NHMP into other appropriate County plans will be developed and utilized.

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Alpine County is committed to public involvement within this hazard mitigation plan. For both the plan evaluation and update, a public hearing will be held at a regularly scheduled Planning Commission meeting. The hearing will be publicized and the public will be asked for comment concerning the plan.

With constant and concerned review, the Alpine County Natural Hazard Mitigation Plan will continue to develop as an outstanding planning tool, helping the citizens of Alpine County to create a safer place to live, work, and play.

## LANDSLIDE

Alpine County's terrain and climate combine to create conditions conducive to landslide. Where avalanches are a threat isolated primarily to the winter months, the threat of landslides is generally distributed throughout the year. Most landslide events are associated with and resultant from other natural hazards such as seismic activity or floods.

Landslide is a generic term which is defined as the downward sliding of a relatively dry mass of earth and rock. An even more simplistic definition is "slope failure." The primary factor involved in landslides is gravity, but three other factors have varying degrees of influence. They are:

- slope angle
- slope material, and
- amount of water.

Gravity is the constant in any equation trying to quantify the stability or instability of a slope face. Slope angle, slope material, and the amount of water are the variable factors that, combined with gravity, determine slope stability. Other factors that help identify the stability of a slope to a lesser degree are vegetation and climate.

Landslides are categorized into groups using two variables; the type of movement and the type of material that is involved. Type of movement is categorized into three groups:

- falls
- slides, and
- flows.

The amount of water usually is the defining ingredient when classifying the movement. In falls, very little water is present, whereas in flows there is allot of water involved. The type of material involved is broken into three groups: soil (earth), rock, and debris. Thus, one can identify rockfalls, earthflows, or debris slides. Again, each of these events is determined by the composition of materials and the speed of movement. A rockfall is dry and fast while a debris flow is wet and fast. Regardless of the speed of the slide, the materials within the slide, or the amount of water present in the movement, landslides are a serious natural hazard.

Landslides and mudslides cause up to two billion dollars in damage annually in the United States. They are attributed to between 25 and 50 deaths annually. In Alpine County, with the county's high-relief landscape, landslides are a natural hazard concern. Although no lives have been taken as a result of landslides, the threat to life and property is real. In recent history, landslides occurred as a result of the weather associated with the January 1997 flood. A portion of Wolf Creek Road was lost to a large landslide and other smaller landslides endangered

county residents and their property. Other landslide events affected Carson River Road, Diamond Valley Road, and Airport Road in 1986.

Landslides are a natural process and are unavoidable in the long term, being due to the patient nature of gravity and the gradual weathering of the Earth's surface. Although natural disturbances like earthquakes and storms can trigger landslide events, humans can also have a direct effect on and even accelerate landslide occurrence. Any time a slope is graded or cut into, a formerly stable slope can become unstable, eventually seeking a new equilibrium in the form of a landslide.

### **Hazard Assessment**

Landslides that occur within Alpine County are most often experienced as part of a larger, more widespread natural hazard event. Landslides can take place as a result of severe storms, floods, and earthquakes. They can also happen as an aftermath to wildland fires.

In that landslides are ancillary events within larger natural hazard events, the dangers resulting from these parent hazard events are concurrent to landslides. If electrical lines are compromised within the slide, electrical power can be lost. The length of time power is interrupted is a direct result of the size of the slide and its impact upon the power lines and electrical infrastructure. Water lines and other buried facilities can be put in danger or lost to a landslide as well.

Roads and highways are often victimized by landslide events. Excavations into slopes to create roadbed cause a disruption to the natural slope while simultaneously steepening the slope face. These two consequences together weaken slope structure and introduce the potential for landslides. This potential is often realized when severe storms produce increased moisture, the result being slope failure and landslides. When roads are compromised by landslides, motorist safety is threatened and travel time is lengthened. Emergency personnel response time is also affected.

Landslides can threaten the stability and safety of homes in two ways. If the slope fails above a home, the foundation and the structure itself can be threatened. The weight of the slide, the water, earth, and vegetation that has become mobile, can slam into a house, knock the structure from its foundation and perhaps even destroy the house. If the home sits on a bench cut into a hillside, the potential for a landslide is again introduced. Construction of a home on a graded or altered slope can have devastating effects. Changing of the slope face, the additional weight of the home and associated materials, plus the added water of sprinkler systems and septic tanks, make a formerly stable slope unstable. Add a severe storm with substantial rainfall and the home and the artificial slope it sits upon can be victimized by landslides.

Since degree of slope directly affects the gravitational force exerted upon land and its potential to slide, much of Alpine County is potentially impacted by landslides. This potential threat is increased when other natural hazards that trigger landslides occur. In this fact, county residents should be more alert to the potential for landslides whenever natural hazards that generate landslides, such as severe storms or floods, are happening.

### **Probability and Risk**

Landslides are naturally occurring events that will inevitably happen as long as gravity itself is a controlling factor upon the landscape. Since Alpine County's mountainous terrain challenges gravity as it rises to over 11,000 feet, much of the high-relief topography in the county can be identified as land with the potential for landslides. Much of that land though is in remote and undeveloped locales, which reduces the risk of this natural hazard. Thus, there is a **moderate to high probability** of landslide in Alpine County, but a **moderate to low risk** associated with this natural hazard.

### **Conclusion**

Landslide hazard in Alpine County can be considered a year-round phenomenon. The county's high-relief and high-altitude landscape promote the wearing away of the landscape via both physical and chemical weathering mechanisms. In the winter, added moisture in the soil strata can generate landslides, and the varying temperature ranges during the summer months can have a similar effect. In general, higher slopes equate to higher landslide potential. Therefore, individuals should be alert in high-relief areas to the threat to landslides at all times of the year. In flatter, level areas of the county, the threat from landslide is greatly diminished.

Landslides are more prevalent as a result of earthquakes, floods, and severe storms. They are also to be expected after wildland fires. This tendency can act as an early warning to the presence of landslide danger, allowing the public to be appropriately prepared for the possible occurrence of a landslide. With this said, damage to property and threat to the health of county residents is decreased with their ability to be prepared for landslide events during or as part of larger natural hazard events.

To be able to most effectively address the threat of landslides, citizens, families, and businesses should:

- 1.) Have a plan, including alternative travel routes.
- 2.) Store extra supplies of food and water.
- 3.) Store other related supplies such as flashlights, batteries, and firewood.
- 4.) Have a battery operated radio within their home or business.
- 5.) Stay aware of soil conditions, especially during periods of considerable rainfall.

## **SEVERE STORMS**

The climate of Alpine County is inherently conducive to severe storm weather events and severe weather events can happen at any time of the year. These severe weather events can be broken down into three categories:

- 1.) severe winter storm
- 2.) severe windstorm
- 3.) severe thunderstorm

### **Severe Winter Storm**

During the winter months, Alpine County can experience strong winter storms. Four climatic factors together work to create a higher than average potential for severe winter storms: high altitude, orographic (mountain) barriers, prevailing storm tracks, and air masses.

- The county's location along the crest of the Sierra Nevada naturally gives the county a high average elevation. Elevation ranges from about 4800 feet to over 11,400 feet, with the majority of the county being in excess of 7000 feet.
- Alpine County is located along the crest of the Sierra Nevada mountain range. The mountain range acts as a barrier to approaching air masses which approach the mountains from the west. The mountains act as a lifting mechanism as air masses migrate over them, increasing the chance for precipitation.
- The winter storm track for Alpine County funnels storm systems from a semi-permanent low pressure system in the Gulf of Alaska southward to the California coast following the Westerlies, a global atmospheric wind pattern that provides a relatively consistent westerly flow of air throughout most of the year.
- Air masses typical of Alpine County are classified as marine polar. The county's proximity to the Pacific Ocean, in conjunction with the aforementioned storm track, brings cold and moist marine polar air masses over the county throughout much of the year, especially during the winter months.

Putting all four of these climatic variables together equals a higher than average potential for severe winter weather events. Cold moisture-laden air masses are carried from the Gulf of Alaska southward with the Westerlies. Following the storm track, this moist air encounters the Sierra Nevada, becomes unstable as it is forced over this natural barrier, and provides large amounts of precipitation before migrating eastward. In the winter months, heavy snows might be the result, with extremely strong winds accompanying the precipitation.

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An example of a severe winter weather event in Alpine County is the winter storm of December, 2002. In a three day span, two to as much as three feet of snow fell in the Woodfords and Markleeville area accompanied by "ferocious" winds. At higher elevations in the county, as much as ten feet of snow was reported to have fallen. The combination of heavy snows and strong winds knocked out power to the county for as long as two weeks, while Woodfords and Markleeville went without power for a full week. County offices and local schools were shut down for an entire week. Many roofs in the Mesa Vista area of the county were damaged. In summary, every resident of the county was in some way adversely affected by this severe weather event.

### **Severe Windstorm**

In any season, the mountainous Alpine County landscape promotes the formation of wind, often winds at very high speed. Windstorms can affect all areas of the county during any month of the year.

### **Severe Thunderstorm**

During the summer months, climatic factors combine to promote the development of thunderstorms. As heated air from lower elevations rises and rapidly cools, intense thunderstorm cells can develop in Alpine County's high elevation landscape.

### **Hazard Assessment**

The effects of severe weather events such as snowstorms, thunderstorms, and windstorms on Alpine County are likely to exhibit certain similarities. Downed trees and fallen power lines might occur. Transportation around the county can be affected too, with road closures interrupting movement. Damages to homes, businesses, and government buildings are a possibility. Fatalities as a result of severe weather events are uncommon, but can occur on occasion.

Electrical power outages happen with most extreme weather event. The interruption of power causes many problems. Loss of electricity affects heating of homes, heating of water, pumping of water, refrigeration, lighting, computing, and loss of communication systems like television and the internet. Additionally, businesses lose the use of cash registers, gasoline pumps, restaurant kitchen appliances, and the like.

Severe winter storms produce snow and ice. The majority of problems associated with severe winter storms are transportation related. Roads are closed or are open only to vehicles that are properly equipped. Productivity is lost due to the increased time it takes to go from one point in the county to another. When roads are closed for avalanche prevention or snow removal, drivers who must wait by the roadside are put at an increased risk because being stranded in route. Electrical power might be lost. Government offices may be closed or

subject to reduced schedules. Public schools also may be closed or on a delayed start schedule. Structures are put at an increased risk due to increased snow loads on roofs, and the increased threat of falling trees or power lines.

Severe windstorms pose potential hazards. Power and phone lines may be knocked over and electrical power might be lost. Downed power lines pose a fire and/or electrocution threat. Uprooted trees and fallen limbs pose possible hazards to roadways, structures, vehicles, and people. Extremely violent windstorms might also damage large tracts of commercial forest causing economic losses to the forest products industry and to recreation.

Severe thunderstorms introduce natural hazards of lightning, hail stones, and flash flood. Electricity can be interrupted by lightning strikes, property damage can occur if hail stones reach a larger diameter, and flooding can occur with particularly intense or prolonged rain events associated with the thunderhead. Recreational activities can also be interrupted. Playing field and pools and beaches may be temporarily evacuated, and hot springs facilities may close for safety reasons.

### **Probability and Risk**

Severe storm events happen in all parts of Alpine County at all times of the year. The degree of regularity is greater during various seasons for the different storm types, but the overall threat of a severe storm event is a relative constant over the calendar year.

Some storms are more severe than others. When this is the case, assorted governmental services might be activated. These might include the public works department, volunteer fire departments, emergency medical services, search and rescue units, and the county sheriffs department. The length of time electrical power is interrupted is often the leading indicator of a storm's severity, and also dictates the level of response from the indicated agencies. If a storm causes an extended period of power interruption, emergency shelter might be required, especially during the cold winter months.

Based on the history of severe storms in Alpine County, there is a **High Probability** of a severe storm event occurring in Alpine County. Although the probability of a severe storm is high, there is a **Low to Moderate Risk** to life and property within the county due to the overall preparedness of this mountainous region in addressing, managing, and acclimating to severe weather events.

### **Conclusion**

Of all natural hazards, the severe storm event has the greatest probability of occurrence in Alpine County. Severe storms of any type can cause a great

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amount of damage and can affect the lives of Alpine County citizens in a meaningful way. All of Alpine County is subject to severe storm events, and these events can occur during any time of the year.

Alpine County experiences all types of severe weather during all seasons of the year. Severe weather events can take the form of wind storms, rain storms, snow storms, hail and thunderstorms. When severe storm events do occur, they have the potential to significantly impact Alpine County, presenting a genuine threat to the lives of Alpine County residents and the personal and real property of citizens, triggering the prospect for considerable economic loss.

Due to the possible frequency of severe storm events, individual citizens, families, and businesses of the county need to be prepared to address severe storms when they occur. As in the case of earthquake, fire, and other natural disasters, citizens should prepare themselves before such events take place. To be able to effectively “weather the storm,” citizens, families, and businesses should:

1. Have a plan.
2. Store extra supplies of food and water.
3. Store other related supplies such as flashlights, batteries, firewood, etc.
4. Have a battery-operated radio within their home or business.
5. Trim all tree limbs away from buildings.
6. Secure all potentially wind-blown possessions when not in use.

## **WILDLAND FIRE**

Wildland fire is perhaps the most dangerous natural disaster threat in Alpine County. Annually, as winter precipitation diminishes and the seasonal snowpack melts, the possibility of fire concurrently increases. Generally, the wetter the winter, the lower the wildfire threat during the following dry summer months. Other climatic variables can, and often do, skew that simplified statement though. When the precipitation fell, whether the precipitation was snow or rain, when the moisture melted, how fast the melt-off occurred, and wind characteristics; all of these considerations as well as others are seasonal indicators as to the potential severity of wildland fires during the dry summer season.

Regardless of the seasonal environmental variables that act as indicators of wildland fire potential, most wildland fire events are caused by human actions. Whether the ignition source is a discarded cigarette, an unattended campfire, or an act of arson, it is people who have the greatest impact on and control over the number of wildland fires in a fire season. Mother Nature can also be responsible for igniting wildland fires. Lightning is an especially dangerous element during the dry summer season.

Wildland fires also tend to originate in lesser developed areas. These natural lands pose a difficult problem for fire suppression personnel. First, natural lands tend to contain a denser variety of vegetation, providing more fuels to ignite and spread a fire. Fires can grow rapidly in these denser fuel environments. Second, fire fighting personnel are usually located farther from these lesser developed areas. The extended time it takes for fire suppression personnel to reach and react to a wildland fire further complicates the effort to contain and extinguish a newly ignited wildland fire.

There have been three major wildland fires in Alpine County in the last twenty (20) years. In June 1984, the Indian Creek Fire burned approximately 6000 acres of forest in Alpine County (17,000 acres in total) near Indian Creek on the east slope of the Sierra Nevada east of Woodfords. In July 1986, a fire burned 2000 to 3000 acres of wildland plus two structures near Fredericksburg to the north of the Indian Creek Fire. One year later, in late July 1987, the Acorn Fire burned 6000 acres and destroyed 26 structures near Woodfords in what many consider the most destructive fire in Alpine County history. All three of the fires started in the dry summer months and all three of the fires were caused by human activity.

### **Hazard Assessment**

Wildland fire danger is a seasonal hazard and provides some measure of awareness and predictability to the hazard. The threat of wildland fire increases

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as winter snowpack melts, summer temperatures rise, and forest fuels become dry and susceptible to fire. The summer months of June, July, August, and September are traditionally the wildland fire season in Alpine County. Fire season can extend later into the year until precipitation arrives in the fall.

The California Department of Forestry (CDF) is responsible for providing wildland fire protection on all State and private timberlands, watersheds, and rangelands in Alpine County. The CDF contracts out this responsibility to the United States Forest Service (USFS). While, in general, the USFS is adequately prepared to protect developed areas in the instance of wildland fire, Forest Service fire fighters are not equipped, trained, or legally permitted to fight structural fires. The County is served by volunteer fire departments located in the population centers of the county for structural fire protection. With only approximately 1200 year-round residents, structural fire protection has been adequate.

According to the National Fire Danger Rating System wildland fire severity classifications for Alpine County, many areas of the county that presently contain or are planned to contain residential development have moderate or high wildland fire hazard ratings. The CDF also has a fire rating system called the Fire Hazard Severity Classification System which considers quantity of flammable vegetation within a critical fire area, weather, and slope. This system rates the entire county as "high hazard."

The Insurance Services Office of California has given Alpine County communities low fire insurance ratings that indicate a high potential for fire occurrence. The ratings are on a scale of one (1) to ten (10) with ten being the worst fire potential rating possible. The Markleeville area is rated 8, the Bear Valley area is rated 7 and Kirkwood is rated at 6 for areas within 100 feet of a fire hydrant. The remainder of the county is given a rating of 9. These ratings only substantiate the high potential for wildland fire throughout Alpine County.

Of greatest concern in assessing wildland fire hazard is the threat to human life that wildland fire poses. Alpine County's geography promotes swift movement of fire once one has been ignited. Combined with possibly high fuel loading and dry summer conditions, the county's high-relief landscape and strong localized wind patterns only enhance the rapid spread of fire. Population clusters in the county are predominantly located in areas less vulnerable to wildland fire, but the hazard is obviously still a very prevalent one as indicated in the previous rating scales. Three variables dictate the level of hazard a wildland fire potentially presents:

- The location of the fire's origin.
- The weather at the time of the fire.
- The time of year the fire ignited.

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The further the fire's point of ignition is to the primary responder to the fire, the greater the opportunity for the fire to grow and establish itself. The longer it takes a fire fighting team to arrive on scene, the greater the potential for a wildland fire to spread. The weather at the time the fire starts weighs tremendously into how the fire might spread. If the fire starts during a period of high humidity or cooler temperatures, again the potential for rapid spread is lessened. If the fire starts during low humidity and high temperatures, the potential growth of the fire is substantially increased. The time of year when the fire starts is critical as well. If a fire ignites early in the summer when fuels are still relatively wet, the growth of the fire is hampered. But if the fire is ignited late in the summer when fuels are tinder-dry, then the potential for a large wildland fire grows exponentially. The three previous variables together act as indicators of the potential size of a wildland fire. The presence of wind equates to additional growth of the fire.

Wildland fires can have devastating effects that are essentially measured in terms of how much area is burned in the fire. The more area that burns, the greater the impact to the following. Loss of forest can have a serious impact on wildlife and wildlife habitat. Restoration of wildlife habitat could take decades to evolve back into pre-fire habitat conditions. Loss of timber in a wildland fire event could impact the economic health of the county for decades. Timber production could be drastically reduced as a result of a wildfire event. Recreational opportunities could be deteriorated or reduced as a result of fire. Campgrounds and other recreational features could be destroyed or damaged.

Just as important are the environmental hazards created in the aftermath of wildland fire. Burnt slopes could become unstable without vegetation. Steep slopes could suffer landslides and mudslides when winter precipitation arrives. Mud and debris could choke streams and rivers, diminishing water quality and endangering fish habitat. Recreational access roads could be damaged or washed away, reducing or eliminating recreational opportunities in the county.

In turn, the economic health of the county could be jeopardized by a large-scale wildland fire event. Loss of revenue from the tourism and recreation industry might impact county revenues and consequently lower the level of county services. The recreational industry might see a reduction in camping, fishing, hiking, biking, sight-seeing, and other recreational activities, lowering sales and transient occupancy tax revenues to the county. The timber products industry could be impacted as well.

Depending on the size and location of the fire, transportation and communication infrastructure could be seriously affected. Electrical power poles and transmission lines could be lost to flames. Underground utilities could be damaged, including transmission cables, gas pipelines, and water delivery

systems. Roads could be closed for an extended length of time, or open on a reduced access schedule.

Loss of power also complicates daily routines. Lack of electricity and/or natural gas can make cooking, cleaning, and heating impossible for many. More catastrophic is the potential loss of homes, structures, and lives if a wildland fire enters a home site. This becomes more and more a possibility as homes are built in the rural locations of Alpine County.

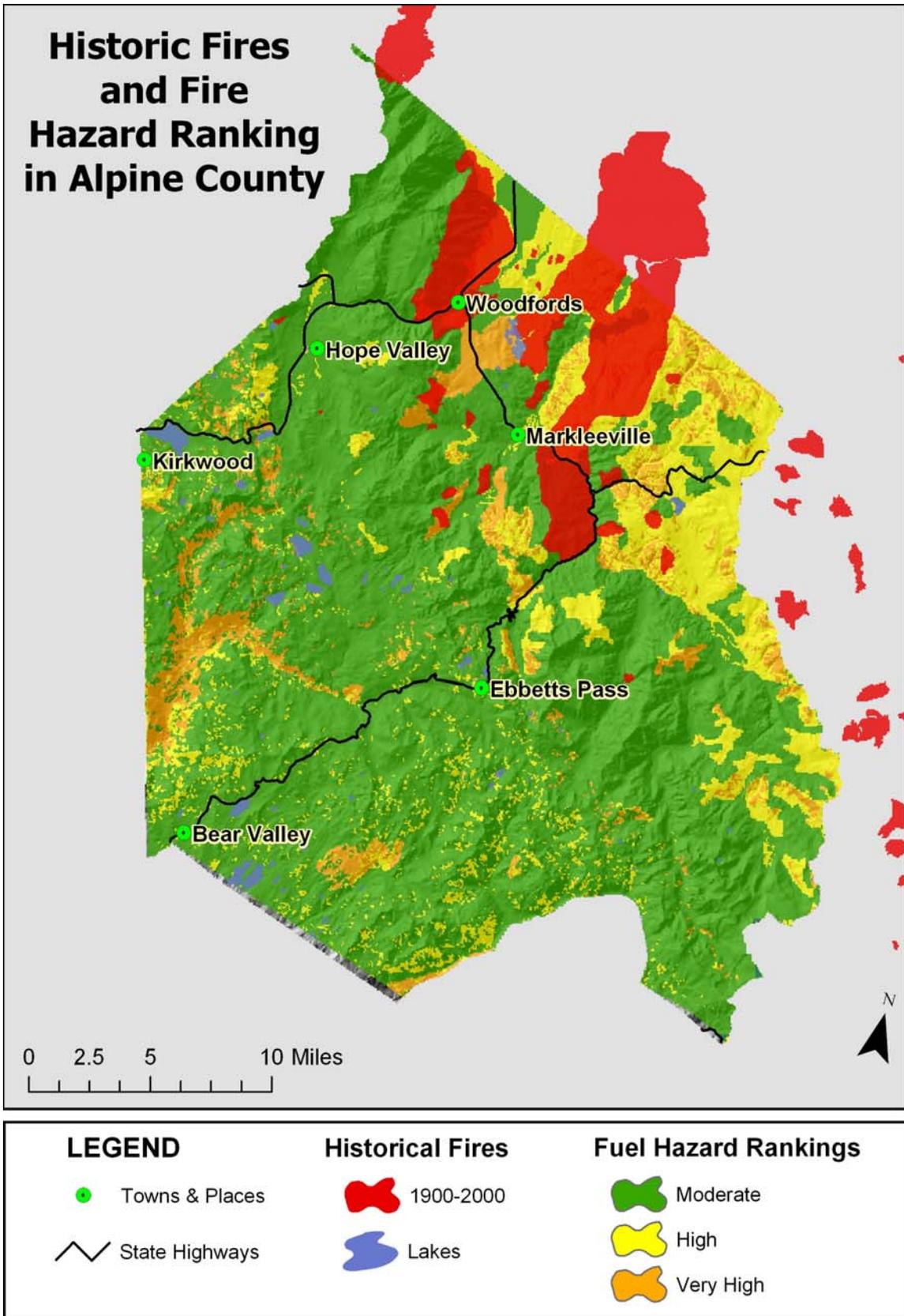
### **Probability and Risk**

Wildland fires are naturally occurring hazard events that have and will happen in Alpine County. The probability and risk of a wildland fire is seasonal in nature, with the greatest potential for a wildland fire being during the dry months of summer and early fall. Many variables combine to dictate the severity of risk for wildland fire occurrence. These considered, there is a **moderate to high probability** of a wildland fire in Alpine County, and a **moderate to high risk** associated with this natural hazard.

### **Conclusion**

Wildland fires have happened in Alpine County in the past and will inevitably happen in the future. Alpine County's dry summer climate enables an annual seasonal threat to wildland fire, a threat that is periodically realized in potentially devastating fashion. Citizens have an opportunity to minimize the threat of wildland fire by creating defensible space around structures, which includes appropriate landscaping. Use of fire resistant roofing assists in protecting structures from wildland fire. Because of residents ability to be prepared for the possibility of wildland fire, damage to property and the threat to human life is decreased. To be able to most effectively address the threat of wildland fires, citizens, families, and businesses should:

- 1.) Have an escape plan, including alternative travel routes.
- 2.) Store extra water for use against wildland fire.
- 3.) Have a battery operated radio within their home or business.
- 4.) Know the locations for turning off electrical and gas utilities.
- 5.) Develop defensible spaces around all structures on their property.
- 6.) Consult with fire officials for specific advice and guidelines to protect both their lives and their property.



## **IDENTIFIED ASSETS AND POTENTIAL LOSSES**

The Alpine County Natural Hazard Mitigation Plan identifies critical facilities located in the County and the hazards to which these facilities are susceptible. A critical facility is defined as a facility in either the public or private sector that provides essential products and services to the general public, is otherwise necessary to preserve the welfare and quality of life in Alpine County, or fulfills important public safety, emergency response, and/or disaster recovery functions.

The table on the following pages identifies critical facilities in the County, specific natural hazards that might affect each individual facility, and the potential losses that might occur. In order to compile this data, the County held two planning workshops, organized a survey mailer sent to all participants and stakeholders, provided follow up instruction to accurately guide survey recipients, and investigated insurance industry records. Additionally, historical records were researched, citizens interviewed, and the County GIS was employed as an analysis tool to define hazards and gauge levels of vulnerability.

Alpine County is a predominantly rural, mountainous area of the Sierra Nevada in central eastern California. The majority of the land in the County, roughly ninety-six (96) percent, is publicly held, most of this in the federal trust. On the remaining four (4) percent of privately held lands, agricultural uses have dominated. As of 2003, the County's population was 1223 residents, with an anticipated growth rate of less than five (5) percent projected for 2008.

Nonetheless, Alpine County is surrounded by areas that are experiencing high levels of development. In Douglas County, Nevada to the east, there has been record growth in the past decade. To the north and west in El Dorado, Amador, and Calaveras Counties in California, a similar although not quite as dramatic development trend has occurred. Surely, Alpine County will experience development pressure at some point in the future, but the location and extent of that development can only be speculated upon. One can expect the greatest development pressure to occur on the east slope of the County in the Markleeville and Woodfords areas. The remaining areas of the county should not anticipate any significant changes in present land uses. Improvements to community road and utility infrastructure might certainly be initiated within or apart from any development proposal.

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ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE LANDSLIDE FLOOD	SEVERE STORM		
<b>Alpine County</b>							
(Markleeville)	County Courthouse			X X	X X	( \$ )	746,893.00
	Library			X X	X X		796,445.00
	Annex			X X	X X		95,618.00
	Chamber of Commerce Building			X X	X X		113,878.00
	Administrative Building			X X	X X		767,587.00
	Museum			X X	X X		432,939.00
	Historic Jail			X X	X X		91,739.00
	Historic Schoolhouse			X X	X X		91,638.00
	Old Firehouse			X X	X X		77,757.00
	Firehouse		X	X X	X X		292,920.00
	Auditor's Office			X X	X X		45,000.00
(Turtle Rock Park)	Community Center			X X	X X		495,748.00
(Woodfords)	Woodfords Firehouse		X	X X	X X		321,661.00
(Diamond Valley)	Road Quonset Hut			X X	X X		39,090.00
	Road House Dwelling			X X	X X		108,360.00
	Road House Garage			X X	X X		25,028.00
	Road Department Office			X X	X X		227,404.00
	Road Storage Building			X X	X X		1,108.00
	Road Equipment Storage Shed			X X	X X		246,748.00
	Recycle Building			X X	X X		20,879.00
	Storage Shed			X X	X X		10,180.00
	Sand Shed			X X	X X		147,871.00
	Oil Recycling Shed			X X	X X		40,661.00
	Road Shop			X X	X X		272,222.00
	Social Services & Public Health			X X	X X		954,744.00
	Public Health Clinic			X X	X X	( \$ )	2,846,155.00

Alpine County Natural Hazard Mitigation Plan

ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD	LANDSLIDE	SEVERE STORM	WILDLAND FIRE				
(Bear Valley)	Perry Walther Community Center		X		X	X		X	X	( \$ )	507,678.00
	Community Building		X		X	X		X	X		346,080.00
	Fire House		X	X	X	X		X	X		296,472.00
(Miscellaneous)	Contractors Equipment	X	X		X	X	X	X	X		1,370,000.00
	Vehicles	X	X		X	X	X	X	X		4,345,000.00
	Ambulances	X	X		X	X	X	X	X		50,000.00
<b>Alpine County Unified School District</b>											
	Diamond Valley School				X	X		X	X		2,896,201.00
	Bear Valley School		X		X	X		X	X		2,137,007.00
	Alpine County Learning Center				X	X		X	X		3,176,000.00
	Alpine County Opportunity Class				X	X		X	X		54,785.00
<b>Bear Valley Water District</b>											
	Lake Alpine Station		X		X	X		X	X		300,000.00
	Main Pumping Station		X		X	X		X	X		405,000.00
	Equipment House		X		X	X		X	X		230,000.00
	Collection System		X		X	X		X	X		1,500,000.00
	Storage Ponds		X		X	X	X	X	X		1,500,000.00
	Reservoir		X		X	X	X	X	X		2,000,000.00
	Other Buildings		X		X	X		X	X		1,320,000.00
	Vehicles	X	X		X	X	X	X	X		100,000.00
<b>Kirkwood Meadows Public Utility District</b>											
	Buildings				X	X		X	X		4,774,739.00
	Fixed Equipment				X	X		X	X		1,264,957.00
	Vehicles	X	X	X	X	X	X	X	X	( \$ )	349,491.00

Alpine County Natural Hazard Mitigation Plan

ORGANIZATION	FACILITY	NATURAL HAZARD THREAT								POTENTIAL LOSS
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	WILDLAND FIRE SEVERE STORM LANDSLIDE FLOOD						
<b>Markleeville Public Utility District</b>										
	Collection System			X	X		X	X	( \$ )	1,500,000.00
	Pump Houses			X	X		X	X		400,000.00
	Lift Station			X	X		X	X		250,000.00
	Storage Pond			X	X	X	X	X		750,000.00
	Equipment Building			X	X	X	X	X		200,000.00
<b>Markleeville Water Company</b>										
	Main Water Lines			X	X	X	X	X		2,500,000.00
	Water Plant			X	X		X	X		500,000.00
	Pump Houses			X	X		X	X		15,000.00
	Water Tanks			X	X		X	X		20,000.00
	Collection Gallery Facility		X	X	X	X	X	X		20,000.00
<b>South Tahoe Public Utility District</b>										
Harvey Place Dam Facility	Harvey Place Dam			X	X	X	X	X		50,000,000.00
	Compound			X	X		X	X		750,000.00
	Diversion Structure			X	X	X	X	X		388,000.00
	Compressor Building			X	X		X	X		34,000.00
Indian Creek Dam Facility	Indian Creek Dam			X	X	X	X	X		15,000,000.00
	Compressor Building			X	X		X	X		18,000.00
	Export Pipeline			X	X	X	X			30,000,000.00
	Diamond Ditch Siphons			X	X	X	X			1,500,000.00
	West Fork Diversion Structure			X	X	X	X	X		100,000.00
	Snowshoe Thompson Ditch #1			X	X	X	X	X		750,000.00
	Mullich Ditch			X	X	X	X	X		750,000.00
	Diamond Ditch			X	X	X	X	X	( \$ )	4,500,000.00

Alpine County Natural Hazard Mitigation Plan

ORGANIZATION	FACILITY	NATURAL HAZARD THREAT					POTENTIAL LOSS	
		DAM FAILURE AVALANCHE	EARTHQUAKE DROUGHT	FLOOD	LANDSLIDE	WILDLAND FIRE SEVERE STORM		
<b>South Tahoe Public Utility District (cont.)</b>								
	Fredericksburg Ditch			X	X	X	X	( \$ ) 500,000.00
	Harvey Ditch			X	X	X	X	300,000.00
<b>Washoe Tribe of Nevada and California</b>								
	160 Homes (\$100,000 each)			X	X		X	16,000,000.00
	Community Building			X	X		X	250,000.00
	Community Office Building			X	X		X	250,000.00
	Gymnasium			X	X		X	500,000.00
	Community Well / Plumbing System			X	X		X	15,000.00
	Water/Utility Delivery System			X	X		X	1,000,000.00

## **Section III – Alpine County Natural Hazards Mitigation Strategy**

### **Mitigation Goals**

The Alpine County Natural Hazard Mitigation Plan has identified the natural hazards that could impact the residents and property in Alpine County and assessed the risks inherent to each hazard.

Mitigating the effects of these natural hazards has long been a goal of County residents. Throughout the history of the County, residents have looked for and implemented measures designed to lessen the effects of natural hazards. As an example, the Alpine Fire Safe Council recently completed a hazardous fuels reduction program in the Manzanita Lane neighborhood near Woodfords. Here, a grant program was utilized to facilitate community-based wildland fire prevention activities, including a fuel break around the neighborhood and fuel reduction treatments on individual lots.

The goals identified in the Alpine County Natural Hazard Mitigation Plan are multi-jurisdictional in their scope and intent. As indicated in the introduction of this document, the goals of creating and implementing the Alpine County Natural Hazard Mitigation Plan are to:

- Save lives and protect property.
- Reduce impact of future disaster events.
- Enable post-disaster funding.
- Hasten recovery from disasters.
- Demonstrate a dedication to improving the county's safety and wellbeing.

These goals are applicable to all natural hazards identified in this plan. Although the plan goals might appear overly broad in scope, their intent, namely to reduce the threat of natural hazards through mitigation approaches, is still quite clear in definition and vision. From these goals come the objectives of the Alpine County Natural Hazard Mitigation Plan. The objectives are arranged in a manner that addresses each natural hazard individually. From the goals, objectives are derived, and from the objectives, actions are formulated.

A final set of objectives addresses mitigation measures that are applicable to all natural hazards identified within the plan.

### **Prioritizing Mitigation Measures**

In order to identify which natural hazards pose the greatest threat to the County and plan participants, a multi-faceted and multi-tiered approach was utilized. First, the probability and risk assessments from Section II of this plan were scaled and quantified in order to provide an overall County-wide assessment of where the greatest threats from natural hazards lie. From this probability and

Alpine County Natural Hazard Mitigation Plan

risk matrix, an initial measure of the identified natural hazards was calculated. Although basic in nature, the Natural Hazard Probability/Risk Assessment Scoring Matrix provides a fundamentally sound, broad-based foundation from which to build more refined comprehension of natural hazard threats in the County.

**Natural Hazard Probability/Risk Assessment Scoring Matrix**

SCALING		NATURAL HAZARD	PROB.	RISK	TOTAL	LOW THREAT High
Very Low	1	Dam Failure	1	1	2	
Low	2	Avalanche	2	1	3	
Moderate/Low	3	Drought	6	2	8	
Moderate	4	Earthquake	5	3	8	
Moderate/High	5	Landslide	5	3	8	
High	6	Flood	6	3	9	
Very High	7	Severe Storm	6	3	9	
		Wildland Fire	5	5	10	

Second, County departments and plan participants responded to an individually scored, jurisdictionally specific risk assessment worksheet which allowed individual participants to rate hazards as they expressly related to their locale. This allowed for a more refined rating of natural hazards in relation to the various jurisdictions participating in the plan. The following Natural Hazard Rating Table is the assemblage of all worksheet responses, providing a much clearer perspective of the variability of hazard threats experienced within Alpine County.

**Natural Hazard Rating Table**

Jurisdiction	Avalanche	Dam Failure	Drought	Earthquake	Flood	Landslide	Severe Storm	Wildland Fire	TOTAL
County of Alpine, California	6	5	10	17	16	9	14	20	97
Alpine County Unified School District	0	5	4	18	12	0	12	21	72
Bear Valley Water Company	6	14	3	18	12	8	16	20	97
Kirkwood Meadows Public Utility District	12	0	1	18	9	11	16	20	87
Markleeville Public Utility District	0	0	5	16	15	10	17	21	84
Markleeville Water Company	0	0	11	16	11	8	14	21	81
South Tahoe Public Utility District	3	13	6	16	14	12	15	21	100
Washoe Tribe of Nevada and California	0	0	7	18	11	6	14	21	77
<b>TOTAL</b>	<b>27</b>	<b>37</b>	<b>47</b>	<b>137</b>	<b>100</b>	<b>64</b>	<b>118</b>	<b>165</b>	

The dual approach provides information that is not only County-wide in scope but also allows for each plan participant to make jurisdictionally explicit measurements. Combined, these two natural hazard rating mechanisms provide a solid foundation from which prioritization of natural hazard mitigation measures can be initiated. In both cases, the higher the score, the higher the priority for implementing natural hazard mitigation measures.

### **Mitigation Objectives**

The following is a list of objectives developed in conjunction with the overall goals of this plan. These objectives are multi-jurisdictional in their intent and scope. Within each objective, one or more actions designed to facilitate the realization of the objective are identified. The objectives are sorted by specific natural hazards and are arranged in the order of priority identified in the Natural Hazard Rating Table. The highest priority objectives and actions are listed first, with the lowest priority objectives and actions listed last.

### **WILDLAND FIRE**

#### **Objective #1: Minimize the threat to lives and property posed by the possibility of wildland fire within the county.**

Action 1.1: Review and update County ordinance to ensure the construction of fire-resistant homes in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.2: Enforce County ordinance relating to road construction to facilitate emergency vehicle ingress and egress.

Timeframe: Ongoing

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 1.3: Identify wildland interface buffer areas surrounding established communities in the county.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.4: Reduce fuel loading within identified wildland interface buffer areas.

Timeframe: On-going.

Funding: Unknown funding source.

Staff: Individual property owners, Alpine Fire Safe Council, the California Conservation Corp, and affected government agencies.

## Alpine County Natural Hazard Mitigation Plan

Action 1.5: Promote improved forest health within the National Forests of the County to reduce fuel loading in the forests of the County.

Timeframe: 5 year plan.

Funding: No additional funding required.

Staff: United States Forest Service.

Action 1.6: Endorse “firewood sales” by the Forest Service as a method of fuel load reduction in the National Forests of the County.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Forest Service personnel.

Action 1.7: Sponsor a community “burn pile” to promote the removal of refuse from private parcels.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department.

Action 1.8: Develop a homeowner guide for reducing the threat of wildland fire to private homes.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Alpine Fire Safe Council.

Action 1.9: Develop partnerships with concerned citizen groups to identify and implement neighborhood-specific fire safety programs.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Citizens and the Planning Department.

## **EARTHQUAKE**

### **Objective #2: Minimize the threat to lives and property as a result of a possible earthquake within the Alpine County region.**

Action 2.1: Review and update the County Building Code to ensure the construction of seismically safe buildings in Alpine County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Building Department.

Action 2.2: Develop a homeowner’s guide to earthquake preparedness techniques to educate homeowners on earthquake preparedness.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 2.3: Retrofit all County buildings to withstand earthquake events.

Timeframe: 5 years.

Funding: Unsecured grant funding.

Staff: Building Department.

## SEVERE STORM

### **Objective #3: Lessen storm related damages for all types of severe storms that impact the County.**

Action 3.1: Review and update County ordinance to facilitate adequate snow storage and drainage easements.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

Action 3.2: Dedicate snow storage and drainage easements within all new development.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works, Building, and Planning Department.

## FLOOD

### **Objective #4: Minimize the threat to lives and property posed by the possibility of flood within the County.**

Action 4.1: Review and update County ordinance to ensure no construction takes place in recognized flood-prone areas in the future.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

Action 4.2: Ensure that all bridges within Alpine County are structurally safe from failure during peak flow scenarios by inspecting the bridges in the County.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department, California Department of Transportation.

Action 4.3: Relocate the United States Forest Service Guard Station to rehabilitate the section of constricted flow on Hot Springs/Markleeville Creek.

Timeframe: 5 years.

Funding: United States Forest Service.

Staff: Public Works Department, United States Forest Service.

Action 4.4: Stockpile sandbags in order to ensure an adequate supply to combat erosion during flood events.

Timeframe: 6 months.

Funding: Unknown funding source.

Staff: Public Works Department.

## LANDSLIDE

### **Objective #5: Reduce landslide events and overall soil erosion in the County.**

Action 5.1: As part of road maintenance, inspect road cuts and fills for signs of slope failure. Stabilize slopes as necessary.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Public Works Department and the California Department of Transportation.

Action 5.2: Draft and adopt a County grading ordinance.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.3: Within a County grading ordinance, ensure cut and fill techniques provide for finished slopes at the angle of repose.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.4: Within a County grading ordinance, ensure that all disturbed slopes are revegetated after grading to reduce erosion potential while promoting slope stabilization.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Public Works Department.

Action 5.5: Within County zoning ordinance, draft and adopt measures that limit construction on steep slopes where extensive cut and fill would be necessary.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Planning Department.

## DROUGHT

### **Objective #6: Minimize the threat to property posed by the possibility of drought within the County.**

Action 6.1: Develop a homeowner's guide to water conservation techniques.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

Action 6.2: Review and update County ordinance concerning septic system installation and maintenance to protect County groundwater reserves from potential septic system contamination.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Health and Human Services.

## **AVALANCHE**

**Objective #7: Improve techniques of informing the public on the level of avalanche danger in the County's backcountry regions in order to diminish the threat to lives and property posed by the potential for avalanche.**

Action 7.1: Initiate an avalanche warning information system to inform and warn backcountry users of the current level of avalanche danger.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: Sheriff's Office.

Action 7.2: Work with the ski resorts of the County on educating skiers on avalanche hazards.

Timeframe: On-going.

Funding: No additional funding required.

Staff: Ski resort personnel.

Action 7.3: Develop and expand a backcountry patrol to enforce and fine snowmobile out-of-bounds violations to reduce backcountry avalanche potential.

Timeframe: On-going.

Funding: Additional United States Forest Service funding required.

Staff: United States Forest Service.

## **DAM FAILURE**

**Objective #8: Improve dam inspection policy and procedure in order to minimize the threat to lives and property posed by the possibility of dam failure within the County.**

Action 8.1: Improve communication with the California Department of Water Resources to ensure that the larger dams in the County have been and continue to be inspected per law.

Timeframe: On-going.

Funding: No additional funding required.

Staff: County staff.

Action 8.2: Develop a "Living with Dams" pamphlet to inform potentially affected citizens about dam safety and being prepared in the event of a dam emergency.

Timeframe: 1 year.

Funding: No additional funding required.

Staff: County staff.

## **JURISDICTION-SPECIFIC**

### **Alpine County Unified School District**

#### **Objective #1: Reduce the threat from wildfire to Alpine County Unified School District campuses.**

Action 1.1: Develop a fuels reduction program around school campuses to include removal of dead and dying trees and vegetation.

Timeframe: 3 months.

Funding: Unknown funding source.

Staff: School District Buildings and Grounds staff.

#### **Objective #2: Reduce the threat from earthquakes to Alpine County Unified School District campuses.**

Action 2.1: Have all school buildings in the district surveyed by a structural engineer to make certain that all structures meet state earthquake standards.

Timeframe: 6 months.

Funding: District general funds.

Staff: Structural engineer.

#### **Objective #3: Reduce the threat from flooding to Alpine County Unified School District campuses.**

Action 3.1: Increase the capacity of the drainage systems servicing district campuses.

Timeframe: Ongoing.

Funding: District general funds.

Staff: School District Buildings and Grounds staff.

### **Bear Valley Water Company**

#### **Objective #1: Reduce the threat from flooding to all infrastructural installations of the water company.**

Action 1.1: Protect main pump station equipment from flood damage by elevating the equipment and/or providing a perimeter barrier to hold back flood water from intruding into the pump station building.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Bear Valley Water Company staff.

Action 1.2: Retrofit district manholes to be water-tight.

Timeframe: Ongoing.

Funding: Bear Valley Water Company funds.

Staff: Bear Valley Water Company staff.

## **Kirkwood Meadows Public Utility District**

### **Objective #1: Reduce the threat from wildland fire within Kirkwood Meadows Public Utility District service area.**

Action 1.1: Construct a water line and hydrants to provide fire protection to the Kirkwood Inn area of the Kirkwood valley.

Timeframe: 1 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

Action 1.2: Replace old fire hydrants and associated pipe within the Kirkwood valley to assure reliable and adequate firefighting water supply to the Kirkwood service area.

Timeframe: 2 year.

Funding: Unknown funding source.

Staff: Kirkwood Meadows Public Utility District staff.

### **Objective #2: Reduce the threat from flooding to Kirkwood Meadows Public Utility District infrastructure.**

Action 2.1: Replace old manholes with water-tight products.

Timeframe: Ongoing.

Funding: Kirkwood Meadows Public Utility District funds.

Staff: Kirkwood Meadows Public Utility District staff.

## **Markleeville Public Utility District**

### **Objective #1: Reduce the threat from wildland fire to public utility district facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Upgrade the fire resistance of the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

Action 1.2: Relocate the lift station controls to the equipment building.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

### **Objective #2: Reduce the threat from earthquake to public utility district facilities in order to ensure uninterrupted service during an earthquake event.**

Action 2.1: Strengthen the earthen walls of the evaporation ponds to make them more earthquake resistant.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Objective #3: Reduce the threat from flooding and washout to public utility district facilities in order to ensure uninterrupted service during a severe storm or flood event.**

Action 3.1: Remove 1300 feet of existing sewer main lying along Markleeville Creek and connect customers to an existing main located outside of the stream channel.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Public Utility District staff.

**Markleeville Water Company**

**Objective #1: Reduce the threat from wildland fire to water company facilities in order to ensure uninterrupted service during a wildland fire event.**

Action 1.1: Install a sprinkler system on the water company treatment plant roof to protect it from fire.

Timeframe: 2 years

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.2: Retrofit water treatment plant house and pump houses with fire-resistant exterior siding.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 1.3: Procure a generator to allow for service during power-outage conditions.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #2: Provide for an alternative intake source when the threat from wildland fire does not allow for water collection from the surface collection point.**

Action 2.1: Drill one or more back-up wells to provide alternative water sources if the current surface water collection system is rendered unusable due to fire.

Timeframe: 2 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #3: Protect the water system infrastructure from becoming unusable in the event of an earthquake.**

Action 3.1: Replace old World War II surplus pipeline with new piping designed to withstand earthquake stresses.

Timeframe: 5 years.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 3.2: Install flexible connectors between water tanks and water lines to provide a measure of elasticity between infrastructural elements in the water delivery system.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

**Objective #4: Minimize the potential for stoppage of service due to severe storm and flood events in the County.**

Action 4.1: Protect the collection gallery and the supply line from the gallery to the water treatment facility from potential flood damages by reinforcing the collection gallery and relocating the supply line out of the stream channel.

Timeframe: 3 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Action 4.2: Drill one or more back-up wells to ensure a reliable source of water during severe storm and flood events.

Timeframe: 2 year.

Funding: Unsecured grant monies.

Staff: Water Company staff.

Providing a reliable updated infrastructure has far-reaching impacts that help mitigate other natural hazard threats to Markleeville Water Company beyond the scope of wildland fire, earthquake, severe storm, and flood. Additional wells and new underground piping mitigate the effects of drought by increasing the reliability of a water source and reducing the amount of in-system loss. Drought conditions are also mitigated by improvements at the collection gallery, where enhancements might improve the reliability of the surface delivery system.

**South Tahoe Public Utility District**

**Objective #1: Reduce the threat of wildland fire to the residents and property in and around South Tahoe Public Utility District installations.**

Action 1.1: Control vegetation growth within and around STPUD facilities.

Timeframe: Ongoing.

Funding: Land Application Operations and Maintenance budget

Staff: STPUD Maintenance staff.

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Action 1.2: Provide reclaimed water for use in fire fighting.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

### **Objective #2: Ensure that no effluent is released during flooding events.**

Action 2.1: Construct a facility to provide emergency effluent storage.

Timeframe: As soon as possible.

Funding: Unknown funding source.

Staff: STPUD Engineering.

Action 2.2: Convert/replace network of ditches with pipeline.

Timeframe: 10 years

Funding: Unknown funding source.

Staff: STPUD Engineering.

NOTE: Conversion to pipeline would also mitigate the effects of earthquakes, landslides, and severe storms.

## **Washoe Tribe of Nevada and California**

### **Objective #1: Reduce the threat of wildland fire to the residents and property located in the Washoe tribe's Woodfords community.**

Action: Implement a fuels reduction program to provide for defensible space against any potential wildland fire.

Timeframe: 1 year.

Funding: Unsecured grant monies.

Staff: Washoe Tribe staff.

## **Implementing Mitigation Strategies**

Many mitigation measures are preexisting functional strategies. These actions are included as a means of reinforcing those current hazard mitigation efforts. Many are linked to County and jurisdictionally specific codes and ordinances or to existing plans such as the Alpine County General Plan. In all cases, the Alpine County Natural Hazard Mitigation Plan seeks to function in harmony with and as an enhancement to preexisting plans, ordinance, rules and regulations.

Other mitigation actions are new and not a part of any preexisting governmental or organizational decree. In this case, the implementation of these action strategies will be contingent upon the necessary approvals from the appropriate governmental bodies and the securing of necessary funding from yet to be determined sources. Generally speaking, the County has little or no funding earmarked for natural hazard mitigation. Thus, the County and plan participants will look to secure federal and state natural hazard mitigation grant funding in an

## Alpine County Natural Hazard Mitigation Plan

effort toward implementing mitigation strategies. A comprehensive list of federal mitigation programs, activities, and initiatives is available online through the Federal Emergency Management Agency's website. This information can be accessed at <http://www.fema.gov/doc/fima/fmpai>.

A primary emphasis will be placed upon implementing actions that provide the highest cost-to-benefit ratio. Knowing that funding is an ever-present issue, all effort will be given to identify actions most beneficial to the citizens and property within the County. The greatest natural hazard threat to lives and property is wildland fire. Wildland fire is the highest-scoring natural hazard threat in the Natural Hazard Probability / Risk Assessment Scoring Matrix and also is identified as the greatest natural hazard threat in the Natural Hazard Rating Table by every participant of the Alpine County NHMP. Therefore, it is clearly indicated that mitigation actions focused toward reducing the threat of wildland fire in the County have the greatest cost-to-benefits ratios and will provide the greatest mitigative relief for the residents of the County.

### **Plan Maintenance**

The Alpine County Natural Hazard Mitigation Plan will be evaluated every year to ascertain the effectiveness of the plan. As part of this evaluation, the overall effectiveness of the plan will be considered in context to:

- ✓ the number of natural hazard mitigation projects effectively completed
- ✓ the number of mitigation projects in progress, and
- ✓ the success of related programs and activities associated with the plan.

Additionally within these annual evaluations, natural hazard mitigation strategies will be examined for a continued level of appropriateness in relationship to any changes in land uses or the level of intensity associated with prevailing land uses. Participants of the plan will be asked to provide an annual evaluation report of the status of natural hazard mitigation efforts within their respective jurisdictions.

Whenever the annual evaluation indicates a necessity to update the plan, an update of the plan will be initiated. Regardless of the plan's status, a mandatory update to the Alpine County NHMP will occur every five years in conjunction with the annual plan evaluation process.

The Alpine County Planning Department will be the responsible organizing agency for both the annual evaluative efforts as well as any plan update initiated by the County. The Alpine County Planning Commission will be the determining body when assessing the need for any plan update in excess of the fixed five-year update period. At all times, opportunities for the incorporation of the Alpine County NHMP into other appropriate County plans will be developed and utilized.

## Alpine County Natural Hazard Mitigation Plan

Alpine County is committed to public involvement within this hazard mitigation plan. For both the plan evaluation and update, a public hearing will be held at a regularly scheduled Planning Commission meeting. The hearing will be publicized and the public will be asked for comment concerning the plan.

With constant and concerned review, the Alpine County Natural Hazard Mitigation Plan will continue to develop as an outstanding planning tool, helping the citizens of Alpine County to create a safer place to live, work, and play.